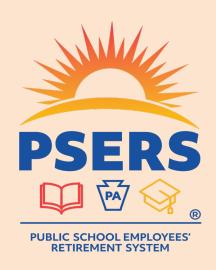
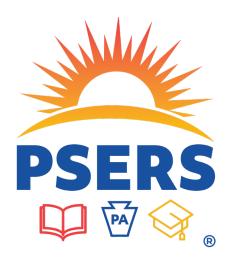
# PSERS BUDGET REPORT - FY 2021-2022



# SECTION 4 - POSTEMPLOYMENT HEALTHCARE PROGRAMS

Health Options Program	Tab 13
Premium Assistance Program	Tab 14

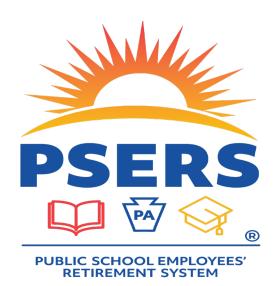






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# **Health Options Program**



#### **Health Options Program**

Pursuant to Sec. 8502.2, PSERS sponsors a group health insurance program called the Health Options Program (HOP) for individuals who are annuitants or survivor annuitants or the spouse or dependents of an annuitant or survivor annuitant. The HOP commenced on January 1, 1994. As of January 1, 2021 there are 122,341 participants (103,399 retirees plus their dependents) in the HOP. The HOP is funded solely by and for eligible participants. The following is a summary of HOP initiatives during the period January 1, 2020 to January 1, 2021.

The Retirement Board issued an Invitation for Application (IFA) to allow qualified insurance carriers to apply to PSERS to offer a fully insured Medicare Advantage group insurance plan and accompanying Pre-65 group insurance plan to PSERS retirees who participate in the HOP. The effective date of the insurance is January 1, 2021. As a result of the IFA, PSERS is expecting the following carriers to participate in HOP:

Aetna
Capital Blue Cross (CBC)/Keystone Health
Plan Central
Highmark
Independence Blue Cross (IBC)/Keystone
Health Plan East
UPMC

The Retirement Board issued an Request for Proposal (RFP) for a Third Party Administrator (TPA) for the HOP and Premium Assistance Programs PSERS RFP 2020-2. Based on the total scores for all bid proposal categories, Trustmark Health Benefits, Inc. was determined to be the successful bidder. The Retirement Board accepted the results of the RFP process and awarded Trustmark the contract with an initial term of three (3) years beginning January 1, 2021, with options

to renew the contract, upon mutual consent of the parties, annually for two (2) additional years.

The Retirement Board issued an RFP for retiree Dental Benefits PSERS RFP 2020-3. Based on the total scores for all bid proposal categories, Metropolitan Life Insurance Company (MetLife), was determined to be the successful bidder. The Retirement Board accepted the results of the RFP process and awarded MetLife the contract with an initial term of two (2) years beginning January 1, 2021, with options to renew the contract, upon mutual consent of the parties, annually for three (3) additional years.

The Retirement Board issued an RFP for retiree Vision Benefits PSERS RFP 2020-4. Based on the total scores for all bid proposal categories, EyeMed Vision Care (EyeMed) was determined to be the successful bidder. The Retirement Board accepted the results of the RFP process and awarded EyeMed the contract with an initial term of two (2) years beginning January 1, 2021, with options to renew the contract, upon mutual consent of the parties, annually for three (3) additional years.

The HOP offers PSERS annuitants a variety of health benefits and insurance plans. Annuitants and their dependents may select among plans supplementing original Medicare, Medicare prescription drug plans, and dental insurance. Annuitants also may select a Medicare Advantage plan that provides prescription drug coverage and may include a dental benefit. All plans offered through the HOP provide a Pre-65 plan for individuals not yet eligible for Medicare. Each year participants of the HOP may change their health benefit coverage to meet changing needs. The following page shows a summary of the plans and premium rates paid by participants:

#### **Health Options Program (continued)**

Standard Benefit	2020	2021
Deductible	\$435	\$445
Initial Coverage Limit	\$4,020	\$4,130
Out-of-Pocket Threshold	\$6,350	\$6,550
Minimum Cost sharing in Catastrophic Coverage		
Portion of the Benefit		
Generic	\$3.60	\$3.70
Other	\$8.95	\$9.20

These plan design limits and thresholds are tied to specific indices, including the average per capita Part D spending and the annual percentage increase in the Consumer Price Index.

Medicare prescription drug plans are required to provide 75% coverage for generic drugs in the Coverage Gap for 2020 and beyond. There is effectively no additional funding from CMS; accordingly, the cost of the mandated benefit increase is paid by participants not receiving low-

income subsidies. Medicare prescription drug plans pay 5% of the cost of brand drugs in the Coverage Gap, with the manufacturer discount covering the remaining 70%. The following table shows how much members pay for drugs in the Coverage Gap.

The Member Pays in Coverage Gap:	2020 Medicare Rx Option	2021 Medicare Rx Option
Generic Drugs	25%	25%
Brand Drugs	25% (after 70% manufacturer discount and 5% plan benefit)	25% (after 70% manufacturer discount and 5% plan benefit)
Non-preferred Brand Rx	25% (after 70% manufacturer discount and 5% plan benefit)	25% (after 70% manufacturer discount and 5% plan benefit)

Note: The brand-name drug discount began in 2011 at 50% and increased to 75% in 2020 (and beyond).

#### **Health Options Program (continued)**

# Plans Available Through the Health Options Program

The HOP offers participants a choice among supplements to Medicare, various Medicare prescription drug plans, and Medicare Advantage plans. Participants under age 65 and not eligible for Medicare may elect to enroll in a high deductible health insurance plan with or without prescription

drug coverage or a managed care plan. These options were available to new enrollees or HOP participants electing to change coverage during the 2021 option selection period conducted in the fall of 2020. The following is a list of HOP plans as of January 1, 2021:

1 1 1	, , ,
For Individuals Eligible for Medicare:	For Individuals Not Eligible for Medicare:
HOP Value Medical Plan (Medicare supplement)	HOP Pre-65 Medical Plan
HOP Medical Plan (Medicare supplement)	
Value Medicare Rx Option (Medicare Part D)	HOP Pre-65 Medical Plan w/Rx coverage
Basic Medicare Rx Option (Medicare Part D)	
Enhanced Medicare Rx Option (Medicare Part D)	
Medicare Advantage Plans	Companion Pre-65 Managed Care Plans
Aetna Medicare V02 PPO	Aetna Premier Open Choice PPO
Capital Blue Cross BlueJourney PPO	Capital Blue Cross PPO
Highmark FreedomBlue PPO	Highmark PPO Blue (80-70 Plan)
Highmark Security Blue HMO POS	Highmark PPO Blue (High Option)
Independence Blue Cross Keystone 65 HMO (\$5/\$40	) Independence Blue Cross POS (\$20-\$40/\$250)
UPMC PSERS HOP Custom HMO	UPMC Business Advantage

#### **Health Options Program (continued)**

#### **HOP Program Plan Premiums**

#### Paid By Individuals ELIGIBLE for Medicare

The premiums paid by participants eligible for Medicare generally vary by geographical area. The exceptions are the premiums for the HOP Medicare Rx Options. The following tables show the standard monthly premium rates for 2021

compared to the 2020 rates in Pennsylvania for single coverage. These rates do not reflect the \$100 Premium Assistance benefit provided to eligible retirees or discounts available to individuals enrolling at age 65.

Southeastern Region: Bucks, Chester, Delaware, Montgomery, and Philadelphia Counties	2020	2021	Increase/ (Decrease
Medicare Supplement Plans			
Value Medical Plan	\$117	\$117	0%
Value Medical Plan w/ Value Medicare Rx Option	\$140	\$140	0%
Value Medical Plan w/Basic Medicare Rx Option	\$186	\$186	0%
Value Medical Plan w/ Enhanced Medicare Rx Option	\$245	\$245	0%
HOP Medical Plan	\$203	\$207	2%
HOP Medical Plan w/ Value Medicare Rx Option	\$226	\$230	2%
HOP Medical Plan w/ Basic Medicare Rx Option	\$272	\$276	1%
HOP Medical Plan w/ Enhanced Medicare Rx Option	\$331	\$335	1%
Medicare Advantage Plans			
Aetna Medicare V02 PPO	\$241	\$242	0%
CBC BlueJourney PPO	\$246	\$250	2%
Highmark FreedomBlue PPO	\$336	\$342	2%
IBC Keystone 65 Select HMO (\$5/\$40)	\$128	\$132	3%
UPMC PSERS HOP Custom HMO	\$257	\$243	(5)%
Legacy Medicare Advantage Plans (no new enrollment)			
Aetna Medicare P02 HMO	\$568	\$547	(4)%
Aetna Medicare P01 PP0	\$453	\$441	(3)%
IBC Keystone 65 Select HMO (\$15/\$20)	\$381	\$393	3%
IBC Personal Choice 65 PPO	\$771	\$794	3%

## **Health Options Program (continued)**

Southwestern Region: Allegheny, Fayette, Greene, Indiana, Washington, and Westmoreland Counties	2020	2021	Increase/ (Decrease)
Medicare Supplement Plans	2020	2021	(= 332 332 3)
Value Medical Plan	\$115	\$115	0%
Value Medical Plan w/ Value Medicare Rx Option	\$138	\$138	0%
Value Medical Plan w/ Basic Medicare Rx Option	\$184	\$184	0%
Value Medical Plan w/ Enhanced Medicare Rx Option	\$243	\$243	0%
HOP Medical Plan	\$194	\$198	2%
HOP Medical Plan w/ Value Medicare Rx Option	\$217	\$221	2%
HOP Medical Plan w/ Basic Medicare Rx Option	\$263	\$267	2%
HOP Medical Plan w/ Enhanced Medicare Rx Option	\$322	\$326	1%
Medicare Advantage Plans			
Aetna Medicare V02 PPO	\$218	\$216	(1)%
CBC BlueJourney PPO	\$246	\$250	2%
Highmark SecurityBlue HMO POS	\$248	\$253	2%
UPMC PSERS HOP Custom HMO	\$257	\$243	(5)%
Legacy Medicare Advantage Plans (no new enrollment)			
Aetna Medicare P01 PPO	\$409	\$395	(3)%
Highmark FreedomBlue PPO	\$317	\$323	2%

North & Central Region:			Increase/
(All other counties in Pennsylvania)	2020	2021	(Decrease)
Medicare Supplement Plans			
Value Medical Plan	\$102	\$102	0%
Value Medical Plan w/ Value Medicare Rx Option	\$125	\$125	0%
Value Medical Plan w/ Basic Medicare Rx Option	\$171	\$171	0%
Value Medical Plan w/ Enhanced Medicare Rx Option	\$230	\$230	0%
HOP Medical Plan	\$175	\$179	2%
HOP Medical Plan w/ Value Medicare Rx Option	\$198	\$202	2%
HOP Medical Plan w/ Basic Medicare Rx Option	\$244	\$248	2%
HOP Medical Plan w/ Enhanced Medicare Rx Option	\$303	\$307	1%
Medicare Advantage Plans			
Aetna Medicare V02 PPO	\$177	\$169	(5)%
CBC BlueJourney PPO	\$246	\$250	2%
Highmark FreedomBlue PPO	\$243	\$248	2%
UPMC PSERS HOP Custom HMO*	\$257	\$243	(5)%
Legacy Medicare Advantage Plans (no new enrollment)			
Aetna Medicare P02 HMO	\$366	\$342	(7)%
Aetna Medicare P01 PP0	\$299	\$280	(6)%
Highmark SecurityBlue HMO POS	\$297	\$303	2%
CBC BlueJourney HMO	\$198	\$198	0%

<sup>\*</sup>Not available in all North & Central Region counties.

#### **Health Options Program (continued)**

HOP participants may select Enhanced, Basic, or Value Medicare Rx Option coverage without enrolling in the HOP Medical Plan or Value Medical Plan. The monthly premium rates for the Medicare

Rx Options do not vary by region. Stand-alone prescription drug coverage does not qualify for Premium Assistance.

Medicare Prescription Drug Plans All Regions	2020	2021	Increase
Enhanced Medicare Rx Only	\$128	\$128	0%
Basic Medicare Rx Only	\$69	\$69	0%
Value Medicare Rx Only	\$23	\$23	0%

# **HOP Options Program Premiums Paid By Individuals NOT ELIGIBLE for Medicare**

The premiums paid by participants not eligible for Medicare generally do not vary by geographical area. The exceptions are the regional managed care plans. The following tables show the monthly

premium rates for 2021 compared to the 2020 rates in Pennsylvania for single coverage. These rates do not reflect the \$100 Premium Assistance benefit provided to eligible retirees.

All Regions	2020	2021	Increase
HOP Pre-65 Medical Plan			
HOP Pre-65 Medical Plan (Single Coverage)	\$889	\$941	6%
Pre-65 Medical Plan w/ Prescription Drugs	\$1,001	\$1,060	6%

Southeastern Region: Bucks, Chester, Delaware, Montgomery, and Philadelphia Counties	2020	2021	Increase/ (Decrease)
Managed Care Plans			
Aetna Premier Open Choice PPO	\$1,628	\$2,113	30%
CBC PPO	\$1,264	\$1,371	8%
Highmark PPOBlue (80-70 Plan)	\$1,754	\$1,287	(27)%
IBC POS (\$20-\$40/\$250)	\$2,085	\$2,273	9%
UPMC Business Advantage	\$1,383	\$1,448	5%
Legacy Managed Care Plans (no new enrollments)			
Aetna HMO Plan	\$1,528	\$1,973	29%
Aetna Value Open Choice PPO	\$1,408	\$1,828	30%
IBC Personal Choice PPO	\$2,227	\$2,424	9%

### **Health Options Program (continued)**

Southwestern Region: Allegheny, Fayette, Greene, Indiana, Washington, and Westmoreland Counties	2020	2021	Increase/ (Decrease)
Managed Care Plans			
Aetna Premier Open Choice PPO	\$1,628	\$2,113	30%
CBC PPO	\$1,264	\$1,371	8%
Highmark PPOBlue (80-70 Plan)	\$1,754	\$1,287	(27)%
UPMC Business Advantage	\$1,383	\$1,448	5%
Legacy Managed Care Plans (no new enrollments)			
Aetna HMO Plan	\$1,528	\$1,973	29%
Aetna Value Open Choice PPO	\$1,408	\$1,828	30%
Highmark PPOBlue (High Option)	\$2,314	\$1,760	(24)%
North & Central Region:			Increase/
North & Central Region: (All other counties in Pennsylvania)	2020	2021	Increase/ (Decrease)
	2020	2021	,
(All other counties in Pennsylvania)	<b>2020</b> \$1,628	<b>2021</b> \$2,113	,
(All other counties in Pennsylvania) Managed Care Plans			(Decrease)
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO	\$1,628	\$2,113	(Decrease)
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO  CBC PPO	\$1,628 \$1,264	\$2,113 \$1,371	30% 8%
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO CBC PPO Highmark PPOBlue (80-70 Plan)	\$1,628 \$1,264 \$1,754	\$2,113 \$1,371 \$1,287	30% 8% (27)%
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO  CBC PPO  Highmark PPOBlue (80-70 Plan)  UPMC Business Advantage*	\$1,628 \$1,264 \$1,754	\$2,113 \$1,371 \$1,287	30% 8% (27)%
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO CBC PPO Highmark PPOBlue (80-70 Plan) UPMC Business Advantage* Legacy Managed Care Plans (no new participants)	\$1,628 \$1,264 \$1,754 \$1,383	\$2,113 \$1,371 \$1,287 \$1,448	30% 8% (27)% 5%
(All other counties in Pennsylvania)  Managed Care Plans  Aetna Premier Open Choice PPO  CBC PPO  Highmark PPOBlue (80-70 Plan)  UPMC Business Advantage*  Legacy Managed Care Plans (no new participants)  Aetna HMO Plan	\$1,628 \$1,264 \$1,754 \$1,383	\$2,113 \$1,371 \$1,287 \$1,448 \$1,973	30% 8% (27)% 5%

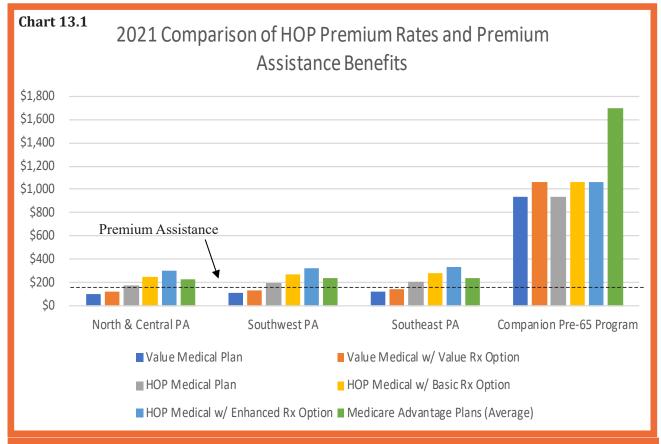
 $<sup>^*\</sup>mbox{Not}$  available in all North & Central Region counties.

#### **Health Options Program (continued)**

# HOP Premiums Compared to the PSERS Premium Assistance Benefit

Chart 13.1 displays the HOP monthly premiums paid by PSERS' retirees for single coverage compared with the PSERS Premium Assistance benefit. Participating eligible annuitants are entitled to receive Premium Assistance payments equal to the lesser of \$100 per month or their

out-of-pocket monthly health insurance premium. The premiums for 2-person and family coverage would be at least twice the cost of single coverage. Premium Assistance is an offset for the PSERS retiree's premium only.



2021	North & Central PA	Southwest PA	Southeast PA	Companion Pre-65 Program
Value Medical Plan	\$102	\$115	\$117	\$941
Value Medical w/ Value Rx Option	\$125	\$138	\$140	\$1,060
HOP Medical Plan	\$179	\$198	\$207	\$941
HOP Medical w/ Basic Rx Option	\$248	\$267	\$276	\$1,060
HOP Medical w/Enhanced Rx Option	\$307	\$326	\$335	\$1,060
Medicare Advantage Plans (Average)	\$228	\$241	\$242	\$1,698
Premium Assistance	\$100	\$100	\$100	\$100

As illustrated in the table above, the percentage of Premium Assistance benefit coverage varies by region and plan.

### **Health Options Program (continued)**

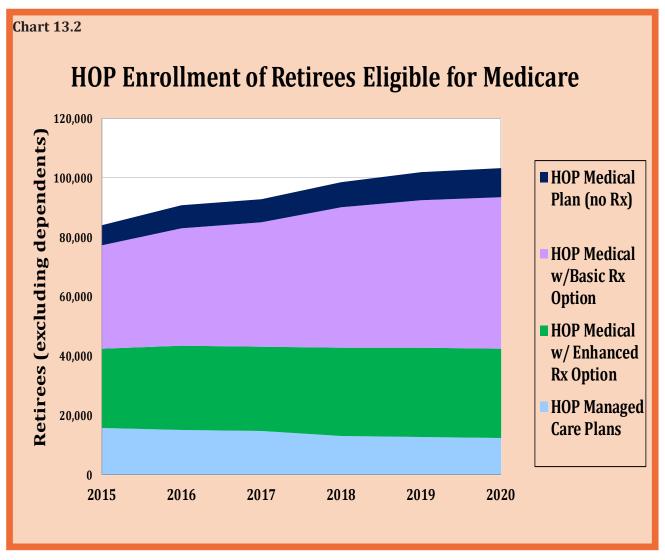
#### **HOP Enrollment**

 $\mathbf{A}$ s of January 1, 2021 there are 122,341 dependents) in the HOP. The total numbers of retirees by Option are:

Individuals Eligible for Medicare	Retirees	Participants
HOP Medical w/ Basic Medicare Rx Option	48,316	57,581
HOP Medical w/ Enhanced Medicare Rx Option	29,902	35,012
HOP Medical w/ Value Medicare Rx Option	2,336	2,588
HOP Medical Plan (no Rx)	9,455	10,486
HOP Enhanced Rx Only	92	112
HOP Basic Rx Only	198	251
HOP Value Rx Only	25	28
HOP Value Medical Only	59	68
HOP Value Medical w/Enhanced Medicare Rx Option	10	16
HOP Value Medical w/ Basic Medicare Rx Option	40	57
HOP Value Medical w/ Value Medicare Rx Option	266	332
Highmark PPO/Legacy HMO	9,648	12,071
Keystone East HMO/IBC Legacy PPO	702	815
CBC PPO/Keystone Central Legacy HMO	685	866
UPMC HMO	1,053	1,375
Aetna PPO/Legacy HMO	386	446
Total Medicare Eligible	103,173	122,104
Individuals Not Eligible for Medicare		
HOP Pre-65 Medical Plan w/ Rx Coverage	136	141
HOP Pre-65 Medical Plan	59	60
Highmark PPO	4	4
CBC PPO/Keystone Central Legacy HMO	18	21
Keystone East HMO/IBC Legacy PPO	1	1
Aetna PPO/Legacy HMO	6	8
UPMC Business Advantage	2	2
Total Not Eligible for Medicare	226	237
Total in HOP	103,399	122,341

#### **Health Options Program (continued)**

Enrollment in the PSERS' HOP continues to increase. As illustrated by Chart 13.2, the number of retirees participating in the HOP has increased 37% over the past 5 years.



#### **Health Options Program (continued)**

# **HOP Voluntary Dental and Vision Programs**

Beginning January 1, 2016, HOP offered a voluntary MetLife Dental Plan to members and dependents enrolled in the HOP Medical Plan or the Value Medical Plan (those enrolled in a Medicare Advantage Plan are not eligible for this program as most of these plans have dental coverage). Effective January 1, 2021, HOP began offering the MetLife Dental and EyeMed Vision Option. As with the previous dental program, dental and vision coverage is not available on a standalone basis and participants must be enrolled in either the HOP Medical Plan or the Value Medical Plan.

Enrollment is typically limited to the initial offering or upon a qualifying event. For 2021, all HOP participants were given the opportunity to elect combined dental and vision benefits during a special open enrollment period, with benefits effective January 1, 2021.

As of January 1, 2021 there are 22,829 participants (17,456 retirees plus their dependents) in the HOP voluntary dental and vision program. The total numbers of retirees by year since program inception:

Dental Enrollment Per Year (As of January 1)	Retirees	Participants
2021*	17,456	22,829
2020	16,729	18,864
2019	14,482	16,436
2018	11,535	13,099
2017	8,497	9,701

<sup>\*</sup>Includes Dental & Vision Enrollment

#### **Health Options Program Funding**

Amajority of the premium income is deducted from the retiree's monthly retirement benefit and transferred to the plan (claims administrator for the self-funded Options). Approximately 5,000 retirees submit monthly premium payments to the HOP Administration Unit, as their monthly retirement benefits, if any, are insufficient to cover the premium cost.

HOP income is projected to be \$499.7 million during the 2021 Plan (calendar) Year. A majority of this income comes from premium payments from participants. Other sources of funding are Medicare prescription drug payments (for participants enrolled in a Medicare prescription drug plan) from CMS and interest income. Table 13.1 displays the breakdown of these sources of income (Dollar amounts in millions):

Table 13.1 Income	Calendar Year 2021
Participant Contributions	\$417.0
CMS - Medicare Prescription Drug Payments	\$82.4
Interest Income	\$0.3
Total	\$499.7

#### **Health Options Program (continued)**

PSERS retirees enrolled in the HOP, who meet the eligibility requirements for Premium Assistance, receive up to \$100 per month as a partial reimbursement for the out-of-pocket premium expense. Approximately 85,015 of the 103,399 HOP retirees receive Premium Assistance. This accounts for nearly \$93 million of the \$113 million annual benefit expense of the Premium Assistance Program. The following Premium

Assistance Program section provides additional information.

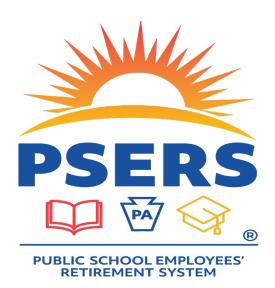
Contributions and interest income pay for the benefits provided to HOP participants plus administrative expenses. Table 13.2 displays the breakdown of the benefit expenses (Dollar amounts in millions).

Table 13.2 Benefit Expense	Calendar Year 2021
Self-funded Hospital, Medical & Major Medical Benefits	\$236.3
Self-funded Prescription Drug Benefits	\$189.8
Insured Managed Care and Dental Premiums	\$63.1
Total	\$489.2

In addition to the benefit expenses identified above, the HOP will pay \$11.4 million in enrollment and administrative expenses including reimbursing PSERS for its expenses.

As of September 30, 2020, HOP had net assets of \$331 million held in trust to pay the expenses of HOP for the exclusive benefit of participants.

# **Premium Assistance Program**



#### **Premium Assistance Program**

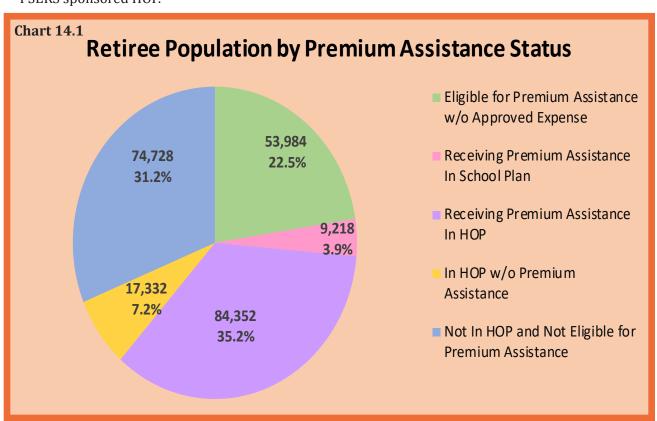
In accordance with Sec. 8509 of the Public School Employees' Retirement Code 24 Pa. C.S. § 8509, PSERS provides up to \$100 per month in Premium Assistance to eligible retirees to help cover the cost of their health insurance. The Premium Assistance program began on July 1, 1992. The eligibility requirements for premium assistance are as follows:

- 24.5 years of credited service, or
- 15 years of credited service if termination of employment and retirement occurred after superannuation age, or
- · Receiving a disability annuity from PSERS; and
- Have an out-of-pocket premium expense from their former school employer's health plan or the PSERS sponsored HOP.

#### **Enrollment**

As of June 30, 2020, PSERS had 239,614 retirees receiving a monthly benefit. Of these retirees 147,554 meet the service, service and age at termination of school service, or retirement type (disability) eligibility requirements for the premium assistance program. Of the retirees meeting these requirements, 53,984 are not receiving premium assistance payments because they do not have an out-of-pocket premium expense from an approved plan. Of the 93,570 retirees receiving premium assistance benefits, 84,352 are enrolled in HOP and 9,218 are participating in their former school employer's health plan and have an out-of-pocket premium expense.

A breakdown of retirees by their premium assistance status is displayed in Chart 14.1:



#### **Premium Assistance Program (continued)**

June 30, 2020	Number	Percentage
Eligible for Premium Assistance w/o Approved Expense <sub>1</sub>	53,984	22.5%
Receiving Premium Assistance In School Plan <sup>1</sup>	9,218	3.9%
Receiving Premium Assistance In HOP <sup>1</sup>	84,352	35.2%
In HOP w/o Premium Assistance	17,332	7.2%
Not In HOP or Eligible for Premium Assistance	74,728	31.2%
Total Retiree Population	239,614	100.0%

 $<sup>^{1}</sup>$  Meeting the service, service and age at termination of school employment or retirement type requirements.

#### **Funding**

The Premium Assistance Program is funded by employer contributions. The contribution rate is calculated by PSERS' actuary in accordance with the formula set forth in the Retirement Code<sup>1</sup>. The contribution needed during FY2021/22 is 0.80% of payroll.

For the year ended June 30, 2020, employer contributions equaled \$117.9 million and net investment income totaled \$1.8 million. During this period, PSERS paid Premium Assistance benefits equaling \$113.3 million and incurred administrative expenses of \$1.1 million.

As of September 30, 2020, the Premium Assistance Program had net assets of \$127.0 million.

<sup>1</sup>§8509. Health insurance premium assistance program: (a) Contribution rate.-- For each fiscal year beginning after July 1, 1991, the premium assistance contribution rate shall be established to provide reserves sufficient, when combined with unexpended amounts from the reserves set aside the previous fiscal year for health insurance assistance payments, to provide premium assistance payments in the subsequent fiscal year for all participating eligible annuitants. The Board is authorized to expend an amount not to exceed 2% of the health insurance account each year to pay for the direct expense of administering the health insurance premium assistance program, which expenditure may be included in the Board's consideration when it establishes the premium assistance contribution rate each year.