

## Pennsylvania Public School Employees' Retirement System

A Component Unit of the Commonwealth of Pennsylvania



Celebrating Gears (ect. 1919)



Comprehensive Annual Financial Report

Fiscal Years Ended June 30, 2019 & 2018

# Pennsylvania Public School Employees' Retirement System

A Component Unit of the Commonwealth of Pennsylvania

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### **Comprehensive Annual Financial Report**

for the Fiscal Years Ended June 30, 2019 and 2018

Melva S. Vogler
Chairman
Board of Trustees

Nathan G. Mains Vice Chairman Board of Trustees

Glen R. Grell
Executive Director

#### **Table of Contents**

Section One – Introductory	5
Letter of Transmittal	6
Pension Benefits by County	15
Pension Benefit Amounts	16
GFOA Certificate of Achievement for Excellence in Financial Reporting	18
Public Pension Coordinating Council Public Pension Standards Award	19
Mission Statement	20
Administrative Organization	
PSERS Board of Trustees	21
Board Committees	23
Organizational Chart of the Public School Employees' Retirement System	24
Administrative Staff	25
PSERS Regional Offices	26
PSERS Headquarters Building	27
Section Two – Financial	29
Report of Independent Auditors	30
Management's Discussion and Analysis	32
Financial Statements	
Statements of Fiduciary Net Position as of June 30, 2019 and 2018	42
Statements of Changes in Fiduciary Net Position Years ended June 30, 2019 and 2018	44
Notes to Financial Statements	46
Required Supplementary Information	
Schedule 1 - Schedule of Changes in the Employer Net Pension Liability	71
Schedule 2 - Schedule of Employer Net Pension Liability	72
Schedule 3 - Schedule of Employer Pension Contributions	72
Schedule 4 – Schedule of Changes in the Employer Net OPEB (Premium Assistance) Liability	73
Schedule 5 – Schedule of Employer Net OPEB (Premium Assistance) Liability	74
Schedule 6 – Schedule of Employer OPEB (Premium Assistance) Contributions	74
Schedule 7 - Schedule of Investment Returns - Pension and OPEB	75
Notes to Required Supplementary Information	76
Supplementary Schedules	
Supplementary Schedule 1 - Schedule of Administrative and Investment Expenses	78
Supplementary Schedule 2 - Summary of Investment Expenses	79
Supplementary Schedule 3 - Schedule of Payments to Non-Investment Consultants	80
Section Three – Investment	83
Chief Investment Officer Letter	85
Annualized Total Returns (%) Net of Fees	92
Portfolio Summary Statistics Asset Allocation as of June 30, 2019	93
Comparison of Actual Portfolio Distribution to Asset Allocation Plan as of June 30, 2019	94
Graph – Comparison of Actual Portfolio Distribution to Asset Allocation Plan	94
Graph – Portfolio Capital Distribution 10 Year Trend	95

#### **Table of Contents (Continued)**

10 Largest Holdings Schedules	
Common and Preferred Stock - Non - U.S. Equity	95
Common and Preferred Stock - U.S. Equity	96
Fixed Income	96
Absolute Return	97
Postemployment Healthcare Investments	97
Comparison of Investment Activity Income Fiscal Years Ended June 30, 2019 and 2018	98
Summary Schedule of Brokers' Fees	98
Professional Consultants	99
Section Four – Actuarial	103
Actuary's Certification Letter	104
Summary of Results of Actuarial Valuation as of June 30, 2018	107
History of Contribution Rates and Funded Ratios	108
Description of Actuarial Assumptions and Methods	109
Schedule of Active Members	111
Schedules of Retired Members and Beneficiaries	112
Solvency Test for Pensions	113
Schedule of Funding Progress for Pensions	113
Analysis of Past Financial Experience - Reconciliation of Employer Contribution Rates	114
Section Five - Statistical	115
Narrative	117
Schedule of Trend Data	118
10 Year Trend Schedules	
Total Changes in Fiduciary Net Position - Pension	119
Additions to Fiduciary Net Position - Pension	120
Deductions from Fiduciary Net Position - Pension	120
Total Changes in Fiduciary Net Position - Postemployment Healthcare Plans	121
Additions to Fiduciary Net Position - Postemployment Healthcare Plans	123
Deductions from Fiduciary Net Position - Postemployment Healthcare Plans	123
Summary Membership Data	124
Summary Annuity Data	124
Pension Benefit and Refund Deductions from Fiduciary Net Position	125
Average Monthly Pension Benefit Payments	126
Average Monthly Pension Benefit Payments and Average Final Average Salary	128
Average Monthly Premium Assistance Benefit Payments and Average Final Average Salary	129
Ten Largest Employers	130
Schedule of Employers	131





Henry H. Baish
PSERS' First Secretary
1918 - 1944



Glen R. Grell
PSERS' Executive Director
2015 - Present

### INTRODUCTORY SECTION

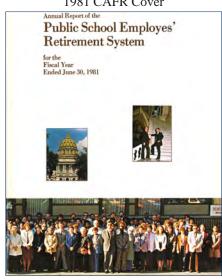
Letter of Transmittal	6
Pension Benefits by County	15
Pension Benefit Amounts	16
GFOA Certificate of Achievement for Excellence in Financial Reporting	18
Public Pension Coordinating Council Public Pension Standards Award	
Mission Statement	20
Administrative Organization	
PSERS Board of Trustees	21
Board Committees	23
Organizational Chart of the Public School Employees' Retirement System	24
Administrative Staff	
PSERS Regional Offices	
PSERS Headquarters Building	



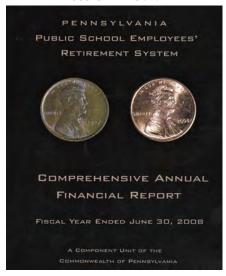
#### 1920 CAFR Cover



#### 1981 CAFR Cover



#### 2008 CAFR Cover



#### **Letter of Transmittal**

COMMONWEALTH OF PENNSYLVANIA

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM



Toll-Free - 1-888-773-7748 (1-888-PSERS4U) Local - 717-787-8540 Web Address: www.psers.pa.gov

November 7, 2019

The Honorable Thomas W. Wolf, Governor of Pennsylvania Members of the PA General Assembly Members of the Retirement System Members of the Boards of PSERS' Employers Pennsylvania Public School Employees' Retirement System Board of Trustees

Dear Governor Wolf, Legislators, Members, Employers' Board members, and PSERS Board of Trustees:

We are pleased to present the one-hundredth edition of the Comprehensive Annual Financial Report (CAFR) for the Pennsylvania Public School Employees' Retirement System (PSERS, System, or Fund) for the fiscal years ended June 30, 2019 (FY 2019) and 2018 (FY 2018). This report is intended to provide financial, investment, actuarial, and statistical information in a single publication in accordance with the Government Finance Officers Association standards.

This past July 1, 2019 marked the 100th anniversary since PSERS officially began operations and providing retirement benefits for public school employees throughout Pennsylvania. PSERS has paid out retirement benefits uninterrupted for 100 years through two World Wars, the Great Depression, and the Great Recession. Over 500,000 active and retired public school employees rely on PSERS for their retirement. PSERS is proud to serve our members and provide secure retirement income and we will continue our commitment to our members for the next 100 years. The theme of this year's CAFR is a celebration of all of PSERS' employees throughout our history who made PSERS' 100th anniversary possible. Through good times and bad, PSERS staff's dedication and commitment to our members has never wavered since our System began. PSERS' members remain our priority and we continue to operate the System for their exclusive benefit. In recognition of the 100th anniversary, the CAFR section title pages display a sampling of prior year CAFR report covers, financial section title pages, investment portfolio covers and actuarial reports. In addition, the CAFR also includes current and past staff photos, and a historical timeline of PSERS.

The management of the System is solely responsible for the accuracy and completion of this report, pursuant to section 24 Pa.C.S. §8502(n) of the Public School Employees' Retirement Code (Retirement Code). The entire report can be downloaded from PSERS' website at www.psers.pa.gov.

The System was established on July 18, 1917 to provide retirement benefits to public school employees of the Commonwealth of Pennsylvania (PA). The members eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. As of June 30, 2019, the System had approximately 256,000 active members with an estimated annual active payroll of \$13.8 billion.

The annuitant membership at June 30, 2019 was comprised of over 237,000 retirees and beneficiaries who receive over \$509 million in pension and healthcare benefits each month. The average yearly benefit paid to annuitants is \$25,498. The average benefit payment for each benefit type, grouped by years of credited service, is detailed in the Statistical Section of this report. See the Distribution of Annual Pension Amounts chart in the Introductory Section of this report.

In addition to retirement benefits, PSERS administers the Premium Assistance Program that provides a health insurance premium subsidy of up to \$100 per month for those retirees who qualify. At June 30, 2019, there were over 94,000 members participating in the Premium Assistance Program. PSERS also manages a health insurance program, PSERS Health Options Program, that is entirely funded through participating member premiums and

provides Medicare Supplemental, Medicare Advantage, Prescription Drug, and Dental plans to over 99,000 retirees and their dependents.

PSERS provides a stable source of revenue for local economies throughout Pennsylvania. In FY 2019, PSERS distributed \$6.3 billion or nearly 93% of total pension benefits to retired members who reside in Pennsylvania. These pension benefits are a significant economic driver that benefit the economy of the Commonwealth. See the Pension Benefits by County map in the Introductory Section of this report.

The System is a governmental cost-sharing, multiple-employer defined benefit pension plan, to which all members and reporting units contribute. PSERS is administered by a staff of 347 and has 773 reporting units as of June 30, 2019. The System is headquartered in Harrisburg, Pennsylvania, and has seven field offices in strategic areas of the Commonwealth to enable direct contact with the membership and the System's employers.

PSERS was established by law as an independent administrative board directed by a governing board of trustees (Board), which exercises control and management of the System, including the investment of its assets. PSERS is considered a component unit of the Commonwealth of Pennsylvania as defined by the Governmental Accounting Standards Board (GASB). An annual audit of the System by an independent certified public accounting firm is required by the Retirement Code. PSERS has contracted with CliftonLarsonAllen LLP for this audit of its financial statements and has received an unmodified opinion as evidenced in the Report of Independent Auditors in the Financial Section of this CAFR. An unmodified opinion means that PSERS' financial statements fairly present, in all material respects, its financial condition. In addition, no significant findings were noted during the audit and therefore, a management letter was not issued. This is the tenth consecutive year that a management letter was not issued by the independent auditors and is reflective of the hard work and dedication of PSERS' staff to continue to improve the internal controls, operations, and efficiency of the System.

#### **Economic Summary**

Economically, the past fiscal year was a volatile and challenging one for global economies. The U.S. economy showed a significant decrease in momentum during the fiscal year as measured by the manufacturing Institute of Supply Management (ISM) Purchasing Managers Index (PMI), an indicator of activity in the sector. During the fiscal year, the ISM PMI decreased by 8.3 points to 51.7 at June 30, 2019, however, this was offset by a rise in Gross Domestic Product (GDP) and a decrease in unemployment. Significant headwinds affecting many non-U.S. economies included political uncertainty in Europe, specifically the rise of populism as evidenced by the formation of a populist coalition government in Italy, Great Britain's planned exit from the European Union (Brexit), and the imposition of billions of dollars of tariffs on goods imported into the U.S. from China. Faced with these challenges, central banks globally made efforts to encourage borrowing with the European Central Bank (ECB) and the Bank of Japan keeping short-term interest rates in negative territory.

The U.S. economy showed improvement this past year, driven by favorable monetary conditions and a change in the Federal Reserve (Fed) interest rate expectations during the year. The Fed increased interest rates two times in the first half of the fiscal year; however, it pivoted in the second half of the year from a tightening bias to an easing bias which improved optimism about the U.S. economy. The Federal Funds target rate increased by 0.5% during the past fiscal year with a range of 2.25% to 2.50%. While interest rates increased, they continue to be historically low providing for improvement in broad economic conditions. The U.S. real GDP increased year-over-year an average of 2.3% per quarter during the past fiscal year with a range of 1.1% to 3.1%. The official unemployment rate fell during the fiscal year from 4.0% at June 30, 2018 to 3.7% at June 30, 2019, approaching what the Fed would consider full employment.

The Euro Area economy continued to struggle, with modest growth during the past year. The unemployment rate began to normalize and improved to 7.6% as of June 2019 from 8.3% a year earlier. The Euro Area economy fell into contraction territory as evidenced by the Markit Eurozone Manufacturing PMI measurement of 47.6 in June 2019 falling from 54.9 last June. Aggressive actions by the ECB have generated improvements in employment but have failed to sustain economic growth and inflation. Although it slightly tightened monetary conditions by ending quantitative easing in December 2018, the ECB has continued its policy of very accommodative overnight interest rates by introducing another round of Targeted Long-Term Refinancing Operations in 2019.

#### **Introductory Section**

Japan's economy has moderately retreated over the past fiscal year. As of the second quarter 2019, Japan's real GDP grew by a year-over-year rate increase of 1.2% versus a 1.5% year-over-year rate increase as of June 2018. Japanese policy makers continue to aggressively attempt to stimulate their economy through a combination of low interest rates (the Bank of Japan policy rate is negative 0.1%), the purchase of higher risk assets by the Bank of Japan, coordinated diversification into higher risk assets by large public investors, and fiscal spending policies to encourage liquidity to move into riskier assets. China had robust growth compared to the other developed regions of the world. China's real GDP increased by 6.2% over the past year, moderately slower than the 6.7% pace for the year-ended June 2018. In addition, the trade war with the United States is putting pressure on the Chinese economy with no signs of abating anytime soon.

The Board has continued to fulfill its mission to maintain stability and the long-term optimum value of the Fund. This is evidenced in the long-term growth of the System's assets and the actuarial soundness of the Fund. The annualized time-weighted rate of return for the twenty five-year period ended June 30, 2019 was 8.08% and exceeded the Fund's long-term investment rate of return assumption. Of utmost importance to the Board is the assurance that the required reserves are available for payment of retirement benefits.

#### **Status of Pension Funding Initiatives**

For the third consecutive year PSERS received full actuarial funding from school employers and the Commonwealth after 15 previous years of underfunding the actuarially required amount. Full actuarial funding from employers, along with member contributions and investment income, are all necessary sources of funds that will pay down the unfunded liability of the System and bring PSERS back to fully funded status.

PSERS net assets increased by more than 4% or \$2.4 billion to \$59.1 billion in the fiscal year ended June 30, 2019. The net asset increase was generated by solid investment returns and the ongoing budgetary commitment of Gov. Tom Wolf and the Legislature authorizing the state and employers to pay the full amount of the actuarially required contributions. As a result, the System's funded ratio on a market-value basis improved for the third consecutive year. The funding ratio increased from 54.0% at June 30, 2018 to 55.7% at June 30, 2019.

Full actuarial funding, which resulted from funding reforms from Act 120 of 2010, is making a positive difference to the health of the System. Subject to future investment returns and continued commitment to making employer contributions, the funded ratio is expected to climb to 60% in the next three years and to 70% by 2028.

#### **Major Initiatives**

#### **Member Self-Service**

PSERS has been highly successful in its efforts to have members take advantage of the opportunities available through their Member Self-Service (MSS) Portal. Since being implemented in April 2018, more than 140,000 members have created their online account and conducted more than 141,000 transactions for themselves. The most common action taken was to update their nomination of beneficiaries. MSS also allows members to "Go Green" and as a result, 96% of all MSS accounts have opted to go paperless and receive information from PSERS electronically. This paperless opportunity has netted approximately \$300,000 in savings cumulatively since inception in FY 2018. Looking ahead, in an ongoing effort to ensure the protection of members' data, PSERS will be introducing multi-factor authentication requirements for members and employers using PSERS' online systems. Additional enhancements coming in 2020 include more mobile friendly design and secure messaging functionality.

#### Act 5 of 2017

The defined contribution plan enacted under Act 5 of 2017 was successfully implemented with the assistance of Voya Institutional Plan Services (VIPS) as the Third Party Administrator and Charles W. Cammack Associates as the consultant for the DC plan. School employees who become new members of PSERS on or after July 1, 2019 can choose from two hybrid plans consisting of defined benefit and defined contribution (DC) components or a standalone defined contribution plan. Also, Class T-C, Class T-D, Class T-E, and Class T-F members who were active on July 1, 2019 have a one-time option from September 1 to November 30, 2019 to elect prospectively into one of the new Act 5 membership classes.

As a part of this major implementation, PSERS not only modified its own systems but also worked with all of the public school employers across the Commonwealth to ensure this transition would be ready on time. Through that process, PSERS received valuable feedback from employers and moving forward we will be seeking additional feedback from our members as well.

Upcoming enhancements to the PSERS pension administration system will include enhanced security for web services consisting of multi-factor authentication, additional customer service functionality for improved call center interactions and modifications to enable the calculation of benefits for Class T-G and Class T-H members, who have a hybrid defined benefit/defined contribution retirement benefit.

#### New Logo

On July 1, 2019, PSERS transitioned to a brand-new logo for the System. PSERS' logo celebrates the dawn of a new era for PSERS, that includes implementing a defined contribution plan and continuing our commitment to providing secure retirement benefits to Pennsylvania public school employees.

#### PSERS Investment Expenses Declined as Assets Continued to Grow

Investment expenses decreased by \$17.9 million from \$467.7 million in FY 2018 to \$449.8 million in FY 2019 mainly due to a decrease in management fees in absolute return and fixed income of \$23 million. The decrease in absolute return is mainly attributable to a renegotiation of fee terms and lower performance fees earned in FY 2019. The decrease in fixed income is due to a decrease in performance fees. The decreases are partially offset by increases in management fees in the international equity asset class.

As a percentage of total benefits and expenses, investment expense decreased from 6.1% in FY 2018 to 5.8% in FY 2019. Similarly, investment expense has decreased from a high of 8.2% in FY 2013 to 5.8% in FY 2019 due to a decrease in investment expenses from \$557.6 million in FY 2013 to \$449.8 million in FY 2019. During this same period net assets increased \$10.4 billion from \$48.7 billion at June 30, 2012 to \$59.1 billion at June 30, 2019.

#### PSERS Increased Internal Management of Investments & Increased Annual Fee Savings

The Investment Office received approval to increase its professional complement during the past fiscal year. The complement increase has allowed the Investment Office to support a large increase in assets managed in-house at a significantly lower cost than if those assets were managed externally. Over the past four years, the Investment Office increased the amount of assets managed internally from 30% to 39%, or by \$5.6 billion. The estimated savings from managing those assets in-house is over \$50 million per year.

#### New Fee Reduction Plan to Save \$2.4 Billion

PSERS investment professionals and its investment consultants developed and presented an investment fee savings plan at the August 2018 PSERS Board Meeting as directed by the Board. PSERS investment professionals took a two-pronged approach to generate fee savings. The first was to establish a plan to renegotiate management fee arrangements to create a better alignment of interest between PSERS and each investment manager. The second was to expand internal management and bring additional assets in-house at a lower cost than external management.

Together, the projected fee savings are \$2.4 billion compounded over 30 years, which represent a 9.6% annual reduction in base management fees. The detailed fee reduction plan is posted on the investment page of PSERS website www.psers.pa.gov.

#### **Budgetary and Financial Governance**

PSERS manages multiple budgets/appropriations which support its ongoing operations. Each October, the agency submits its budget requests to the Governor's Office of the Budget. PSERS' Administrative, Defined Contribution and Directed Commissions Recapture Program Budgets each require legislative approval. None of PSERS' budgets, with the exception of the Defined Contribution Budget, are funded from the Commonwealth's General Fund, but rather from the earnings of the Fund itself. Historically, PSERS has underspent its approved budgets, keeping more funds available to invest for PSERS' members.

PSERS continues to be a leader among large U.S. public pension funds in its effective control of expenses while providing necessary services to its membership. Within the past eighteen months, the System has added significantly to the number of active and retired members electing to receive newsletters, statement of accounts, 1099-Rs and other publications electronically, which saves the agency over \$200,000 per year in postage, printing and paper costs. During FY 2019 specifically, the agency achieved a substantial decline in overtime, reduced consultant and legal fees, decreased election and data storage services, and lowered subscriptions, all of which helps to maintain more investment earnings for the benefit of the Fund. In addition to these savings, PSERS purchased programming hours from its pension administration system vendor at a reduced prepaid rate in order to allow for vital changes to be made in the near future to comply with Act 5 of 2017.

PSERS participates in an independent, international benchmarking survey evaluating its costs and service performance in comparison to other similar public pension funds. Based on the most recent survey, PSERS had a 13% lower pension administration cost per member than the average cost for its peer group. By running a lean and efficient operation, PSERS saves the Commonwealth and school employers approximately \$6.2 million annually in administrative expenses compared to its peers.

In addition, during FY 2019, PSERS continued its ongoing efforts to recover funds from securities class action litigation. The System received \$5.8 million in settlements from these cases in FY 2019.

#### **Social Media**

During FY 2019 PSERS received legal approval to begin using social media as a method of communicating to PSERS members and the general public. Since that time, PSERS has created a Twitter page and posts tweets daily. PSERS Twitter handle is @PA\_PSERS. PSERS expects to create other social media accounts over the next fiscal year to further enhance communication with our members.

#### **PSERS** Commitment to Fee Transparency

PSERS is one of the most transparent among large public pension funds in the nation for the disclosure of management fees. For example, certain pension funds report very little or no management fees for alternative investments because they are considered part of the cost of the investment and are netted against performance rather than shown separately. PSERS, however, gathers management fee information from each of its limited partnerships and collective trust fund investments, even if it is not specifically disclosed in the fund's standard reports or identified in capital call requests. Such management fee information includes both base and performance fees obtained from either the fund's administrator statement, capital account statement or financial statements. This information is then utilized to report all relevant management fees in the System's financial statements. While the national debate over what constitutes a "fee" continues, PSERS will endeavor to remain transparent and report fees in accordance with current GASB standards and prevailing public pension industry practices to keep PSERS' financial statements both meaningful and comparative to its peers. In addition, PSERS reports all other investment expenses, including staff compensation and overhead, consultant, legal, and bank expenses incurred.

In October 2018, PSERS Board created an ad hoc Agency Committee on Fee Transparency comprised of five Board Members and supported by PSERS staff. The committee was charged with reviewing and assessing current and emerging best industry policies, practices and standards regarding the reporting of investment management performance and fees, charges, expenses and profit-sharing arrangements. The committee is expected to make recommendations to the Board, with the goal of making PSERS a national public pension fund leader in fee and performance disclosure and transparency.

#### **PSERS Health Options Program Prescription Drug Plan Earned High Rating**

The PSERS Health Options Program (HOP) Prescription Drug Employer Group Waiver Plan earned a 4.5 star rating (out of 5 stars) from the Centers for Medicare and Medicaid Services (CMS) for the 2019 calendar year. PSERS is committed to keeping the HOP prescription drug program affordable, offering meaningful member choice, and holding vendors accountable to provide our members with best-in-class service.

Each year, CMS evaluates applicable health and prescription drug plans based on a plan's quality and performance. CMS uses a 5-star rating system that helps beneficiaries know how well a plan is doing. The star rating is a quality rating system of 14 measures of Medicare beneficiaries' experience with their drug plans. Star ratings can be used by beneficiaries to compare a plan's performance with other plans. PSERS' HOP Prescription Drug Plan scored very high in its recent CMS evaluation in the following areas: Quality Improvement, Rating of Drug Plan, and Obtaining Needed Prescription Drugs.

#### Public Pension Management and Asset Investment Review Commission (PPMAIRC)

The PPMAIRC was created under Act 5 of 2017 to study three areas of PSERS and the State Employees' Retirement System (SERS) including:

- Fee transparency & stress testing
- Evaluating benchmarks
- Developing recommendations to reduce external investment fees

PSERS testified at the Commission's October 2018 meeting. A copy of PSERS's testimony can be found on PSERS website www.psers.pa.gov. The Commission issued its final report in December 2018. One of PSERS' goals during 2019 was to evaluate and consider the recommendations in the PPMAIRC report. PSERS continues the evaluation process but has already implemented a number of the recommendations.

#### **Financial Highlights**

The fair value of the System's fiduciary net position grew \$2.4 billion during FY 2019 to \$59.1 billion as of June 30, 2019 and the unfunded liability, on a market value basis, declined by \$1.2 billion. The System is the 15th largest state-sponsored public defined benefit pension fund in the nation and the 34th largest among public and corporate pension funds in the nation. More specific information on the System's net position is detailed in the Statements of Fiduciary Net Position and Management's Discussion and Analysis included in the Financial Section of this report.

One of PSERS' mission critical objectives is the timely and accurate payment of benefits. In FY 2019, PSERS provided over \$7.2 billion in pension and healthcare benefits to its members.

The System's administrative budget request is appropriated by the PA General Assembly and funded by the investment income of the System. For FY 2019, the appropriation was \$51.6 million. PSERS' Investment Related Expenses budget, which is also entirely sourced by the investment income of the System, totaled \$22.7 million for FY 2019.

#### **Funding**

Funding is the process of specifically setting aside money for current and future use. Proper funding for a defined benefit pension plan entails an actuarial examination of the fund balances and liabilities to ensure money will be available for current and future benefit payments. The actuarial valuation measures the progress toward funding pension obligations of the System by comparing the actuarial assets to the actuarial liabilities of the System.

The results of PSERS' latest published actuarial valuation (as of June 30, 2018) indicated that the rates of contribution payable by the members and employers, when taken together with the current assets of the System, are adequate to fund the actuarial liabilities for all benefits payable under the System at that date. The total funded status as of the latest actuarial valuation was 56.5%. Additional comparative information on the funded status of PSERS can be found in the Financial Section and in the Actuarial Section of this report.

#### **Investments**

In the years following the Great Recession of 2008-2009, PSERS' Board and investment professionals made significant changes to the Fund's investment asset allocation, including further refining its investment strategy and increasing the diversification of assets. In particular, PSERS actively reduced its risk profile by significantly decreasing its equity exposure and by moving portions of the Fund's assets into asset classes that are less correlated to the equity markets.

#### **Introductory Section**

Income from the investment portfolio represents the major source of revenue to the System, accounting for 56% of total revenues over the twenty-year period from FY 2000 to FY 2019. During FY 2019, net investment income was \$3.6 billion. The investment portfolio, which is one part of the System's net position, totaled \$57.7 billion, at fair value, as of June 30, 2019. For FY 2019, the time-weighted net rate of return on the System's investments was 6.68%.

The investment portfolio is well diversified to emphasize a long-term investment approach. The overall objective of the System is to provide benefits to its members through a carefully planned and well-executed investment program. The return objectives are to: (i) realize a return that exceeds the Policy Index (the Policy Index is a custom benchmark, based on the Board-established asset allocation structure that seeks to generate a return that meets the actuarial rate of return assumption); and (ii) invest the assets to maximize returns for the level of risk taken. The risk objectives are to: (i) diversify the assets of the System to minimize the risk of losses within any one asset class, investment type, industry or sector distribution, maturity date, or geographic location; and (ii) invest the assets so that the probability of investment losses (as measured by the Policy Index) in excess of 15.0% in any one year is no greater than 2.5% (or two standard deviations below the expected return). Additional information on the System's investments is contained in the Investment Section of this report.

#### **Federal and State Tax Status**

The System's defined benefit and defined contribution plans are qualified trust funds under Section 401(a) of the Internal Revenue Code (IRC). As a result of the qualified status, the trust funds are entitled to an exemption, under Section 501(a) of the IRC, from federal income taxation on their investment earnings. Additionally, contributions made on behalf of the active members are tax deferred under Section 414(h) of the IRC. The trust funds and any benefits accruing to the members of PSERS are exempt from Pennsylvania state and municipal taxes. The Internal Revenue Service (IRS) issued a determination letter dated March 16, 2017 which stated that the defined benefit plan and its underlying trust qualify under the provisions of Section 501(a) of the IRC and therefore are exempt from federal income taxes. A similar letter from the IRS dated April 3, 2019 was received for the defined contribution plan.

#### **Internal Controls and Reporting**

PSERS' management is responsible for and has implemented internal controls designed to provide reasonable assurances for the safeguarding of assets and the reliability of financial records. This report has been prepared in accordance with accounting principles generally accepted in the United States of America. The System maintains a full accrual accounting system. More specific accounting information is detailed in the Summary of Significant Accounting Policies (Note 2) in the notes to the financial statements found in the Financial Section of this report.

A system of internal controls provides reasonable, but not absolute, assurance that assets are properly safeguarded and that financial statements are reliable. The concept of reasonable assurance recognizes that first, the cost of a control should not exceed the benefits likely to be derived, and second, the valuation of the cost and benefits requires estimates and judgments by management.

PSERS' management believes the internal accounting controls currently in place are adequate to meet the purpose for which they were intended and also believes the financial statements, supporting schedules, and statistical tables are fairly presented.

#### **GASB 75 OPEB Reporting for Employers**

In June 2019, PSERS sent information to its employers to assist them in complying with the Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The information sent to employers included a memo explaining PSERS' role, descriptions of the material provided, and the employers' responsibilities. In addition, PSERS provided a variety of schedules audited by PSERS' independent auditors as well as unaudited schedules. PSERS strives to incorporate all the information necessary for employers to comply with GASB 75 reporting requirements in these audited and unaudited schedules. Additionally, PSERS continues to make itself available to assist employers and their auditors should they have any additional requests in order to comply with GASB 75.

#### **Professional Services**

Professional consultants are appointed by the Board of Trustees to perform services essential to the efficient operation of the System. An annual audit by an independent certified public accounting firm and an annual valuation by an actuarial consultant attest to the financial and actuarial soundness of PSERS. The investment performance of the System is reviewed by an investment evaluation firm on a quarterly basis. The consultants providing services to the System are listed in the Financial Section and Investment Section of this report.

#### Other Information

In compliance with the Retirement Code, actuarial tables and the computational procedures used by the System in calculating annuities and other benefits were published in the Pennsylvania Bulletin (Vol. 48, No. 26). This information can be found at https://www.pabulletin.com/secure/data/vol48/48-26/1029.html.

#### **System Awards**

### Government Finance Officers Association of the United States and Canada Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to PSERS for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such a comprehensive annual financial report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. PSERS has received a Certificate of Achievement for 36 consecutive years from FY 1983 to FY 2018. A photograph of this award appears in the Introductory Section of this report. Its attainment represents a significant accomplishment by the System, whose Office of Financial Management holds general responsibility for the compilation and validity of the financial data presented in the Comprehensive Annual Financial Report.

The System believes the current report continues to conform to the Certificate of Achievement program requirements and will be submitting this report to GFOA to determine eligibility for the 2019 certificate.

#### **GFOA Popular Annual Financial Reporting Award**

The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Reporting to PSERS for its Popular Annual Financial Report for the fiscal year ended June 30, 2018, which PSERS refers to as its Summary Annual Financial Report. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.

In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

A Certificate of Achievement is valid for a period of one year. PSERS has received a Certificate of Achievement for three consecutive years from FY 2016 to FY 2018. Its attainment represents an important accomplishment by the System.

#### Public Pension Coordinating Council Public Pension Standards Award

The Public Pension Coordinating Council has awarded its Public Pension Standards Award for Funding and Administration to PSERS for 2018. This award is in recognition of meeting professional standards for plan design and administration as set forth in the Public Pension Standards. Achievement of the Funding portion of this award is in recognition of the commitment of the Governor and General Assembly to fund 100% of the actuarially required contributions.

The Public Pension Coordinating Council was formed in 1990 to assist the public employee retirement community. The Council is composed of representatives from three national associations whose members are directly involved in the administration of public employee retirement systems: the National Association of State Retirement Administrators (NASRA); the National Conference on Public Employee Retirement Systems (NCPERS); and the National Council on Teacher Retirement (NCTR). A reproduction of this award appears in the Introductory Section.

#### Acknowledgements

The preparation of this report reflects the combined efforts of PSERS' staff under the direction of the PSERS Board. It is intended to provide complete and reliable information in conformance with accepted standards and to document responsible stewardship of the System's assets.

Respectfully submitted,

Glan R. Sull

Glen R. Grell Executive Director

Brian S. Carl, CPA, CTP Chief Financial Officer

Briefs. Col

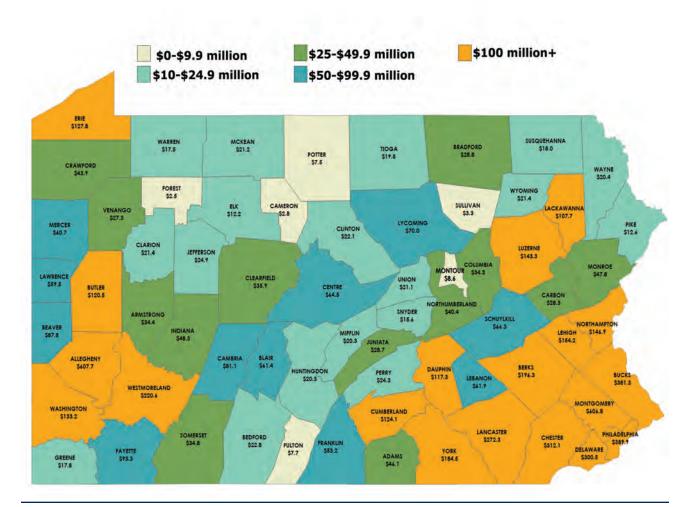
#### Pension Benefits by County Fiscal Year 2019

(Dollar Amounts in Millions)

PSERS provides a stable source of revenue for local economies throughout Pennsylvania. Each year PSERS pays out billions in pension benefits to retired members who reside in Pennsylvania. In fiscal year 2019, PSERS pension benefits to retirees totaled approximately \$6.7 billion. Of this amount nearly 93%, or \$6.3 billion, went directly into state and local economies. These pension benefits are a significant economic driver that benefit the economy of the Commonwealth.

<b>Top 10 Counties Based on Pension Benefits</b>								
(Dollars in Millions)								
Allegheny	\$607.7							
Montgomery	\$606.8							
Philadelphia	\$389.9							
Bucks	\$381.3							
Chester	\$312.1							
Delaware	\$300.5							
Lancaster	\$272.3							
Westmoreland	\$220.6							
Berks	\$196.3							
York	\$184.5							

### Total Benefits in Pennsylvania - \$6.3 Billion

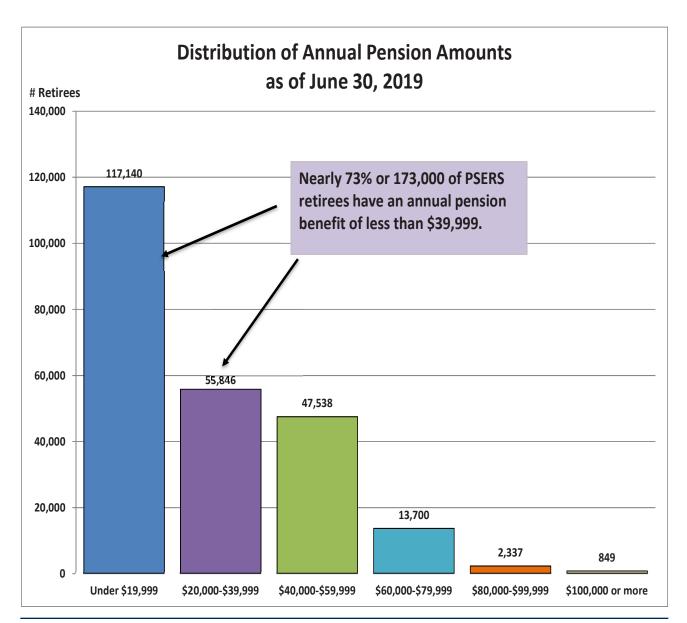


#### Pension Benefit Amounts Fiscal Year 2019

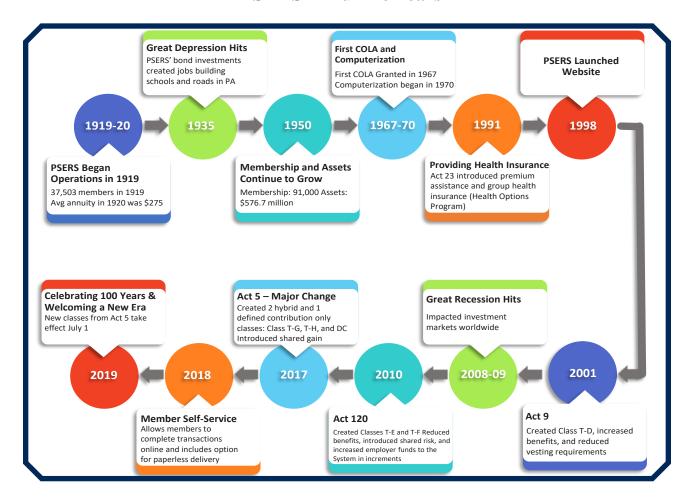
(Dollar Amounts in Millions)

The average PSERS retiree receives a modest pension of \$25,498 on an annual basis, a benefit earned through a lengthy career of 23 years in public education. During their career, members make mandatory contributions to PSERS to help fund their own retirement benefit. Most members contribute between 7.50% and 10.30% of their pay depending on their class of membership to help fund their own retirement benefit. In accordance with Act 120, new members as of July 1, 2011 and thereafter are funding the majority of the cost of their benefit. This is in contrast to many non-public (private) pension plans. In over 90% of such plans, members do not contribute and the employers bear 100% of the cost of the benefit.

Six-figure pensions are rare. At June 30, 2019, there were 849 retired members receiving an annual benefit over \$100,000 out of a total 237,000 PSERS retirees. These six-figure pension retirees spent an average of 38 years working in their public education careers and contributing to their benefit.

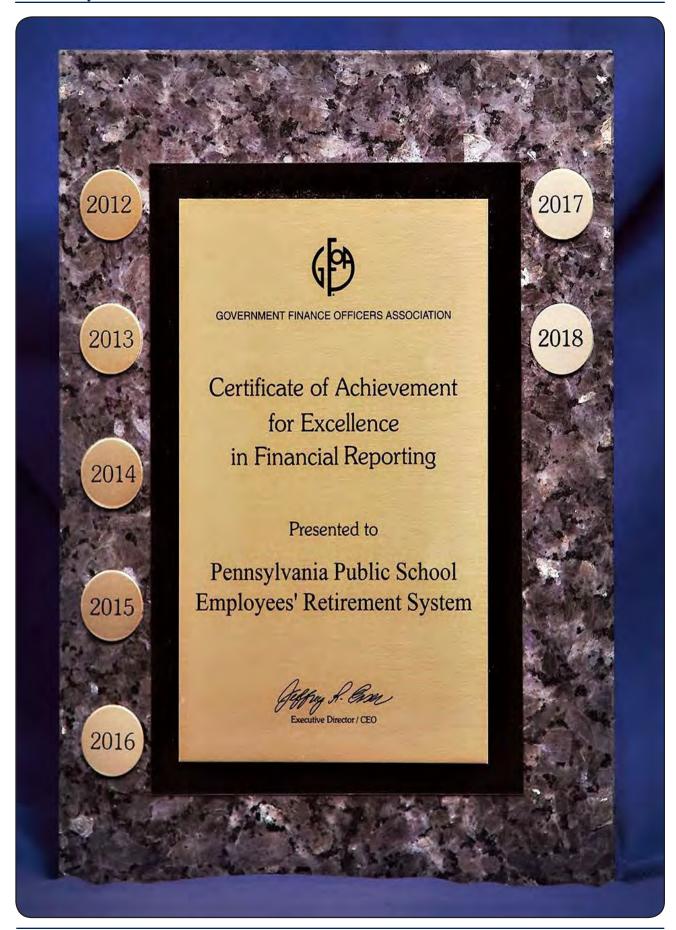


#### **PSERS Thru The Years**



#### **Current Staff-Field Offices**







### **Public Pension Coordinating Council**

Public Pension Standards Award For Funding and Administration 2018

Presented to

# Pennsylvania Public School Employees' Retirement System

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA) National Conference on Public Employee Retirement Systems (NCPERS) National Council on Teacher Retirement (NCTR)

> Alan H. Winkle Program Administrator

alan Allinble

### Mission Statement



The Board of Trustees and the employees of the Public School Employees' Retirement System (System) serve the members and stakeholders of the System by:

- Providing timely and accurate payment of benefits
- Maintaining a financially sound System
- Prudently investing the assets of the System
- Clearly communicating members' and employers' rights and responsibilities, and
- Effectively managing the resources of the System

adopted June 20, 2008

# **Administrative Organization PSERS Board of Trustees**



**Seated, front row:** Secretary Robin L. Wiessmann; Melva S. Vogler, Board Chairman; Susan C. Lemmo; Deborah J. Beck

Standing, second row: Honorable Francis X. Ryan; Miriam Fox designee for Honorable Matthew D. Bradford; Stacey Connors, designee for Honorable Patrick M. Browne; Jonathan Berger Designee for Nathan G. Mains; Christopher SantaMaria; Honorable Joseph M. Torsella; Jason M. Davis; Patrick Lord, designee for Secretary Pedro A. Rivera; Honorable John P. Blake

Not pictured: Eric DiTullio

#### **PSERS Board of Trustees**

#### Secretary of Education of the Commonwealth of Pennsylvania (ex officio)

Mr. Pedro A. Rivera

#### Secretary of Banking and Securities of the Commonwealth of Pennsylvania (ex officio)

Ms. Robin L. Wiessmann

#### Treasurer of the Commonwealth of Pennsylvania (ex officio)

Honorable Joseph M. Torsella

#### **Executive Director of the Pennsylvania School Boards Association, Inc. (ex officio)**

Mr. Nathan G. Mains

### One member appointed by the Governor of the Commonwealth of Pennsylvania for a term of three years

Vacant

### Three members elected from among the Active Certified Contributors of the System for a term of three years

Mr. Jason M. Davis (term expires 12/31/19)

Ms. Susan C. Lemmo (term expires 12/31/21)

Mr. Christopher SantaMaria (term expires 12/31/20)

### One member elected from among the Active Non-Certified Contributors of the System for a term of three years

Ms. Deborah J. Beck (term expires 12/31/21)

#### One member elected from among the annuitants of the System for a term of three years

Ms. Melva S. Vogler (term expires 12/31/19)

### One member elected by the members of Pennsylvania Public School Boards from among their number for a term of three years

Mr. Eric DiTullio (term expires 12/31/20)

### Two members appointed by the Speaker of the House from the Pennsylvania House of Representatives, one representing the Majority Party and one representing the Minority Party

Honorable Francis X. Ryan (term expires 12/31/20)

Honorable Matthew D. Bradford (term expires 12/31/20)

### Two members appointed by the President Pro Tempore of the Pennsylvania Senate, one representing the Majority Party and one representing the Minority Party

Honorable John P. Blake (term expires 12/31/20)

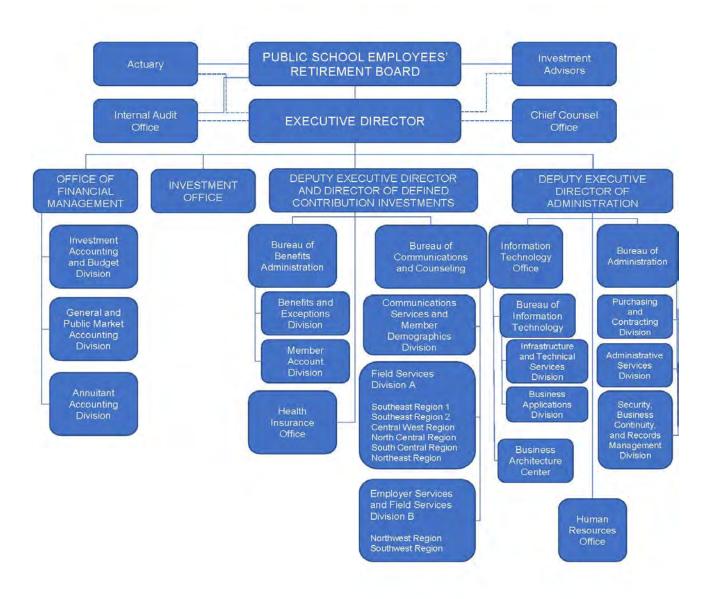
Honorable Patrick M. Browne (term expires 12/31/20)

#### **2019 Board Committees**

	Appeals/Member & Employer Services  Ms. Beck, Chair Mr. Davis, Vice Chair Senator Blake Representative Ryan Ms. Lemmo Mr. SantaMaria	
Audit/Compliance	Budget/Finance	Bylaws/Policy
Senator Browne, Chair Mr. Mains, Vice Chair Representative Bradford Mr. Rivera Treasurer Torsella	Mr. Davis, Chair Senator Blake, Vice Chair Mr. DiTullio Representative Ryan Mr. SantaMaria Ms. Wiessmann	Representative Bradford, Chair Mr. DiTullio, Vice Chair Senator Browne Mr. Davis Mr. Mains Treasurer Torsella
Corporate Governance  Treasurer Torsella, Chair Mr. SantaMaria, Vice Chair Representative Bradford Senator Browne Ms. Wiessmann	Defined Contribution Plan  Senator Blake, Chair Senator Browne, Vice Chair Representative Bradford Mr. Davis Mr. Mains Ms. Wiessmann	Elections  Ms. Wiessmann, Chair Mr. Rivera, Vice Chair Ms. Beck Senator Browne Representative Ryan
Health Care	Investment	Personnel
Ms. Lemmo, Chair Mr. DiTullio, Vice Chair Ms. Beck Senator Blake Mr. Davis Representative Ryan	Mr. Mains, Chair Ms. Lemmo, Vice Chair Committee is comprised of all Board Members	Mr. SantaMaria, Chair Representative Bradford, Vice Chair Senator Blake Ms. Lemmo Mr. Mains Mr. Rivera

NOTE: Ms. Vogler, the chair of the Board of Trustees, is a voting ex officio member of all Committees.

# Organizational Chart of the Public School Employees' Retirement System



### **Administrative Staff**

As of June 30, 2019



Glen R. Grell Executive Director



James H. Grossman Jr. Chief Investment Officer



Joseph E. Wasiak Deputy Executive Director of Administration



Jennifer Mills
Deputy Executive Director and Director
of Defined Contribution Investments



Charles K. Serine Chief Counsel



Brian S. Carl Chief Financial Officer



Steven C. Goldstein Chief Technology Officer



Patricia Dence Director of Administration



Peter Camacci Director of Health Insurance



Eugene W. Robison
Director of Communications and Counseling



Charles Hodge Director of Human Resources



Todd Fulton
Director of Benefits Administration



Tony Parisi Legislative Liaison



Evelyn M. Williams Communications Director

The Internal Auditor position was vacant.

#### **PSERS REGIONAL OFFICES**

#### **Northwest**

Pennwood Center 464 Allegheny Boulevard, Suite C Franklin, PA 16323-6210

Local: 1.814.437.9845 FAX: 1.814.437.5826 **Toll-Free: 1.888.773.7748** Donald Gregory, Administrator

#### **Northcentral**

**300 Bellefonte Avenue, Suite 201 Lock Haven, PA 17745-1903**Local: .1.570.893.4410

FAX: 1.570.893.4414 **Toll-Free: 1.888.773.7748** Jeremy Wible, Administrator

#### **Northeast**

417 Lackawanna Avenue, Suite 201 Scranton, PA 18503-2013

Local: 1.570.614.0269 FAX: 1.570.614.0278 **Toll-Free: 1.888.773.7748** Sherry Sibio, Administrator



#### **Southwest**

**300 Cedar Ridge Drive, Suite 301 Pittsburgh, PA 15205-1159**Local: 1.412.920.2014
FAX: 1.412.920.2015

FAX: 1.412.920.2015

Toll-Free: 1.888.773.7748

Russell Miller, Administrator

#### **Centralwest**

**219 W. High Street Ebensburg, PA 15931-1540**Local: 1.814.419.1180

FAX: 1.814.419.1189 **Toll-Free: 1.888.773.7748**Brian Farester, Administrator

#### **Southcentral**

5 N 5th Street Harrisburg, PA 17101-1905

Local: 1.717.720.6335 FAX: 1.717.783.9606 **Toll-Free: 1.888.773.7748** John Tucker, Administrator

#### Southeast

605 Louis Drive, Suite 500 Warminster, PA 18974-2830 Local: 1.215.443.3495 FAX: 1.215.443.3487 Toll-Free: 1.888.773.7748 Joshua Catalfu, Administrator

Linda Visco, Administrator



As of June 30, 2019



**PSERS Headquarters Building** 

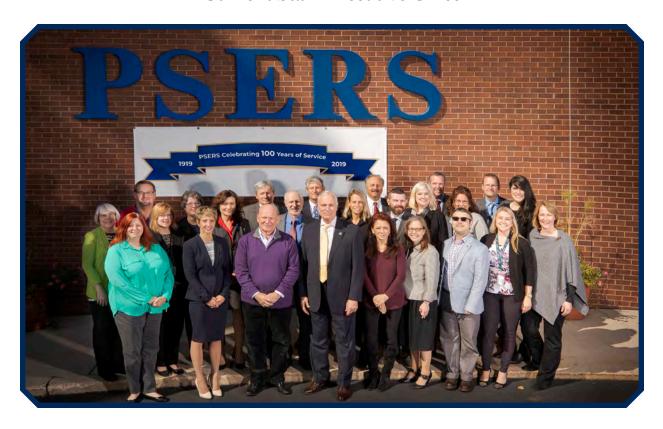
The administrative headquarters of the Public School Employees' Retirement System (PSERS) is located at 5 North Fifth Street in downtown Harrisburg, Pennsylvania within the State Capitol complex. Regional field offices are also maintained in Ebensburg, Franklin, Lock Haven, Harrisburg, Pittsburgh, Warminster, and Scranton.

The headquarters building was constructed and first occupied by the Retirement System in 1987. It is the first time a building was constructed, for PSERS' use. It is owned by the Five North Fifth Street Corporation, a holding entity formed by PSERS, and is managed by Property Management, Inc.

### **Past Staff Photo**



**Current Staff-Executive Office** 

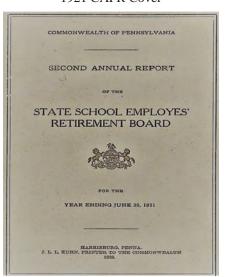


### FINANCIAL SECTION

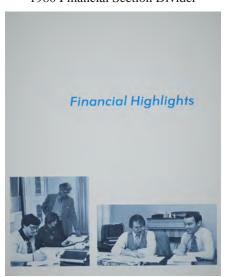
Report of Independent Auditors	30
Management's Discussion and Analysis	32
Financial Statements	
Statements of Fiduciary Net Position	42
Statements of Changes in Fiduciary Net Position	44
Notes to Financial Statements	46
Required Supplementary Information	
Schedule 1 – Schedule of Changes in the Employer Net Pension Liability	71
Schedule 2 – Schedule of Employer Net Pension Liability	72
Schedule 3 – Schedule of Employer Pension Contributions	72
Schedule 4 – Schedule of Changes in the Employer Net OPEB (Premium Assistance) Liability	
Schedule 5 – Schedule of Employer Net OPEB (Premium Assistance) Liability	74
Schedule 6 – Schedule of Employer OPEB (Premium Assistance) Contributions	74
Schedule 7 – Schedule of Investment Returns - Pension and OPEB	75
Notes to Required Supplementary Information	76
Supplementary Schedules	
Supplementary Schedule 1 - Schedule of Administrative and Investment Expenses	78
Supplementary Schedule 2 - Summary of Investment Expenses	
Supplementary Schedule 3 - Schedule of Payments to Non-Investment Consultants	



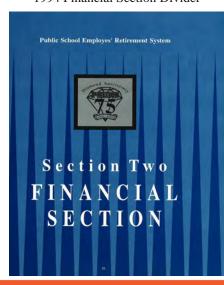
1921 CAFR Cover



1980 Financial Section Divider



1994 Financial Section Divider





#### INDEPENDENT AUDITORS' REPORT

The Board of Trustees of Commonwealth of Pennsylvania Public School Employees' Retirement System Harrisburg, Pennsylvania

#### **Report on the Financial Statements**

We have audited the financial statements of the Commonwealth of Pennsylvania Public School Employees' Retirement System (PSERS), which comprise the Statement of Fiduciary Net Position as of June 30, 2019 and 2018, and the related Statement of Changes in Fiduciary Net Position for the years then ended, and the related Notes to the Financial Statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinior

In our opinion, the financial statements referred to above present fairly, in all material respects, the net position of PSERS as of June 30, 2019 and 2018, and the respective changes in its net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.



The Board of Trustees of Commonwealth of Pennsylvania Public School Employees' Retirement System Harrisburg, Pennsylvania

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Schedules of Changes in the Employer Net Pension Liability, Employer Net Pension Liability, Employer Pension Contributions, Changes in the Employer Net OPEB (Premium Assistance) Liability, Employer Net OPEB (Premium Assistance) Liability, Employer OPEB (Premium Assistance) Contributions, Investment Returns – Pension and OPEB, and related Notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audits were conducted for the purpose of forming an opinion on the basic financial statements. The Schedule of Administrative and Investment Expenses, Summary of Investment Expenses, and the Schedule of Payments to Non-Investment Consultants, as listed in the table of contents, for the year ended June 30, 2019 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements for the year ended June 30, 2019 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2019.

The Introductory, Actuarial, Investment and Statistical section, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audits of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland September 30, 2019

#### **Management's Discussion and Analysis**

Management's Discussion and Analysis (MD&A) of the Commonwealth of Pennsylvania Public School Employees' Retirement System (PSERS, System, Fund) for the fiscal year ended June 30, 2019 (FY 2019) provides a narrative summary of PSERS' financial position and performance, including highlights and comparative data. The MD&A is presented as required supplementary information to the financial statements and should be read in conjunction with the financial statements, the notes to financial statements, and the supplementary schedules.

#### **Overview of Financial Statements**

PSERS is primarily responsible for administering a defined benefit pension plan for public school employees in the Commonwealth of Pennsylvania. PSERS also administers two voluntary postemployment healthcare programs, the Health Insurance Premium Assistance Program (Premium Assistance) and the Health Options Program (HOP), for its annuitants. As part of the HOP, PSERS has an Employer/ Union Direct Contract with the Centers for Medicare and Medicaid Services (CMS) to provide a Medicare Part D Prescription Drug Plan to participants. On July 1, 2019 PSERS began administration of a Defined Contribution (DC) Plan for new employees. These financial statements reflect start-up funding and expenses for the DC plan. The financial statements present the financial position and activities for the pension plan, the DC Plan and the two postemployment healthcare programs.

The *Statements of Fiduciary Net Position* provide a snapshot of the financial position of PSERS at June 30, 2019. Amounts are shown for the most recent and previous fiscal years for comparison and analysis of changes in individual line items.

The Statements of Changes in Fiduciary Net Position summarize PSERS' financial activities that occurred during the fiscal period from July 1, 2018 to June 30, 2019. Amounts are shown for the most recent and previous fiscal years for comparison and analysis of changes in individual line items.

The *Notes to Financial Statements* provide additional information that is essential for a full understanding of the financial statements. The notes are an integral part of the financial statements and include detailed information not readily evident in the basic financial statements such as accounting policies, plan membership and benefits, and summary disclosures of selected financial data.

The **Required Supplementary Information** immediately following the notes to financial statements provide seven schedules illustrating the Changes in the Employer Net Pension Liability, Employer Net Pension Liability,

Employer Pension Contributions, Changes in the Employer Net OPEB (Premium Assistance) Liability, Employer Net OPEB (Premium Assistance) Liability, Employer OPEB (Premium Assistance) Contributions, and Investment Returns - Pension and OPEB.

The remaining supplementary schedules provide additional detailed information concerning the administrative expenses, investment expenses, and payments to non-investment consultants. These schedules emphasize the long-term nature of the pension and premium assistance plans and show the progress of PSERS in accumulating assets sufficient to pay benefits when due. All of this supplementary information is considered useful in understanding and evaluating the financial activities of PSERS.

#### **Financial Highlights**

- The time-weighted rate of return on investments was 6.68% for FY 2019, 9.27% for the fiscal year ended June 30, 2018 (FY 2018), and 10.14% for the fiscal year ended June 30, 2017 (FY 2017). The return for the ten-year period ended June 30, 2019 was 9.02%, which exceeded the 7.25% actuarial investment rate of return assumption. Unless otherwise noted, all rates of return are net of fees.
- PSERS' total net position increased by \$2.4 billion from \$56.7 billion at June 30, 2018 to \$59.1 billion at June 30, 2019. The change in total net position from June 30, 2017 to June 30, 2018 was an increase of \$3.2 billion from \$53.5 billion at June 30, 2017 to \$56.7 billion at June 30, 2018. The increase in both years was due mostly to net investment income plus member and employer contributions exceeding deductions for benefit and administrative expenses.
- After increasing for many years, PSERS' unfunded liability on a market value basis (Net Pension Liability) declined for the third year in a row from \$49.6 billion at June 30, 2016 to \$46.8 billion at June 30, 2019 due to the Fund receiving actuarially required contributions and earning investment returns above the assumed rate of return for the three-year period.
- Total employer contributions increased from \$4.4 billion in FY 2018 to \$4.6 billion in FY 2019. This increase was primarily attributable to an increase in the total employer contribution rate from 32.57% in FY 2018 to 33.43% in FY 2019 in accordance with Act 120 of 2010. The increase in the employer contribution rate was the smallest since FY 2010. PSERS' employers fully funded the actuarially required contributions in FY 2019, FY 2018 and

#### Management's Discussion and Analysis (continued)

- FY 2017 and these contributions are making a positive difference in PSERS' funding.
- PSERS' total benefit expense slightly increased from \$7.1 billion in FY 2018 to \$7.2 billion in FY 2019. The average monthly benefit and the number of members receiving benefits increased in FY 2019. This growth was partially offset by a decrease in lump sum payments in FY 2019 due to a small decrease in the number of retirees electing to receive lump sums.

#### Progress of Act 120 on PSERS' Funding

On November 23, 2010, the Governor signed HB 2497 into law. The legislation is now known as Act 120 of 2010. Act 120 preserves the benefits of existing members and includes a series of actuarial and funding changes to PSERS and benefit reductions for individuals who become new members of PSERS on or after July 1, 2011 to June 30, 2019. The Act created two new membership classes, T-E and T-F. T-E and T-F members are "shared-risk," meaning

that their employee contributions can increase or decrease due to investment performance. Act 120 addressed the pending employer contribution rate spike projected for FY 2013 by smoothing the projected rate increases over a fiveto nine-year time period. Instead of a large rate spike in one year, under Act 120, the employer contribution rate has increased steadily each year from the 5.64% in effect when Act 120 became law to the 33.43% rate in FY 2019. Prior to Act 120, PSERS' Annual Required Contribution (ARC) percentage of contributions received under Governmental Accounting Standards Board (GASB) standards was only 27%. As a result of the Act 120 funding increases, on July 1, 2016, PSERS began receiving 100% of actuarially required contributions based on sound actuarial practices and principles for the first time in 15 years. This marks a significant milestone in PSERS' contribution history and establishes a path to full funding. PSERS received the actuarially required contributions in FY 2017, FY 2018, & FY 2019, and the large annual employer contribution rate increases that occurred from FY 2012 to FY 2018 are now

A	nalysis of Fi	duci	ary Net Posi	tion						
	(Dollar Amo	unts	in Thousands	)						
	FY 2019		Increase (Decrease)		FY 2018		Increase (Decrease)		FY 2017	
\$	2,571,738	\$	367,737	\$	2,204,001	\$	(332,841)	\$	2,536,842	
	57,728,557		1,826,227		55,902,330		3,416,519		52,485,811	
	4,518,372		1,538,253		2,980,119		964,056		2,016,063	
	21,345		(2,085)		23,430		(571)		24,001	
	25,378		7,849		17,529		278		17,251	
	64,865,390		3,737,981		61,127,409		4,047,441		57,079,968	
	1,211,801		(206,762)		1,418,563		(138,396)		1,556,959	
	4,518,372		1,538,253		2,980,119		964,056		2,016,063	
	5,730,173		1,331,491		4,398,682		825,660		3,573,022	
\$	59,135,217	\$	2,406,490	\$	56,728,727	\$	3,221,781	\$	53,506,946	
_										
\$	5,666,392	\$	278,420	\$	5,387,972	\$	430,367	\$	4,957,605	
	5,200		(1,601)		6,801		6,801		-	
	436,828		12,934		423,894		13,477		410,417	
	3,634,950		(1,082,676)		4,717,626		(279,077)		4,996,703	
	9,743,370		(792,923)		10,536,293		171,568		10,364,725	
	7,237,244		93,903		7,143,341		219,437		6,923,904	
	99,636		8,541		91,095		6,658		84,437	
	7,336,880		102,444		7,234,436		226,095		7,008,341	
	-		80,076		(80,076)		(80,076)		-	
\$	2,406,490	\$	(815,291)	\$	3,221,781	\$	(134,603)	\$	3,356,384	
	\$ - \$	\$ 2,571,738 57,728,557 4,518,372 21,345 25,378 64,865,390 1,211,801 4,518,372 5,730,173 \$ 59,135,217 \$ 5,666,392 5,200 436,828 3,634,950 9,743,370 7,237,244 99,636 7,336,880	\$ 2,571,738 \$ 57,728,557 4,518,372 21,345 25,378 64,865,390 1,211,801 4,518,372 5,730,173 \$ 59,135,217 \$ \$ 5,666,392 \$ 5,200 436,828 3,634,950 9,743,370 7,237,244 99,636 7,336,880	(Dollar Amounts in Thousands)    Increase (Decrease)	(Dollar Amounts in Thousands)  Increase (Decrease)  \$ 2,571,738 \$ 367,737 \$ 57,728,557 1,826,227 4,518,372 1,538,253 21,345 (2,085) 25,378 7,849 64,865,390 3,737,981  1,211,801 (206,762) 4,518,372 1,538,253 5,730,173 1,331,491  \$ 59,135,217 \$ 2,406,490 \$  \$ 5,666,392 \$ 278,420 \$ 5,200 (1,601) 436,828 12,934 3,634,950 (1,082,676) 9,743,370 (792,923)  7,237,244 93,903 99,636 8,541 7,336,880 102,444 - 80,076	Thousands   FY 2019   Increase (Decrease)   FY 2018	Thousands   FY 2019	Thousands	Thousands	

#### Management's Discussion and Analysis (continued)

complete. Employer contribution rate increases in the future are expected to be in line with inflation.

#### **Funded Status and State Accumulation Account**

PSERS uses an actuarial reserve type of funding that is financed by member contributions, employer contributions, and earnings from invested assets. Figure 1 illustrates a thirty five-year history of PSERS' funded status. An independent actuarial valuation of PSERS' actuarial assets and liabilities is performed annually. As part of this valuation, the progress toward funding pension obligations of PSERS is measured by comparing the actuarial value of assets to the actuarial accrued liability. This measurement is referred to as the funded ratio or funded status. PSERS' funded ratio increased from 56.3% at June 30, 2017 to 56.5% as of June 30, 2018, the most recent actuarial valuation. Due to fully funded employer contributions, favorable demographic experience, and positive investment returns, the funded ratio on an actuarial value basis improved a year sooner than expected. The 56.5% actuarial funded ratio as of June 30, 2018, is a significant turning point for the System as future funded ratio projections are now expected to rise, reversing years of decline since the 123.8% funded ratio peak at June 30, 2000.

The results of operations for FY 2019 will be reflected in the actuarial valuation for the year ended June 30, 2019. Due to the normal lag time for completion of the actuarial valuation, the resulting funded status will be available at the end of the 2019 calendar year and will be reported in the financial statements for the fiscal year ending June 30, 2020 (FY 2020). Based on the investment performance for the ten-year period ended June 30, 2019, which is above the investment rate of return assumption during

that time period, and due to receiving the full actuarially required contributions the funded ratio at June 30, 2019 is expected to increase. The June 30, 2018 actuarial valuation recognized the last year of losses from the Great Recession under the System's ten-year asset smoothing. As a result, the funded ratio in the June 30, 2019 valuation and thereafter is expected to improve.

Under GASB 67, the market value funded ratio, which is referred to as the plan fiduciary net position as a percentage of total pension liability, increased from 54.00% at June 30, 2018 to 55.66% at June 30, 2019 as the Fund received the full actuarially determined contributions, had investment returns close to the investment return assumption and experienced a small growth in benefit payments in FY 2019. This is the third year in a row that the market value funded ratio increased as the Fund has reached a turning point after experiencing declining actuarial and market value funded ratios for many years. The Fund's net pension liability also declined for the third year in a row. All the ingredients are now in place and a path to full funding has been established.

PSERS' State Accumulation Account improved from \$(17.2) billion at June 30, 2018 to \$(15.4) billion at June 30, 2019 due to favorable investment performance, and employer contributions at the actuarially required level that exceeded benefit payments and administrative expenses. Investment earnings and actuarially required employer contributions will continue to reduce the deficit in this account in the future (See Note 3).

#### **Investments**

PSERS is a long-term investor and manages the pension fund with long-term objectives in mind. A primary element

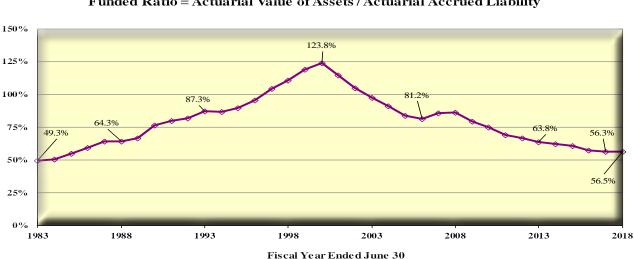


Figure 1 - PSERS' Funded Ratio
Funded Ratio = Actuarial Value of Assets / Actuarial Accrued Liability

of PSERS' investment philosophy is diversification among various asset classes, which is the best way to achieve its goals. PSERS makes estimates of future long-term market returns and establishes an asset allocation plan taking into account the risk associated with each asset class as well as the financial objectives of the Fund.

This past fiscal year was a volatile and challenging one for global economies. The U.S. economy showed a significant decrease in momentum during the fiscal year as measured by the Institute for Supply Management (ISM) Purchasing Managers' Index (PMI), an indicator of activity in the sector. During the fiscal year, the ISM PMI decreased by 8.3 points to 51.7 at June 30, 2019, however, this was offset by a rise in Gross Domestic Product (GDP) and a decrease in unemployment. Significant headwinds affecting many non-U.S. economies included political uncertainty in Europe, specifically the rise of populism as evidenced by the formation of a populist coalition government in Italy, Great Britain's planned exit from the European Union (Brexit), and the imposition of billions of dollars of tariffs on goods imported into the U.S. from China. Faced with these challenges, central banks globally made efforts to encourage borrowing with the European Central Bank (ECB) and the Bank of Japan keeping short-term interest rates in negative territory.

The U.S. economy showed improvement this past year, driven by favorable monetary conditions and a change in the Federal Reserve (Fed) interest rate expectations during the year. The Fed increased interest rates two times in the first half of the fiscal year; however, it pivoted in the second half of the year from a tightening bias to an easing bias which improved optimism about the U.S. economy. The Federal Funds target rate increased by 0.5% during the past fiscal year with a range of 2.25% to 2.50%. While interest rates increased, they continue to be historically low providing for improvement in broad economic conditions. The U.S. real GDP increased year-over-year an average of 2.3% per quarter during the past fiscal year with a range of 1.1% to 3.1%. The official unemployment rate fell during the fiscal year from 4.0% at June 30, 2018 to 3.7% at June 30, 2019, approaching what the Fed would consider full employment.

The Euro Area economy continued to struggle, with modest growth during the past year. The unemployment rate began to normalize and improved to 7.6% as of June 2019 from 8.3% a year earlier. The Euro Area economy fell into contraction territory as evidenced by the Markit Eurozone Manufacturing PMI measurement of 47.6 in June 2019 falling from 54.9 last June. Aggressive actions by the ECB have generated improvements in employment but have failed to sustain economic growth and inflation. Although it slightly tightened monetary conditions by ending quantitative easing in December 2018, the ECB

has continued its policy of very accommodative overnight interest rates by introducing another round of Targeted Long-Term Refinancing Operations in 2019.

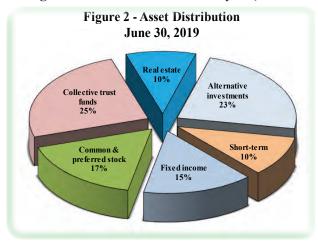
Japan's economy has moderately retreated over the past fiscal year. As of the second quarter 2019, Japan's real GDP grew by a year-over-year rate increase of 1.2% versus a 1.5% year-over-year rate increase as of June 2018. Japanese policy makers continue to aggressively attempt to stimulate their economy through a combination of low interest rates (the Bank of Japan policy rate is negative 0.1%), the purchase of higher risk assets by the Bank of Japan, coordinated diversification into higher risk assets by large public investors, and fiscal spending policies to encourage liquidity to move into riskier assets. China had robust growth compared to the other developed regions of the world. China's real GDP increased by 6.2% over the past year, moderately slower than the 6.7% pace for the year-ended June 2018. In addition, the trade war with the United States is putting pressure on the Chinese economy with no signs of abating anytime soon.

For FY 2019, PSERS' time-weighted rate of return on investments was 6.68% which was below PSERS' total fund Policy Index of 7.68% for the same time period. A time-weighted rate of return considers investment performance of a hypothetical dollar invested from the beginning of an investment period to the period's end. The Policy Index is a custom benchmark, based on the Boardestablished asset allocation structure, that seeks to generate a return that meets the actuarial rate of return assumption. Net investment income of \$3.6 billion in FY 2019 declined from a net investment income of \$4.7 billion in FY 2018. FY 2018 returns exceeded the actuarial investment rate of return.

The time-weighted annualized rate of return over the past three- and five-year periods ended June 30, 2019 was 8.71% and 6.04%, respectively. The time-weighted return for the three-year period exceeded the total fund Policy Index return by 62 basis points. The time-weighted return for the five-year period trailed the total fund Policy Index return by 2 basis points. The annualized time-weighted rate of return for the ten- and twenty five-year periods ended June 30, 2019 was 9.02% and 8.08%, respectively.

PSERS' long-term actuarial investment rate of return assumption was 7.25% during FY 2019 and FY 2018.

The asset distribution of PSERS' investment portfolio at June 30, 2019, 2018, and 2017, at fair value, and including defined contribution and postemployment healthcare assets, is presented in Figure 2 and Table 1.



#### FY 2019

- Short-term investments (cash and cash equivalents) decreased from \$6.2 billion at June 30, 2018 to \$6.0 billion at June 30, 2019 mainly due to a reclassification of assets.
- *Fixed income investments* increased by \$3.5 billion from \$5.2 billion at June 30, 2018 to \$8.7 billion at June 30, 2019. Due to a reallocation of exposure from other asset classes, PSERS significantly increased its fixed income investments during FY 2019.
- Common and preferred stock investments decreased by \$3.0 billion from \$12.8 billion at June 30, 2018 to \$9.8 billion at June 30, 2019. Due to a reallocation of exposure to other asset classes, PSERS decreased its common and preferred stock investments during FY
- *Collective trust funds* increased by \$0.3 billion from \$14.0 billion at June 30, 2018 to \$14.3 billion at June 30, 2019 mostly due to positive investment performance.
- *Real estate investments* increased by \$0.5 billion from \$5.0 billion at June 30, 2018 to \$5.5 billion at June 30, 2019 due to significant contributions to new and existing partnerships combined with valuation increases in partnership portfolio holdings which exceeded significant partnership distributions.
- *Alternative investments* increased by \$0.8 billion from \$12.6 billion at June 30, 2018 to \$13.4 billion at June

30, 2019 due to contributions to new and existing partnerships combined with valuation increases in partnership portfolio holdings which exceeded significant distributions.

#### FY 2018

- *Short-term investments* (cash and cash equivalents) remained consistent at \$6.1 billion at June 30, 2017 and \$6.2 billion at June 30, 2018.
- *Fixed income investments* increased by \$0.2 billion from \$5.0 billion at June 30, 2017 to \$5.2 billion at June 30, 2018 mainly due to investment performance.
- Common and preferred stock investments increased by \$1.5 billion from \$11.3 billion at June 30, 2017 to \$12.8 billion at June 30, 2018. Due to a reallocation of exposure from other asset classes and favorable investment performance, PSERS increased its common and preferred stock investments during FY 2018.
- *Collective trust funds* increased by \$1.2 billion from \$12.8 billion at June 30, 2017 to \$14.0 billion at June 30, 2018 mostly due to investment performance.
- *Real estate investments* decreased by \$0.3 billion from \$5.3 billion at June 30, 2017 to \$5.0 billion at June 30, 2018 due to significant partnership distributions which exceeded contributions to new and existing partnerships and valuation increases in partnership portfolio holdings.
- Alternative investments increased by \$0.7 billion from \$11.9 billion at June 30, 2017 to \$12.6 billion at June 30, 2018 due to contributions to new and existing partnerships combined with valuation increases in partnership portfolio holdings which exceeded significant partnership distributions.

## **Securities Lending**

The System's net income from securities lending activities increased from \$12.5 million in FY 2018 to \$14.3 million in FY 2019. Lending income and expense both rose significantly as the economy in general moved from a low interest to a higher interest rate environment.

**Table 1 - Investment Balances by Asset Class** 

	(Dollar Amounts in Thousands)								
Asset Class		2019	%		2018	%		2017	%
Short-term	\$	6,027,740	10.4	\$	6,173,655	11.0	\$	6,107,020	11.6
Fixed income		8,652,870	15.0		5,235,603	9.4		4,961,284	9.5
Common and preferred stock		9,813,146	17.0		12,832,667	23.0		11,337,865	21.6
Collective trust funds		14,305,045	24.8		14,011,193	25.1		12,816,147	24.4
Real estate		5,484,621	9.5		5,039,237	9.0		5,340,555	10.2
Alternative investments		13,445,135	23.3		12,609,975	22.5		11,922,940	22.7
Total	\$	57,728,557	100.0	\$	55,902,330	100.0	\$	52,485,811	100.0

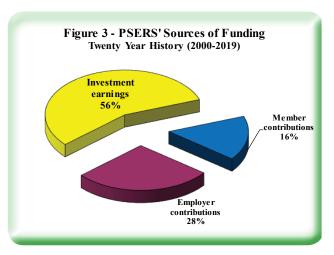
The spread increased from FY 2018 to FY 2019 as gross earnings on the borrowers' collateral outpaced the amounts rebated to the borrowers.

#### **Contributions**

Employer contributions increased from \$4.4 billion in FY 2018 to \$4.6 billion in FY 2019 due to the increase in the total employer contribution rate from 32.57% in FY 2018 to 33.43% in FY 2019. Total employer contributions increased from \$3.9 billion in FY 2017 to \$4.4 billion in FY 2018. This increase was primarily attributable to an increase in the total employer contribution rate from 30.03% in FY 2017 to 32.57% in FY 2018.

Total member contributions slightly increased from \$1.03 billion in FY 2018 to \$1.06 billion in FY 2019. The increase was mainly due to an increase in member contributions from active member payroll. Total member contributions increased from \$1.01 billion in FY 2017 to \$1.03 billion in FY 2018. The increase was mainly due to an increase in member contributions from active member payroll and purchase of service.

As a result of an increase in member purchase of service contributions, member contribution receivables increased from \$350.4 million at June 30, 2018 to \$352.4 million at June 30, 2019. Due to the increase in the receivables of member contributions from active member payroll, in the last quarter of FY 2017 to the last quarter of FY 2018, member contribution receivables increased from \$349.7 million at June 30, 2017 to \$350.4 million at June 30, 2018. The increase in the employer contribution rate from FY 2018 to FY 2019, resulted in the employer contribution receivables rising from \$1.2 billion at June 30, 2018 to \$1.3



billion at June 30, 2019. See Figure 4 for a thirty five-year history of PSERS' contribution rates.

#### Commonwealth Share of Employer Contributions

The Commonwealth reimburses all school entity employers (school districts, intermediate units and vocational technical schools) a portion of all employer contributions paid to the System. The Commonwealth reimburses at least 50% of school entities' contributions. The Commonwealth reimbursement rate, however, could be larger based on its Market Value / Personal Income Aid Ratio, which is a Commonwealth of Pennsylvania Department of Education calculation of local tax rates and socioeconomic factors. This reimbursement that school entities receive from the Commonwealth is referred to as the Commonwealth Share of employer contributions. The Commonwealth Share of contributions is paid to the school entities approximately 75 days after the end of each quarter. School entities have five days after receiving the Commonwealth Share to pay

Below is a thirty five-year history of PSERS' contribution rates:

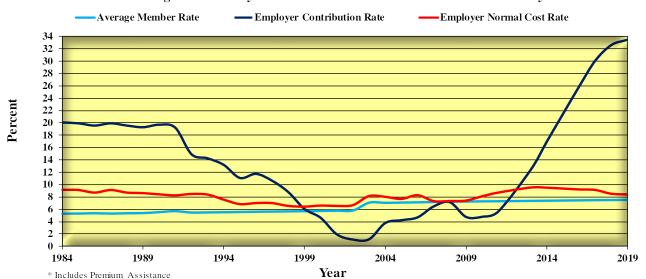


Figure 4 - History of PSERS' Contribution Rates as a Percent of Payroll\*

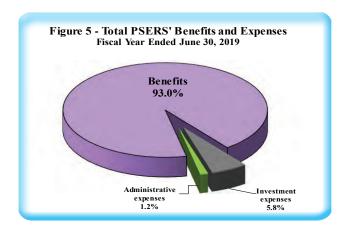
the total employer contributions to PSERS. Total employer contributions are comprised of the Commonwealth Share and remaining contributions which are referred to as the school and non-school entity share.

For non-school entity employers (state college/universities, community colleges, and state agencies) the Commonwealth remits directly to the System 50% of total employer contributions due, and the non-school entity employer remits 50% of the total employer contributions due directly to the System.

The Commonwealth Share of total employer contributions for FY 2019 was \$2.5 billion. The school and non-school entity share of total employer contributions for FY 2019 was \$2.1 billion. For FY 2019 total employer contributions received was \$4.6 billion.

#### **Investment Income**

Net investment income decreased from \$4.7 billion in FY 2018 to \$3.6 billion in FY 2019, which is consistent with the decrease in the time-weighted investment rate of return from 9.27% for FY 2018 to 6.68% for FY 2019. The investment returns in FY 2018 exceeded the actuarial return assumption. Net investment income slightly decreased from \$5.0 billion in FY 2017 to \$4.7 billion in FY 2018, which is consistent with the decrease in the time-weighted investment rate of return from 10.14% for FY 2017 to 9.27% for FY 2018. As depicted in Figure 3, investment earnings provided 56% of PSERS' funding over the past 20 years. Net investment income also includes investment expenses as a deduction. The "Total PSERS' Benefits and Expenses" section that follows includes an analysis of investment expenses.



#### **Total PSERS' Benefits and Expenses**

The primary source of expense during FY 2019 was for the payment of pension and healthcare benefits approximating \$7.2 billion. The breakdown consisted of \$6.7 billion for

Pension, \$112.8 million for Premium Assistance, and \$363.3 million for HOP benefits. Figure 5 illustrates the significant portion of expenses attributable to benefit payments.

Total PSERS' benefit expense slightly increased from \$7.1 billion in FY 2018 to \$7.2 billion in FY 2019. The increase is attributable to an ongoing increase to the average monthly benefit and an increase in the number of members receiving benefits. This increase was partially offset by a decrease in lump sum payments in FY 2019 due to a small decrease in the number of retirees electing to receive lump sums. Pension benefits payable increased slightly from \$582.4 million at June 30, 2018 compared to \$585.0 million at June 30, 2019. This increase was mainly attributable to an increase in pension and death payments payable. Total PSERS' benefit expense increased from \$6.9 billion in FY 2017 to \$7.1 billion in FY 2018. The increase is attributable to an ongoing increase to the average monthly benefit and an increase in the number of members receiving benefits. Pension benefits payable increased from \$529.8 million at June 30, 2017 compared to \$582.4 million at June 30, 2018. This increase was mainly attributable to an increase in pension payments payable which was partially offset by a small decrease in death payments payable. New retirements during FY 2018 increased by approximately 2% from FY 2017 and lump sum rollovers increased by 10%.

Investment expenses decreased by \$17.9 million from \$467.7 million in FY 2018 to \$449.8 million in FY 2019 mainly due to a decrease in management fees in absolute return and fixed income of \$23 million. The decrease in absolute return is mainly attributable to a renegotiation of fee terms and lower performance fees earned in FY 2019. The decrease in fixed income is due to a decrease in performance fees. The decreases are partially offset by increases in management fees in the international equity asset class of \$8 million. As a percentage of total benefits and expenses, investment expense decreased from 6.1% in FY 2018 to 5.8% in FY 2019.

As a percentage of total benefits and expenses, investment expense has decreased from a high of 8.2% in FY 2013 to 5.8% in FY 2019 as investment expenses have declined from \$557.6 million in FY 2013 to \$449.8 million in FY 2019. During this same period net assets increased \$10.4 billion from \$48.7 billion at June 30, 2012 to \$59.1 billion at June 30, 2019.

PSERS continues to be one of the most transparent among large public pension funds in the nation for the disclosure of management fees. For example, certain pension funds report no or very little management fees for alternative investments because they are considered part of the cost of the investment and are netted against performance rather than shown separately. PSERS, however, gathers

management fee information from each of its limited partnerships and collective trust fund investments, even if it is not specifically disclosed in the fund's standard reports or identified in capital call requests. Such management fee information includes both base and performance fees obtained from either the fund's administrator statement. capital account statement or financial statements. This information is then utilized to report all relevant management fees in the System's financial statements. While the national debate over what constitutes a "fee" continues, PSERS will endeavor to remain transparent and report fees in accordance with current GASB standards and prevailing public pension industry practices to keep PSERS' financial statements both meaningful and comparative to its peers. In addition, PSERS reports all other investment expenses, including staff compensation and overhead, consultant, legal, and bank expenses incurred.

Administrative expenses increased by \$8.5 million from \$91.1 million during FY 2018 compared to \$99.6 million during FY 2019. This rise was mainly attributable to the increase in administrative costs for HOP due to an increase in the number of participants and the acquisition of third party administrative and consulting services for the Defined Contribution Plan. As depicted in Figure 5, administrative expenses represent only 1.2% of total benefits and expenses.

#### **New GASB Standards**

During the fiscal year ended June 30, 2018 the System adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB). GASB 75 addresses financial accounting and reporting for governments that provide or finance OPEB. GASB 75 replaces GASB 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and GASB No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB.

## **Postemployment Healthcare**

PSERS administers two postemployment healthcare programs, the Health Insurance Premium Assistance Program (Premium Assistance) and the Health Options Program (HOP), for its annuitants. The following paragraphs and summary financial data provide supplementary information to the financial statements which contain the financial position and activities for the two postemployment healthcare programs.

# Health Insurance Premium Assistance Program (Premium Assistance)

### **Financial Highlights**

- Total net position increased by \$2.5 million in FY 2019 mainly due to net investment income and employer contributions exceeding benefit expense deductions and from a net decrease in administrative expenses. The total net position continues to be sufficient to fund one full year of benefits. The change from June 30, 2017 to June 30, 2018 was a decrease of \$1.0 million mainly due to deductions for benefits and administrative expenses slightly exceeding net investment income and employer contributions. The contribution rate remained the same at 0.83% for FY 2018 and FY 2019.
- Investments increased from \$91.7 million at June 30, 2018 to \$93.6 million at June 30, 2019 as revenue exceeded expenses in FY 2019.

#### **Contributions**

Total employer contributions for Premium Assistance increased slightly from \$112.0 million in FY 2018 to \$115.0 million in FY 2019 due to an increase in active member payroll.

### **Investment Income**

Total investment income for Premium Assistance increased from \$1.5 million for FY 2018 to \$2.3 million for FY 2019 due to higher short-term interest rates.

#### **Benefits and Expenses**

Overall deductions for Premium Assistance slightly increased from \$114.5 million in FY 2018 to \$114.7 million in FY 2019. This increase is due to the increase in the number of members receiving premium assistance benefits offset by a decrease in administrative expenses.

# **Health Options Program** (HOP)

#### **Financial Highlights**

- Total net position increased by \$31.7 million in FY 2019 primarily due to the rise in premiums and investment income and a slight decline in total expenses that outpaced the rise in administrative expenses. The change from June 30, 2017 to June 30, 2018 is also primarily due to the rise in premiums and investment income that outpaced the rise in expenses in both benefit payments and administrative expenses.
- Total receivables decreased from \$58.6 million at June 30, 2018 to \$54.5 million at June 30, 2019.
   The decrease is attributed to a change in the CMS reimbursement.
- Investments increased from \$237.5 million at June 30, 2018 to \$286.1 million at June 30, 2019 as HOP income exceeded expenses, which produced more funds for investment.
- Total liabilities increased 16.1% from \$63.3 million at June 30, 2018 to \$73.4 million at June 30, 2019. The increase is mainly due to increased participation in the program and claim costs causing an increase in drug claims payable and administrative expense payable.

## **Participant and CMS Premiums**

Total Participant and CMS premiums for HOP increased from \$423.9 million for FY 2018 to \$436.8 million for FY 2019 due to an increase in plan participation.

## **Investment Income**

Investment income for HOP increased from \$2.0 million for FY 2018 to \$3.7 million for FY 2019 due to the increase in investments and higher short-term interest rates.

## **Benefits and Expenses**

Overall deductions for HOP decreased from \$418.2 million in FY 2018 to \$408.8 million in FY 2019. This decrease is due to the increase in prescription drug rebate dollars which offset the increase in claim expenses and administrative costs.

## Premium Assistance

Summary of Fiduciary Net Position	(Dollar Amounts in Thousands)										
Assets:	1	FY 2019		ncrease ecrease)		FY 2018		ncrease Decrease)	]	FY 2017	
Receivables	\$	35,814	\$	606	\$	35,208	\$	(5,718)	\$	40,926	
Investments		93,625		1,920		91,705		8,788		82,917	
Miscellaneous		307		60		247		(8)		255	
Total Assets		129,746		2,586		127,160		3,062		124,098	
Liabilities:											
Payables and other liabilities		4,561		135		4,426		4,071		355	
<b>Total Liabilities</b>		4,561		135		4,426		4,071		355	
Net Position	\$	125,185	\$	2,451	\$	122,734	\$	(1,009)	\$	123,743	

## **Summary of Changes in Fiduciary Net Position**

2017
110,985
663
111,648
110,229
2,239
112,468
(820)
11

## **Health Options Program**

## **Summary of Fiduciary Net Position**

(Dollar Amounts in Thousands)

Assets:	]	FY 2019	ncrease ecrease)	I	FY 2018	 crease ecrease)	FY 2017	
Receivables	\$	54,512	\$ (4,065)	\$	58,577	\$ (8,669)	\$	67,246
Investments		286,077	48,579		237,498	17,747		219,751
Miscellaneous		48	(2,669)		2,717	2,624		93
Total Assets		340,637	41,845		298,792	11,702		287,090
Liabilities:								
Payables and other liabilities		73,445	10,173		63,272	4,049		59,223
Total Liabilities		73,445	10,173		63,272	4,049		59,223
Net Position	\$	267,192	\$ 31,672	\$	235,520	\$ 7,653	\$	227,867

## **Summary of Changes in Fiduciary Net Position**

Additions:	FY 2019			ncrease Decrease)	]	FY 2018	Increase (Decrease)		FY 2017	
Participant and CMS premiums	\$	436,828	\$	12,934	\$	423,894	\$	13,477	\$	410,417
Net investment income		3,654		1,694		1,960		1,282		678
<b>Total Additions</b>		440,482		14,628		425,854		14,759		411,095
<b>Deductions:</b>										
Benefit expenses		363,295		(13,053)		376,348		36,252		340,096
Administrative expenses		45,515		3,662		41,853		4,782		37,071
<b>Total Deductions</b>		408,810		(9,391)		418,201		41,034		377,167
Changes in Net Position	\$	31,672	\$	24,019	\$	7,653	\$	(26,275)	\$	33,928

## Statements of Fiduciary Net Position June 30, 2019 and 2018

(Dollar Amounts in Thousands)

(-			2019		
				ployment thcare	
	Pension	Defined Contribution (DC)	Premium Assistance	Health Options Program	Totals
Assets:					
Receivables:					
Members	\$ 349,892	\$ -	\$ 2,475	\$ 82	\$ 352,449
Employers	1,284,751	-	33,241	-	1,317,992
Investment income	514,815	19	98	173	515,105
Investment proceeds	330,059	-	-	-	330,059
CMS Part D and prescriptions	-	-	-	54,257	54,257
Interfund receivable	1,876	-	-	-	1,876
Total Receivables	2,481,393	19	35,814	54,512	2,571,738
Investments, at fair value:					
Short-term	5,637,562	10,476	93,625	286,077	6,027,740
Fixed income	8,652,870	-	-	-	8,652,870
Common and preferred stock	9,813,146	-	-	-	9,813,146
Collective trust funds	14,305,045	-	-	-	14,305,045
Real estate	5,484,621	-	-		5,484,621
Alternative investments	13,445,135	-	-	-	13,445,135
Total Investments	57,338,379	10,476	93,625	286,077	57,728,557
Securities lending collateral pool	4,518,372	-	-	-	4,518,372
Capital assets (net of accumulated					
depreciation \$34,515)	21,345	-	-	-	21,345
Miscellaneous	25,023	-	307	48	25,378
Total Assets	64,384,512	10,495	129,746	340,637	64,865,390
Liabilities:					
Accounts payable and accrued expenses	97,129	1,386	295	3,377	102,187
Benefits payable  Benefits payable	584,960	1,500	81	38,098	623,139
HOP Participant premium advances	304,700	_	01	31,970	31,970
Investment purchases and other payables	289,484	_	2,462	31,970	291,946
Obligations under securities lending	4,518,372	•	2,402	•	4,518,372
Interfund payable	4,510,3/2	153	1 722	-	
Other liabilities	160 692	133	1,723	•	1,870
	160,683	1 520	1 5 (1	72 445	160,683
Total Liabilities	5,650,628	1,539	4,561	73,445	5,730,173
Net position restricted for pension, DC					
and postemployment healthcare benefits	\$ \$ 58,733,884	\$ 8,956	\$ 125,185	\$ 267,192	\$ 59,135,217

2018

## Statements of Fiduciary Net Position June 30, 2019 and 2018

(Dollar Amounts in Thousands)

	2018								
			Postemp Heal						
	Pension	Defined Contribution (DC)	Premium Assistance	Health Options Program	Totals				
Assets:									
Receivables:									
Members	\$ 347,684	\$ -	\$ 2,703	\$ 40	\$ 350,427				
Employers	1,207,900	-	31,789	-	1,239,689				
Investment income	192,262	53	124	156	192,595				
Investment proceeds	362,317	_	_	-	362,317				
CMS Part D and prescriptions	-	_	_	58,381	58,381				
Interfund receivable	-	_	592	-	592				
Total Receivables	2,110,163	53	35,208	58,577	2,204,001				
Investments, at fair value:									
Short-term	5,837,717	6,735	91,705	237,498	6,173,655				
Fixed income	5,235,603	-	-	-	5,235,603				
Common and preferred stock	12,832,667	-	-	-	12,832,667				
Collective trust funds	14,011,193	-	-	-	14,011,193				
Real estate	5,039,237	-	-	-	5,039,237				
Alternative investments	12,609,975	-	-	-	12,609,975				
Total Investments	55,566,392	6,735	91,705	237,498	55,902,330				
Securities lending collateral pool	2,980,119	_	-	-	2,980,119				
Capital assets (net of accumulated									
depreciation \$31,840)	23,430	-	-	-	23,430				
Miscellaneous	14,565	-	247	2,717	17,529				
Total Assets	60,694,669	6,788	127,160	298,792	61,127,409				
Liabilities:									
Accounts payable and accrued expenses	82,219	29	313	2,541	85,102				
Benefits payable	582,430		72	26,721	609,223				
HOP Participant premium advances	-	_	_	34,010	34,010				
Investment purchases and other payables	537,857	-	4,041	_	541,898				
Obligations under securities lending	2,980,119	-	_	_	2,980,119				
Interfund payable	592		_	-	592				
Other liabilities	147,738		_	-	147,738				
	4,330,955		4,426	63,272	4,398,682				

## Statements of Changes in Fiduciary Net Position Years Ended June 30, 2019 and 2018

(Dollar Amounts in Thousands)

2019

						2019					
					Po	ostemploym	nent Healthcare				
		Pension	Con	Defined atribution (DC)	_	Premium ssistance	Health Options Program			Totals	
Additions:											
Contributions:											
Members	\$	1,064,043	\$	-	\$	-	\$	-	\$	1,064,043	
Employers		4,487,520		-		114,829		-		4,602,349	
Total contributions		5,551,563		-		114,829		-		5,666,392	
HOP Participant premiums		-		-		-		376,449		376,449	
Centers for Medicare & Medicaid Services premi	ums	-		-		-		60,379		60,379	
Commonwealth of Pennsylvania		-		5,200		-		-		5,200	
Investment income:											
From investing activities:											
Net appreciation in fair											
value of investments		2,829,899		-		434		-		2,830,333	
Short-term		124,184		273		1,907		3,682		130,046	
Fixed income		256,597		-		-		-		256,597	
Common and preferred stock		322,865		-		-		-		322,865	
Collective trust funds		6,373		-		-		-		6,373	
Real estate		226,303		-		-		-		226,303	
Alternative investments		298,004		-		-		-		298,004	
Total investment activity income		4,064,225		273		2,341		3,682		4,070,521	
Investment expenses		(449,768)		-		(28)		(28)		(449,824)	
Net income from investing activities		3,614,457		273		2,313		3,654		3,620,697	
From securities lending activities:											
Securities lending income		116,564		-		-		-		116,564	
Securities lending expense		(102,311)		-		-		-		(102,311)	
Net income from securities lending activities		14,253		-		-		-		14,253	
Total net investment income		3,628,710		273		2,313		3,654		3,634,950	
Total Additions		9,180,273		5,473		117,142		440,482		9,743,370	
Deductions:											
Benefits		6,734,145		-		112,777		363,295		7,210,217	
Refunds of contributions		27,027		-		-		-		27,027	
Administrative expenses		48,931		3,276		1,914		45,515		99,636	
<b>Total Deductions</b>		6,810,103		3,276		114,691		408,810		7,336,880	
Net increase		2,370,170		2,197		2,451		31,672		2,406,490	
Net position restricted for pension, DC											
and postemployment healthcare benefits:											
Balance, beginning of year		56,363,714		6,759		122,734		235,520		56,728,727	
Balance, end of year	\$	58,733,884	\$	8,956	\$	125,185	\$	267,192	\$	59,135,217	

## Statements of Changes in Fiduciary Net Position Years Ended June 30, 2019 and 2018

(Dollar Amounts in Thousands)

2018

						2018			
					Po	ostemploym	ent I	Healthcare	
	Pension		Cor	Defined atribution (DC)		Premium Assistance		Health Options Program	Totals
Additions:									
Contributions:									
Members	\$	1,026,375	\$	-	\$	-	\$	-	\$ 1,026,375
Employers		4,249,611		-		111,986		-	4,361,597
Total contributions		5,275,986		-		111,986		-	5,387,972
HOP Participant premiums		-		-		-		359,896	359,896
Centers for Medicare & Medicaid Services premi	ums	-		-		-		63,998	63,998
Commonwealth of Pennsylvania		-		6,801		-		-	6,801
Investment income:									
From investing activities:									
Net appreciation in fair									
value of investments		3,710,566		-		1		-	3,710,567
Short-term		85,074		53		1,485		1,988	88,600
Fixed income		193,759		-		-		-	193,759
Common and preferred stock		321,547		-		-		-	321,547
Collective trust funds		5,166		-		-		-	5,166
Real estate		367,526		-		-		-	367,526
Alternative investments		485,718		-		-		-	485,718
Total investment activity income		5,169,356		53		1,486		1,988	5,172,883
Investment expenses		(467,653)		-		(31)		(28)	(467,712)
Net income from investing activities		4,701,703		53		1,455		1,960	4,705,171
From securities lending activities:		1							
Securities lending income		38,506		-		-		-	38,506
Securities lending expense		(26,051)		-		-		-	(26,051)
Net income from securities lending activities		12,455		-		_		-	12,455
Total net investment income		4,714,158		53		1,455		1,960	4,717,626
<b>Total Additions</b>		9,990,144		6,854		113,441		425,854	10,536,293
Deductions:									
Benefits		6,635,265		-		111,847		376,348	7,123,460
Refunds of contributions		19,881		-		-		-	19,881
Administrative expenses		46,544		95		2,603		41,853	91,095
Total Deductions		6,701,690		95		114,450		418,201	 7,234,436
Net increase (decrease)		3,288,454		6,759		(1,009)		7,653	3,301,857
Net position restricted for pension, DC		. , -		,		. , /		,	. , ,
and postemployment healthcare benefits:									
Balance, beginning of year		53,075,260		_		123,743		227,867	53,426,870
Balance, end of year	\$	56,363,714	\$	6,759	\$	122,734	\$	235,520	\$ 56,728,727

## Notes to Financial Statements Years Ended June 30, 2019 and 2018

## 1. Organization and Description of the System

## (A) Organization

The System was established on July 18, 1917, under the provisions of Pamphlet Law 1043, No. 343 as a governmental cost-sharing multiple-employer plan that provides retirement allowances and other benefits to its members. Membership in the System is mandatory for nearly all qualifying public school employees in the Commonwealth of Pennsylvania (Commonwealth). At June 30, 2019, there were 773 participating employers, generally school districts. Membership at June 30, 2018, the most recent year for which actual amounts are available, is presented in Table 2.

The Public School Employees' Retirement Board (Board) is established by state law as an independent administrative board of the Commonwealth. The Board exercises control and management of the System, including the investment of its assets. The Board has fifteen members including the Commonwealth's Secretary of Education, the Commonwealth's Secretary of Banking and Securities, the State Treasurer, the Executive Director of the Pennsylvania School Boards Association, one member appointed by the Governor, six elected members (three from among the System's noncertified members, one from among the System's noncertified members, one from among the System's annuitants, and one from among school board members in Pennsylvania), two members from the Senate, and two members from the House of Representatives.

The State Treasurer is the custodian of the System's Fund. The retirement plan of the System is a contributory defined benefit plan for which the benefit payments to members and contribution provisions by employers and employees are specified in the Pennsylvania Public School Employees' Retirement Code (Code). Changes in benefit and contribution provisions for the retirement plan must

Table 2 - Membership as of June 30, 2019								
Active members:								
Vested	165,775							
Nonvested	89,974							
Total active members	255,749							
Inactive members:								
Retirees and beneficiaries currently receiving benefits	237,339							
Inactive members and vestees entitled to but not receiving benefits	25,514							
Total retirees and other members	262,853							
Total number of members	518,602							

be made by legislation. Pursuant to state law, all legislative bills and amendments proposing to change the System's retirement plan are to be accompanied with an actuarial note prepared by an enrolled pension actuary from the Independent Fiscal Office (IFO) providing an estimate of the cost and actuarial effect of the proposed change.

Based upon criterion of financial accountability as defined by governmental accounting standards, the System is considered a component unit of the Commonwealth of Pennsylvania financial reporting entity and is included in the Comprehensive Annual Financial Report of the Commonwealth of Pennsylvania.

#### (B) Pension Plan

#### i. Pension Benefits

Under the provisions of the 1975 revision of the Code by the Pennsylvania General Assembly, members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least 1 year of credited service; (b) age 60 with 30 or more years of credited service; or (c) 35 or more years of service regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011 through June 30, 2019. Act 120 created two new membership classes, Membership Class T-E (Class T-E) and Membership Class T-F (Class T-F). To qualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of 3 years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service. The Internal Revenue Code (IRC) limitation on the annual benefits for a defined benefit plan was \$225,000 for 2019 and \$220,000 for 2018.

Benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of five years of service, a member's right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the right to benefits is vested after ten years of service. Active members may purchase credit for various types of school and non-school service on a lump-sum, installment purchase basis, or through an actuarially calculated benefit reduction. Class T-E and Class T-F members must purchase Non-Qualifying Part Time service and most other types of non-school or nonstate service credit at full actuarial cost. Class T-E and Class T-F members must purchase credit for Non-Qualifying Part Time service within 365 days of enrollment in the System.

The contribution rates based on qualified member compensation for virtually all members are presented below:

#### PSERS members whose membership started prior to July 1, 2011:

Membership Class T-C	Active Members hired before July 22, 1983	5.25%
Membership Class T-C	Active Members hired on or after July 22, 1983	6.25%
Membership Class T-D	Active Members hired before July 22, 1983	6.50%
Membership Class T-D	Active Members hired on or after July 22, 1983	7.50%

#### PSERS members whose membership started on or after July 1, 2011 (Act 120 members):

Membership Class T-E\*

7.50%

Membership Class T-F\*\*

10.30%

In addition to regular retirement benefits, the System also provides for disability retirement benefits and death benefits. Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or who has at least five years of credited service (ten years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

Members with credited service in the Commonwealth of Pennsylvania State Employees' Retirement System (SERS) may elect to have that service combined with service in the Public School Employees' Retirement System upon commencement of employment in the public school system. Similarly, a member with credited service in the System may elect to combine such service with SERS upon becoming a member of that system.

All members are fully vested in their individual balance in the Members' Savings Account which is described in Note 3. All non-vested members may receive a refund of their individual balance of member contributions and interest from the Members' Savings Account upon termination of public school employment. Vested members who enrolled prior to July 1, 2011 may elect to receive a return of their accumulated contributions and interest upon their retirement which results in a reduced monthly annuity. Effective with Act 5 which was enacted on June 12, 2017, vested Class T-E and Class T-F members can now withdraw their accumulated contributions and interest from the

Members' Savings Account upon their retirement.

#### ii. Contributions

The contribution policy is set by the Code and requires contributions by active members, employers, and the Commonwealth. The System's funding policy provides for periodic employer and Commonwealth contributions at actuarially determined rates, expressed as a percentage of annual covered payroll, such that they, along with employee contributions and an actuarially determined rate of investment return, are adequate to accumulate assets to pay retirement benefits when due. Level percentage of payroll employer contribution rates are determined using the entry age normal actuarial funding method. This method determines the amount of contributions necessary to (1) fully fund all current costs, (also known as normal cost), which represents the estimated amount necessary to pay for the benefits earned by the employees during the current service year; and (2) liquidate the prior service cost for service earned prior to the current service year and subsequent benefit increases, which represents the amount necessary to fund accrued liabilities over the appropriate amortization periods.

Contribution rates for active members are set by law (redefined with the provisions of Act 9 of 2001 and Act 120) and are dependent upon membership class. The Internal Revenue Code (IRC) limitation on the annual compensation for a defined benefit plan was \$280,000 for 2019 and \$275,000 for 2018.

Active members who enrolled between July 1, 2001, the effective date of Act 9, and June 30, 2011 are Membership Class T-D (Class T-D). The contribution rates for all members in Class T-D were effective January 1, 2002. For Act 120 members, all new members automatically become Class T-E members. New members, however, have a one-time opportunity to elect Class T-F within 45 days of receiving written notification from PSERS. Failure to elect Class T-F at time of original eligibility will make the member ineligible for Class T-F forever. Act 120 introduced

<sup>\*</sup> Shared risk program could cause future contribution rates to fluctuate between 7.5% and 9.5%

<sup>\*\*</sup> Shared risk program could cause future contribution rates to fluctuate between 10.3% and 12.3%

a shared risk program that could affect Class T-E and Class T-F members' contribution rates in future fiscal years. With the shared risk program Class T-E and Class T-F members benefit when investments of the Fund are doing well and share some of the risk when investments underperform. The member contribution rate will stay within the specified range allotted for Class T-E or Class T-F; but could increase or decrease by 0.5% every three years dependent on investment performance of PSERS. The member contribution rate will never go below the base rate of 7.5% for Class T-E and 10.3% for Class T-F members, or above 9.5% for Class T-E and 12.3% for Class T-F members.

The total contribution rate for the employers and the Commonwealth was 33.43% and 32.57% (32.60% and 31.74% for pension component) of qualified compensation for the years ended June 30, 2019 and 2018, respectively.

Act 120 suppressed the employer contribution rate by using rate caps in future years to keep the rate from rising too high, too fast for budgetary purposes.

The rate caps limit the amount the pension component of the employer contribution rate can increase over the prior year's rate. For FY 2014 and thereafter, the rate can increase no more than 4.5% plus the premium assistance contribution rate.

The rate cap remained at 4.5% until FY 2017 when the actuarially calculated contribution rate exceeded the prior year's rate by less than 4.5%. As a result, the rate caps are no longer in effect. Since the rate caps no longer apply, the employer normal cost is the contribution rate floor.

According to requirements established in Act 29 of 1994, the Commonwealth reimburses school entity employers a portion of the employer contributions paid to the System. All school entity employers are reimbursed by the Commonwealth at least 50% of the total employer contributions based on the total contribution rate. The Commonwealth reimburses certain school entity employers at a rate greater than 50% based on the Commonwealth of Pennsylvania Department of Education's Market Value/ Personal Income Aid Ratio and other factors. School entities remit 100% of total employer contributions directly to the System. The Commonwealth remits 50% of the total employer contributions for employers other than school entities directly to the System. All contributions from employers and the Commonwealth are shown as employer contributions on the Statements of Changes in Fiduciary Net Position.

The Commonwealth Share of total employer contributions for FY 2019 was \$2.5 billion. The school and non-school entity share of total employer contributions for FY 2019

was \$2.1 billion. For FY 2019 total employer contributions received was \$4.6 billion.

## (C) Postemployment Healthcare Plans

## i. Health Insurance Premium Assistance Program

### (a) Premium Assistance Benefits

The System provides a Health Insurance Premium Assistance Program (Premium Assistance) for all eligible annuitants who qualify and elect to participate. Under this program, employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year. Effective January 1, 2002, under the provisions of Act 9 of 2001, participating eligible annuitants are entitled to receive premium assistance payments equal to the lesser of \$100 per month or their out-of-pocket monthly health insurance premium. To receive premium assistance, eligible annuitants must have an out-of-pocket premium expense from an approved plan. Plans approved for Premium Assistance are health insurance plans maintained by a Commonwealth School Employer or the PSERS sponsored Health Options Program. As of June 30, 2019, there were no assumed future benefit increases to participating eligible annuitants in the Premium Assistance program. Membership at June 30, 2018, the most recent year for which actual amounts are available, is presented in Table 3.

#### (b) Contributions

A portion of each employer contribution to the System is set aside for the funding of Premium Assistance. The Premium Assistance contribution rate is set at a level necessary to establish reserves sufficient to provide Premium Assistance payments for all participating eligible members for the subsequent fiscal year. The portion of the total contribution rate for employers used to fund Premium Assistance was 0.83% for the years ended June 30, 2019 and 2018. Members do not contribute to Premium Assistance.

Table 3 - Premium Assistance Membership at June 30, 2019								
Retirees and beneficiaries currently receiving benefits	94,119							
Inactive members and vestees entitled to but not receiving benefits	452							
Total retirees and other inactive members	94,571							
Total active members	255,749							
Total number of members	350,320							

# Notes to Financial Statements (continued) ii. Health Options Program

The Health Options Program (HOP) is a PSERS-sponsored voluntary health insurance program for the sole benefit of annuitants of PSERS, spouses of annuitants, survivor annuitants and their dependents who participate in HOP. The HOP is funded exclusively by the premiums paid by its participants for the benefit coverage they elect. The PSERS pension fund assets are not available to fund or satisfy obligations of the HOP.

HOP offers several health plans. Participants may select among two self-funded Medicare supplement plans, three Medicare Rx plans, and multiple Medicare Advantage plans for those eligible for Medicare. Participants not eligible for Medicare have a choice between a self-funded high deductible indemnity plan and multiple managed care plans. Medicare Advantage and managed care plans are available to retirees residing in the plan's service area. The Medicare supplements and pre-65 high deductible plan are self-funded and claims are adjudicated by a third party administrator. The Medicare Rx Options and the prescription drug benefit of the pre-65 high deductible plan are also self-funded and claims are adjudicated by a pharmacy benefits manager. The Medicare Advantage and managed care plans are provided by private insurance companies or managed care organizations and benefits are fully insured. HOP also offers dental benefits through a fully insured carrier.

Effective January 1, 2006, PSERS entered into an Employer/ Union Entity contract with the Centers for Medicare and Medicaid Services (CMS) to operate a voluntary Medicare Prescription Drug Plan (PDP). The PDP covers over 92,000 participants. CMS provides partial funding of the PDP in the form of monthly per capita payments and reinsurance. An independent actuarial consulting firm sets the rates for the self-funded benefits. The HOP maintains reserves for claims that are Incurred But Not Reported (IBNR) and for claim fluctuation for the self-funded benefit plans. At June 30, 2019 and 2018 PSERS recorded \$19,125,000 and \$17,880,000, respectively, in IBNR. The IBNR is included in benefits payable.

### (D) Defined Contribution Plan

On June 12, 2017, Commonwealth of Pennsylvania Act 5 of 2017 was signed into law. This legislation establishes a new hybrid defined benefit/defined contribution (DC) retirement benefit plan applicable to all school employees who become new members of PSERS on July 1, 2019 and thereafter. The three new plan design options under Act 5 include two hybrid plans consisting of defined benefit and defined contribution components and a stand-alone defined contribution plan. A stand-alone defined benefit plan is no longer available to new members after June 30, 2019. The

financial statements for FY 2019 & FY 2018 reflect start-up funding and expenses for the DC plan.

## 2. Summary of Significant Accounting Policies

## (A) Basis of Accounting

The financial statements of the System are prepared on the accrual basis of accounting under which expenses are recorded when the liability is incurred, revenues are recorded in the accounting period in which they are earned and become measurable, and investment purchases and sales are recorded as of their trade date. Member and employer contributions are recognized in the period for which employees' salaries are reported. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The accounting and reporting policies of the System conform to accounting principles generally accepted in the United States of America (GAAP). The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions in fiduciary net position during the reporting period. Actual results could differ from those estimates.

#### (B) Investments

The System's investments are reported at fair value. Fair value is the amount that the System can reasonably expect to receive for an investment in a current sale between a willing buyer and a willing seller, that is, other than in a forced or liquidation sale. See Note 4(B) for the description of the Fair Value of Investments.

Net appreciation (depreciation) is determined by calculating the change in fair value of investments between the beginning of the year and end of the year, less purchases of investments at cost, plus sales of investments at fair value.

Investment purchases and sales are recorded as of the trade date. Interest income is comprised of dividend, interest, and other investment income. Dividend income is recognized on the ex-dividend date. Interest and other investment income is recognized when earned.

Investment expenses consist of investment manager fees and those administrative expenses directly related to the System's investment operations. Investment proceeds receivable generally includes unsettled investment sales. Unsettled investment purchases are included in investment purchases and other payables.

## (C) Capital Assets

Capital assets consist primarily of data processing equipment, software, and internally developed computer software recognized as intangible assets. Capital assets are depreciated using the straight-line method over an estimated useful life of five years. Intangible assets are amortized using the straight-line method over an estimated useful life of twenty years for assets purchased prior to July 1, 2012 and up to 10 years for assets purchased after June 30, 2012.

## (D) Benefits Payable

Benefits payable identifies the obligations of the System, on an accrual basis, at the end of the fiscal year. It includes the estimated retirement and death benefits payable, federal taxes withheld but not yet due to IRS, premium assistance benefits payable, and the HOP IBNR claims for its participants.

### (E) Pensions for Employees of the System

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense, information about the fiduciary net position of the Pennsylvania State Employees' Retirement System (SERS) and additions to/deductions from SERS' fiduciary net position have been determined on the same basis as they are reported by SERS. Please refer to Note 8 for additional information regarding SERS. PSERS' net pension liability for its employees to SERS is reported in Other liabilities. Deferred inflows of resources are reported in Other liabilities. Deferred outflows of resources are reported in Miscellaneous assets. Pension expense is reported in administrative expenses and is detailed on the Schedule of Administrative and Investment Expenses Supplementary Schedule.

# (F) Postemployment Healthcare Plan for Employees of the System

For purposes of measuring the net OPEB liability, deferred outflows of resources, deferred inflows of resources and OPEB expense, information about the fiduciary net position of the Commonwealth of Pennsylvania Retired Employees Health Program (REHP) and additions to/deductions from REHP fiduciary net position have been determined on the same basis as they are reported by the REHP. Please refer to Note 9 for additional information regarding the REHP. PSERS' net OPEB liability for its employees to the REHP is reported in Other liabilities. Deferred inflows of resources are reported in Other liabilities. Deferred outflows of resources are reported in Miscellaneous assets. OPEB expense is reported in Administrative and Investment Expenses Supplementary Schedule.

## (G) Compensated Absences

The System uses the accrual basis of accounting for measuring vacation leave, sick leave, and other compensated absences liabilities. Employees of the System are paid for accumulated vacation leave upon termination or retirement. Retiring employees of the System that meet service, age, or disability requirements are paid between 30% and 100% of sick days available at retirement, up to 161 maximum days paid. At June 30, 2019 and 2018, \$5,044,000 and \$4,216,000, respectively, were accrued for unused vacation and sick leave for the System's employees and are included in Accounts payable and accrued expenses on the Statements of Fiduciary Net Position.

## (H) Participant Premium Advances

Premium advances at June 30, 2019 and 2018 are for HOP premiums related to health care coverage to be provided in July of 2019 and 2018, respectively.

#### (I) Federal Income Taxes

The Internal Revenue Service (IRS) issued a determination letter dated March 16, 2017 which stated that the plan and its underlying trust qualify under the provisions of Section 501(a) of the IRC and therefore are exempt from federal income taxes.

## (J) Risk Management

The System is exposed to various liabilities and risks of loss, including, without limitation, the ordinary risks of investment losses, risks related to theft or destruction of assets, liabilities resulting from injuries to employees, and liabilities resulting from court challenges to fiduciary decisions. As an administrative agency of the Commonwealth of Pennsylvania, the System is accorded sovereign immunity. For claims not shielded by sovereign immunity, the System participates in certain Commonwealth pooled insurance programs and requires asset managers to carry certain insurance coverage for the protection of the System. The System has implemented a self-insurance program for fiduciary and director and officer liability coverage. During the past three fiscal years, insurance settlements did not exceed insurance coverage.

#### (K) Reclassifications

Certain 2018 amounts have been reclassified in conformity with the 2019 presentation. These reclassifications had no effect on net position restricted for pension benefits or the change in fiduciary net position.

#### (L) Members Receivables

Members receivables include an amount for members' obligations to the System for the purchase of service credit. Members have a variety of options to remit purchase of service payments:

- Remit a lump sum payment.
- Request an installment plan from one to seven years where the member's employer establishes a payroll deduction process. The member's employer then forwards monthly payments of the withheld amounts to PSERS.
- Accept an actuarial reduction debt through which the amount of the purchase plus accumulated interest will reduce the member's retirement or death benefit.
- Rollover funds from an eligible distribution.

The following is a summary of the members receivables at June 30, 2019 and 2018:

30, 2019 and 2018:											
	(Dollar Amounts in Thousands)										
		2019		2018							
Pension:											
Member contributions	\$	74,846	\$	85,842							
Purchase of service		270,529		258,807							
Other		4,517		3,035							
<b>Total Members Receivables</b>	\$	349,892	\$	347,684							

## (M) Interfund Transactions and Balances

Interfund transfers of assets take place on a regular recurring basis between Pension, Premium Assistance and Defined Contribution. The transfers occur upon receipt of employer contributions and payment of benefits or expenses. The interfund receivables and payables related to interfund activity are classified under receivables and liabilities on the financial statements.

## (N) Change in Accounting Principle

Due to the implementation of GASB Statement No. 75 in FY 2018, the net position restricted for pension, DC and postemployment healthcare benefits was restated by \$(80,076,000) as of July 1, 2017. The purpose of the restatement was to record the July 1, 2017 net OPEB liability of \$(82,591,000) and the July 1, 2017 deferred outflows of resources for contributions subsequent to the measurement date of \$1,900,000 to the Commonwealth of Pennsylvania REHP.

## (O) Adoption of New Accounting Standards

GASB Statement No. 83, Certain Asset Retirement

Obligations, addresses accounting and financial reporting for certain asset retirement obligations, (AROs) and was issued November 2016. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. Upon examination, it was determined that the System is currently presenting information in accordance with the requirements.

GASB Statement No. 84, *Fiduciary Activities*, improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 was issued January 2017. The System is evaluating GASB 84 and its potential impact to the financial statements.

GASB Statement No. 87, *Leases*, was issued in June 2017, and requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on provisions of the contract. The System is evaluating GASB 87 and its potential impact to the financial statements.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, was issued in March 2018. This statement improves information that is disclosed in notes to government financial statements and clarifies which liabilities governments should include in their note disclosures related to debt. Upon examination, it was determined that the System is currently presenting information in accordance with the requirements.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, was issued on March 2018. This statement's primary objective is to enhance the relevance and comparability of information about capital assets and the costs of borrowing for a reporting period, and to simplify the accounting for interest costs incurred before the end of a construction period. Upon examination, it was determined that the System is currently presenting information in accordance with the requirements.

GASB Statement No. 90, *Majority Equity Interests*—an amendment of GASB Statements No. 14 and No. 61, was issued August 2018. This statement's primary objectives are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The System is evaluating GASB 90 and its potential impact to the financial statements.

Table 4 - Account Balance										
	(	Dollar Amount	s in T	Thousands)						
		2019		2018						
Pension:										
State Accumulation Account	\$	(15,401,248)	\$	(17,236,211)						
Members' Savings Account		16,839,956		16,120,538						
Annuity Reserve Account		57,295,176		57,479,387						
	\$	58,733,884	\$	56,363,714						
Defined Contribution Plan	\$	8,956	\$	6,759						
Postemployment Healthcare:										
Health Insurance Account	\$	125,185	\$	122,734						
Health Insurance Program Account	\$	267,192	\$	235,520						

## 3. Description of Accounts

The Code requires the System to maintain the following accounts which represent reserves held for future and current benefit payments as follows and as illustrated in Table 4.

### (A) State Accumulation Account

The State Accumulation Account is credited with contributions from the Commonwealth and the employers. Additionally, interest earnings of the System (after crediting the Members' Savings Account with 4% interest and the reserve for retirement with 5.50% statutory interest) are credited to this account. Each year, the necessary amounts, as determined by the actuary for the payment of retirement, disabilities, and death benefits, are transferred from the State Accumulation Account to the Annuity Reserve Account increasing the reserve credit to the 7.25% valuation assumption rate determined by the actuary. All administrative expenses necessary for the operation of the System, except for Premium Assistance, HOP, and Defined Contribution Plan expenses, are paid from the State Accumulation Account.

## (B) Members' Savings Account

The Members' Savings Account is credited with all contributions made by active members of the System. Interest is added to the member's individual account at an annual rate of 4%. Upon death or retirement of a member, the accumulated contributions plus interest are transferred to the Annuity Reserve Account for subsequent payment of benefits.

#### (C) Annuity Reserve Account

The Annuity Reserve Account represents the amounts transferred from the Members' Savings and State Accumulation Accounts, plus additional contributions made

by the Commonwealth and employers for the payment of supplemental annuities and cost-of-living increases. All death, disability, and retirement benefits are paid from this account. Annual interest of 5.50% is credited to the Annuity Reserve Account.

# (D) School Employees' Defined Contribution Trust (Defined Contribution Plan)

The School Employees' Defined Contribution Trust accumulates DC member and employer contributions, investment earnings and DC plan expenses of the School Employees Defined Contribution Plan. The trust is comprised of individual investment accounts, all assets in those accounts and any assets held that are not allocated to the individual investment accounts. The assets of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries and may be used for payment of fees, costs and expenses related to the administration and investment of the plan and the trust.

## (E) Health Insurance Account

The Health Insurance Account is credited with contributions from the employers for Premium Assistance. Effective January 1, 2002, under the provisions of Act 9 of 2001, participating eligible annuitants are entitled to receive premium assistance payments equal to the lesser of \$100 per month or their out-of-pocket monthly health insurance premium. The Health Insurance Account pays all administrative expenses necessary to operate the Premium Assistance.

#### (F) Health Insurance Program Account

The Health Insurance Program Account is credited with premiums from members of the HOP and from CMS. All benefits related to the HOP (premium payments to the insurance companies and self-funded benefits) are paid from this account. The Health Insurance Program Account pays all administrative expenses necessary to operate the HOP.

### 4. Investments

## (A) Summary of Investments

The Board has the responsibility to invest and reinvest available funds of the System in accordance with the guidelines and limitations set forth in the Code and other applicable state law. The Board accomplishes the daily management of the System's investments through investment advisors who act as agents for the System and through internal investment managers.

The Board invests the funds of the System using the Prudent Investor Standard, as articulated in the Code, which means "the exercise of that degree of judgment, skill and care under the circumstances then prevailing which persons of prudence, discretion, and intelligence who are familiar with such matters exercise in the management of their own affairs not in regard to speculation, but in regard to the permanent disposition of the fund, considering the probable income to be derived therefrom as well as the probable safety of their capital." The Board has adopted its investment policy to formally document investment objectives and responsibilities. This policy, as well as applicable state law, establishes guidelines for permissible investments of the System.

#### (B) Fair Value of Investments

#### i. Fair Value Levels

PSERS measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

- Level 1 inputs: Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets. A quoted price for an identical asset or liability in an active market (e.g., an equity security traded on a major exchange) provides the most reliable fair value measurement and, if available, should be used to measure fair value in that particular market.
- Level 2 inputs: Level 2 inputs are prices that are
  observable either directly or indirectly. Level 2 inputs
  may include quoted prices for similar instruments in
  active markets; quoted prices for identical or similar
  instruments in markets that are not active; and modelderived valuations in which all significant inputs are
  observable such as interest rates, yield curves, implied
  volatilities, credit spreads or market-corroborated
  inputs.
- Level 3 inputs: Reporting entities may use unobservable inputs to measure fair value if relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the asset or liability at the measurement date. These unobservable inputs are considered Level 3.

Debt, equity, and derivative instrument securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices and recently published security specific trading levels. Short-term securities are carried at cost, which approximates fair value, unless they have published market prices or quotations from national securities exchanges or securities pricing services, in which case they are valued at the published market price. Fixed income securities and common and preferred stocks are generally valued based on published market prices and quotations from national securities exchanges or securities pricing services. Securities which are not traded on a national securities exchange are valued by the respective fund manager or other third parties based on similar sales.

For alternative investments, which include private equity, special situation, venture capital and equity real estate investments where no readily ascertainable market value exists, management, in consultation with the general partner and investment advisors, has determined the fair values for the individual investments based upon the partnership's most recent available financial information.

Directly-owned real estate investments are primarily valued based on appraisals performed by independent appraisers and, for properties not appraised, the present value of the projected future net income stream is used. Directly-owned real estate investments are reported net of related debt borrowed against the market value of the property. At both June 30, 2019 and 2018, \$132,000,000 in open-ended repurchase agreements were netted against the related property valuation and classified as Level 1. The agreements are payable at an interest rate equivalent to 1 month LIBOR plus 40 basis points and are collateralized by certain fixed income investments of the System.

Derivative instruments classified in Level 1 of the fair value hierarchy are valued using observable exchange, dealer, or broker market pricing.

## ii. Investments at Net Asset Value (NAV)

(a) Collective trust fund investments (CTF) consist primarily of domestic and international institutional funds. The fair value of CTF is based on the reported share value of the respective fund. CTF are managed by state chartered banks for which various state banking departments have regulatory oversight and investment advisors for which regulatory agencies such as the Securities and Exchange Commission have regulatory oversight. Investments that are not subject to this oversight are subject to annual independent audits. Redemption frequency for these assets range from monthly, to quarterly, to annual.

At June 30, 2019, the System had the following recurring fair value measurements.

Investments and Derivative Instruments Measured at Fair Value (Dollar Amounts in Thousands)

			Fair Value Measurements Using								
		2019		Level 1	Level 2			Level 3			
Pension investments:											
Investments by fair value level											
Short term:											
PSERS Short-Term Investment Fund	\$	5,521,295	\$	2,732,041	\$	2,789,254	\$	-			
Other domestic short-term		98,669		79,699		18,970		-			
International short-term	_	17,598		13,193		4,405		-			
	_	5,637,562		2,824,933		2,812,629		-			
Fixed income:											
Domestic asset-backed and mortgage-backed securitie	S	493,011		-		493,011		_			
U.S. government and agency obligations		5,605,208		5,027,359		577,849		_			
Domestic corporate and taxable municipal bonds		2,286,060		237,039		2,045,364		3,657			
International fixed income		268,591		-		268,591		-			
		8,652,870		5,264,398		3,384,815		3,657			
Common and preferred stock:											
Domestic common and preferred stock		5,374,971		5,371,911		3,060		_			
International common and preferred stock		4,438,175		4,438,175		-		_			
international common and preferred stock		9,813,146		9,810,086		3,060					
		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		.,,		-,,,,,,					
Directly-owned real estate	_	654,253		(132,000)		-		786,253			
Total investments by fair value level		24,757,831	\$	17,767,417	\$	6,200,504	\$	789,910			
Investments measured at the net asset value (NAV)											
Collective trust funds		14,305,045									
Equity real estate		4,830,368									
Alternative investments:											
Private equity		6,379,347									
Special situations		6,004,654									
Venture capital		1,061,134									
		13,445,135									
Total investments measured at the NAV		32,580,548									
Total investments measured at fair value	\$	57,338,379									
Investment derivative instruments											
Futures	\$	31,039	\$	31,039	\$	-	\$	-			
Total return type swaps		330,229		330,229		-		-			
Foreign exchange contracts		(39,666)		(39,666)	_						

At June 30, 2018, the System had the following recurring fair value measurements.

Investments and Derivative Instruments Measured at Fair Value (Dollar Amounts in Thousands)

Pension investments:					Fair V	alue	e Measurement	s Us	Jsing	
Investments by fair value level           PSERS Short-Term Investment Fund         \$ 5.584,103         \$ 3.024,471         \$ 2.559,632         \$ 3.024,71         \$ 2.599,63         \$ 3.024,71         \$ 3.024,72 <th></th> <th></th> <th>2018</th> <th></th> <th>Level 1</th> <th></th> <th>Level 2</th> <th></th> <th>Level 3</th>			2018		Level 1		Level 2		Level 3	
Short term:           PERER Short-Term Investment Fund         \$ 5,584,103         \$ 3,024,471         \$ 2,559,632         \$ 6           Other domestic short-term         229,596         84,915         144,681         - 6           International short-term         24,018         16,077         7,314         - 6           Fixed income:         3,837,17         3,126,063         2,711,654         - 6           U.S. government and agency obligations         1,843,721         1,839,471         4,250           U.S. government and taxable municipal bonds         1,985,513         297,689         1,838,471         4,250           Domestic corporate and taxable municipal bonds         1,985,513         297,689         1,839,471         4,250           International fixed income         353,011         2,97,689         1,838,412         4,250           Domestic corporate and taxable municipal bonds         1,985,513         297,689         1,839,412         4,250           International fixed income         25,350,03         1,337,191         3,894,162         4,250           International preferred stock         7,159,479         7,159,479         1,283,263         5,673,183         5,673,183         5,673,183         5,673,183         5,673,183         5,673,183	Pension investments:									
PSERS Short-Term Investment Fund Other domestic short-term (1920,596)         8.4,913         \$ 1,44,681         6           Other domestic short-term (1920,596)         8.4,915         144,681         6           International short-term (2020,596)         8.4,915         144,681         6           Toward International short-term (2020,596)         8.4,917         3,126,063         2,711,654         6           Fixed income:         1,843,721         3,126,063         1,839,471         4,250           U.S. government and agency obligations         1,053,538         1,039,502         1,838,64         6         4           Domestic corporate and taxable municipal bonds         1,985,513         297,689         1,687,824         6         6         6         2         333,011         9         1,687,824         6         6         2         333,011         9         3,894,162         4         2         1,687,824         6         2         1,687,824         4         2         2         3         3,301,16         3         3,301,16         3         3         4         4         4         2         2         3,331,16         3         3,301,16         3         3         4         4         4         2         2         2	Investments by fair value level	_								
Other domestic short-term         229,596         84,915         144,681	Short term:									
Third minimational short-term	PSERS Short-Term Investment Fund	\$	5,584,103	\$	3,024,471	\$	2,559,632	\$	-	
S,837,171   3,126,063   2,711,654   Common and preferred stock   S,637,171   S,732,073   S,733,0471   S,733	Other domestic short-term		229,596		84,915		144,681		-	
Privace in comes:   Domestic asset-backed and mortgage-backed securities   1,843,721	International short-term		24,018		16,677		7,341			
Domestic asset-backed and mortgage-backed securities   1,843,721			5,837,717		3,126,063		2,711,654			
U.S. government and agency obligations   1,053,358   1,039,502   13,856   1,687,824   1,337,191   3,894,162   1,625,623,150   1,337,191   3,894,162   1,625,623   1,337,191   3,894,162   1,625,623   1,337,191   1,687,824	Fixed income:									
U.S. government and agency obligations   1,053,358   1,039,502   13,856   1,687,824   1,337,191   3,894,162   1,625,623,150   1,337,191   3,894,162   1,625,623   1,337,191   3,894,162   1,625,623   1,337,191   1,687,824	Domestic asset-backed and mortgage-backed securities		1,843,721		_		1,839,471		4,250	
International fixed income   353,011   3,894,162   4,205					1,039,502				-	
Summon and preferred stock:   Domestic common and preferred stock	Domestic corporate and taxable municipal bonds		1,985,513		297,689		1,687,824		-	
Common and preferred stock	International fixed income		353,011		-		353,011		-	
Domestic common and preferred stock			5,235,603		1,337,191		3,894,162		4,250	
Domestic common and preferred stock	Common and preferred stock									
Thernational common and preferred stock   5,673,188   5,673,187     31   31   31   32   32   32   32			7 159 479		7 159 479		_		_	
12,832,667									31	
Directly-owned real estate         602,609         (132,000)         -         734,609           Total investments by fair value level         24,508,596         17,163,890         6,605,816         738,890           Investments measured at the net asset value (NAV)         14,011,193         4,436,628         8         8         8         8         8         8         8         8         8         8         8         8         8         8         8         8         9         8         8         8         9         8         8         8         9         7         38,890         9         8         6,605,816         \$         738,890         8         9         9         8         8         9<	international common and preferred stock	_				_				
Total investments by fair value level		_	12,032,007	- —	12,032,030	-		-		
Investments measured at the net asset value (NAV)	Directly-owned real estate	_	602,609		(132,000)	_	-		734,609	
Collective trust funds         Equity real estate       4,436,628         Alternative investments:         Private equity       5,950,167         Special situations       5,607,778         Venture capital       1,052,030         12,609,975         Total investments measured at the NAV         31,057,796         Total investments measured at fair value         \$ 55,566,392         Investment derivative instruments         Futures       \$ 20,952       \$ 20,952       \$ -       \$ -         Total return type swaps       (108,341)       (108,341)       -       -         Foreign exchange contracts       68,333       68,333       -       -         Options       43,904       43,904       -       -       -	Total investments by fair value level	_	24,508,596	\$	17,163,890	\$	6,605,816	\$	738,890	
Additional state	Investments measured at the net asset value (NAV)									
Alternative investments:  Private equity	Collective trust funds	_	14,011,193	_						
Private equity       5,950,167         Special situations       5,607,778         Venture capital       1,052,030         12,609,975         Total investments measured at the NAV         31,057,796         Total investments measured at fair value         555,566,392         Investment derivative instruments         Futures       \$ 20,952       \$ 20,952       \$ -       \$ -         Total return type swaps       (108,341)       (108,341)       -       -         Foreign exchange contracts       68,333       68,333       -       -         Options       43,904       43,904       -       -       -	Equity real estate		4,436,628	_						
Special situations   5,607,778	Alternative investments:									
1,052,030   12,609,975     Total investments measured at the NAV   31,057,796     Total investments measured at fair value   \$55,566,392	Private equity		5,950,167							
12,609,975   31,057,796     555,566,392	Special situations		5,607,778							
Total investments measured at the NAV         31,057,796           Total investments measured at fair value         \$ 55,566,392           Investment derivative instruments         \$ 20,952         \$ 20,952         - \$ -           Total return type swaps         (108,341)         (108,341)            Foreign exchange contracts         68,333         68,333          -           Options         43,904         43,904          -	Venture capital		1,052,030							
Total investments measured at fair value         \$ 55,566,392           Investment derivative instruments         \$ 20,952 \$ 20,952 \$ - \$ - \$ - Total return type swaps         \$ (108,341) (108,341) Total return type swaps         \$ 68,333 68,333			12,609,975	-						
Investment derivative instruments         Futures       \$ 20,952       \$ 20,952       \$ -       \$ -         Total return type swaps       (108,341)       (108,341)       -       -         Foreign exchange contracts       68,333       68,333       -       -         Options       43,904       43,904       -       -       -	Total investments measured at the NAV		31,057,796	-						
Futures       \$ 20,952 \$ 20,952 \$ - \$ -         Total return type swaps       (108,341) (108,341)         Foreign exchange contracts       68,333 68,333         Options       43,904 43,904	Total investments measured at fair value	\$	55,566,392	_						
Total return type swaps       (108,341)       (108,341)       -       -         Foreign exchange contracts       68,333       68,333       -       -         Options       43,904       43,904       -       -	Investment derivative instruments									
Total return type swaps       (108,341)       (108,341)       -       -         Foreign exchange contracts       68,333       68,333       -       -         Options       43,904       43,904       -       -		\$	20,952	\$	20,952	\$	-	\$	-	
Foreign exchange contracts         68,333         -         -           Options         43,904         43,904         -         -	Total return type swaps						-		-	
Options 43,904 43,904					, , ,		-		-	
Total investment derivative instruments \$ 24,848 \$ - \$ -							-		-	
	<b>Total investment derivative instruments</b>	\$	24,848	\$	24,848	\$	-	\$	-	

At June 30, 2019, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

	2019			Level 1		Level 2		Level 3
Premium Assistance investments:	-							
Investments by fair value level								
Short term:								
PSERS Short-Term Investment Fund	\$	10,860	\$	5,374	\$	5,486	\$	-
Other domestic short-term		82,765				82,765		_
Total investments measured at fair value	\$	93,625	\$	5,374	\$	88,251	\$	-

At June 30, 2018, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

			Fair Value Measurements Using								
	2018		Level 1		Level 2			Level 3			
Premium Assistance investments:											
Investments by fair value level											
Short term:											
PSERS Short-Term Investment Fund	\$	5,565	\$	3,014	\$	2,551	\$	-			
Other domestic short-term		86,140		_		86,140					
Total investments measured at fair value	\$	91,705	\$	3,014	\$	88,691	\$	-			

At June 30, 2019, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

		Fair Value Measurements Using								
	2019	Level 1		Level 2			Level 3			
<b>Health Options Program investments:</b>										
Investments by fair value level										
Short term:										
PSERS Short-Term Investment Fund	\$ 93,363	\$	46,198	\$	47,165	\$	-			
Other domestic short-term	192,714		192,714							
Total investments measured at fair value	\$ 286,077	\$	238,912	\$	47,165	\$				

At June 30, 2018, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

			Fair Value Measurements Using							
	2018		Level 1		Level 2		L	evel 3		
<b>Health Options Program investments:</b>										
Investments by fair value level										
Short term:										
PSERS Short-Term Investment Fund	\$	91,094	\$	49,333	\$	41,761	\$	-		
Other domestic short-term		146,404		146,404						
Total investments measured at fair value	\$	237,498	\$	195,737	\$	41,761	\$	-		

At June 30, 2019, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

		Fair Value Measurements Using							
	,	Level 1		Level 2		Le	evel 3		
<b>Defined Contribution investments:</b>									
Investments by fair value level									
Short term:									
PSERS Short-Term Investment Fund		10,476	\$	5,184	\$	5,292	\$		
Total investments measured at fair value	\$	10,476	\$	5,184	\$	5,292	\$	_	

At June 30, 2018, the System had the following recurring fair value measurements.

Investments Measured at Fair Value (Dollar Amounts in Thousands)

			Fair Value Measurements Using							
	2018		Level 1		Level 2		Level 3			
<b>Defined Contribution investments:</b>										
Investments by fair value level										
Short term:										
PSERS Short-Term Investment Fund	\$	6,735	\$	3,647	\$	3,088	\$			
Total investments measured at fair value	\$	6,735	\$	3,647	\$	3,088	\$			

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) at June 30, 2019 and 2018 are presented in the following tables.

(Dollar Amounts in Thousands)

	Ju	June 30, 2019		June 30, 2019		inded itments	Redemption Frequency	Redemption Notice Period
Collective trust funds (a)	\$	14,305,045	\$	-	see note (a)	0 - 90 Days		
Equity real estate (b)		4,830,368	2,	945,064	see note (b)	see note (b)		
Alternative investments:								
Private equity (c)		6,379,347	3,	105,373	see note (c)	see note (c)		
Special situations (d)		6,004,654	3,	639,565	see note (d)	see note (d)		
Venture capital (e)		1,061,134	;	591,118	see note (e)	see note (e)		
		13,445,135						
Total investments measured at the NAV	\$	32,580,548						

Investments measured at the NAV						
(Dollar Amounts in Thousands)						
	Jui	ne 30, 2018	_	nfunded nmitments	Redemption Frequency	Redemption Notice Period
Collective trust funds (a)	\$	14,011,193	\$	-	see note (a)	0 - 90 Days
Equity real estate (b)		4,436,628		2,726,771	see note (b)	see note (b)
Alternative investments:						
Private equity (c)		5,950,167		3,514,005	see note (c)	see note (c)
Special situations (d)		5,607,778		3,175,638	see note (d)	see note (d)
Venture capital (e)		1,052,030		538,517	see note (e)	see note (e)
		12,609,975				
Total investments measured at the NAV	\$	31,057,796				

- (b) Equity real estate includes real estate funds that invest primarily in U.S., Latin American, European and Asian commercial real estate. Fund investments can be made across the capital structure of each property venture. The fair value of the investments in this type have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. Distributions from each fund may be received as: 1) cash flows from operations or 2) return of capital from dispositions. It is expected that the underlying assets of the funds will be liquidated over the next 7 to 12 years.
- (c) Private equity includes U.S. buyout funds and international buyout funds that invest mostly in private companies across a variety of industries (although they may invest in public companies from time to time). The fair value of the investments in this type

- have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. The nature of private equity investments is that distributions are received through the liquidation of the underlying assets of the fund. The expected holding period of a private equity portfolio company is 3 to 7 years.
- (d) Special situations includes private investment funds that invest across the fixed income capital structure primarily in North America and Western Europe. The fair value of the investments in this type have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. Instead, the nature of the investments in this type is that distributions are received through the orderly liquidation of the underlying assets of

the fund throughout the stated term of the fund. It is expected that the underlying assets of the funds will be liquidated over the next 3 to 7 years.

(e) Venture capital includes U.S. based private funds, that finance young, relatively small, rapidly growing companies, typically in either the health care or information technology sectors. The fair value of the investments in this type have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. The nature of venture capital investments is that distributions are received through the liquidation of the underlying assets of the fund. It is expected that the underlying assets of the funds will be liquidated over the next 5 to 10 years.

## (C) Deposit and Investment Risk Disclosures

### i. Deposits

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the System would not be able to recover the value of the deposits. The Commonwealth's Treasury Department is the custodian of the System's funds. Commonwealth Treasury Department deposits must be held in insured depositories approved by the Commonwealth's Board of Finance and Revenue and must be fully collateralized.

The System, through its third party administrator, maintains certain bank deposits for the operation of its voluntary HOP. These deposits are not required to be collateralized by statute or policy. These deposits totaled \$192,714,000 and \$146,404,000 at June 30, 2019 and 2018, respectively, and are under the custody of M&T Bank which has an A- rating by Standard and Poor's (S&P) and an A3 rating by Moody's Investor Services (Moody's).

#### ii. Investment Risks

The System's investments, including derivatives and other similar investments, may be subject to various risks. Among these risks are concentration of credit risk, custodial credit risk, credit risk, interest rate risk, and foreign currency risk. The policies addressing each one of these risks, discussed in more detail below, are contained within the Investment Policy Statement, Objectives, and Guidelines reviewed and approved by the Board. Due to the level of risk associated with certain investments, it is possible that changes in the values of investments may occur in the near term and that such changes could materially affect the amounts reported in the Statements of Fiduciary Net Position.

## (a) Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. As of June 30, 2019 and 2018, the System had no single issuer that exceeded 5% of total investments. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments were excluded.

### (b) Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the System would not be able to recover the value of investment or collateral securities that are in the possession of an outside party. In accordance with a contractual relationship between the Commonwealth's Treasury Department and its custodial agent, substantially all investments, where securities are used as evidence of the investment, are held by the custodian in book-entry form in the System's name. Those investments are defined as insured or registered investments for which the securities are held by the System or its agent and, therefore, have a very minimal level of custodial credit risk. The remaining investments, which do not have securities that are used as evidence of the investment, are primarily in collective trust funds and limited partnerships, which include real estate and alternative investments.

## (c) Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The credit risk of a debt instrument is measured by nationally recognized statistical rating organizations (NRSRO) such as Fitch Investor Services (Fitch), Moody's, and S&P. Annually, the Board establishes an asset allocation plan. This plan manages the overall credit risk of the fixed income asset class through a clearly defined long-term asset allocation policy. This policy establishes a long-term target allocation of the fixed income asset class at 36.0% of the investment portfolio. The fixed income target allocation consists of:

• An allocation of 10.0% of the portfolio has been made to the U.S. long treasury and U.S. core plus segment of the fixed income asset class benchmarked to the Barclays Capital U.S. Aggregate Long Treasury Index and the Barclays Capital U.S. Aggregate Index. The U.S. long treasury allocation is composed of primarily long duration U.S. Treasury securities issued by the U.S. government. The U.S. core plus allocation is composed of primarily investment grade, relatively liquid, public domestic bonds with an overall weighted-average NRSRO credit rating of A or better.

For derivatives exposed to credit risk, the table below presents aggregate market value by the least favorable credit rating provided by NRSROs at June 30, 2019 and 2018.

	 (Dollar Amounts in Thousands)							
	2019		2018					
Quality Rating	Fair Value		Fair Value					
A	\$ 270,551	\$	(156,006)					
BBB	 59,678		47,665					
Total Swaps-Total Return	\$ 330,229	\$	(108,341)					
	\$ 	\$						

- An allocation of 10.0% of the portfolio has been made to the high yield segment of the fixed income asset class benchmarked to the Barclays Capital U.S. High Yield Index. The high yield allocation is composed of less liquid public non-investment grade fixed income securities with an overall weighted-average NRSRO credit rating of B- or better.
- An allocation of 15.0% of the portfolio has been made to the Treasury Inflation-Protected Securities (TIPS) segment of the fixed income asset class benchmarked to the Barclays Capital World Government Inflation-Linked Bond Index (Hedged to USD) and composed of primarily government issued TIPS with an overall weighted-average NRSRO credit rating of AA or better. The portfolio manager is permitted to leverage the portfolio using TIPS total return swaps up to 3:1.
- An allocation of 1.0% of the portfolio has been made to the emerging markets fixed income asset class benchmarked to the Barclays Capital EM Local Currency-Government-MV Weighted (Unhedged) -10% Country Cap Index composed of primarily investment grade, relatively liquid non-U.S. public bonds with an overall weighted-average NRSRO credit rating of BB- or better.

PSERS applies leverage opportunistically in implementing its asset allocation policy, providing an additional mechanism to increase expected volatility in order to target higher expected return when warranted. Total Leverage is allocated at (14.0%); Leverage is netted against the System's Cash allocation of 6% for a Net Leverage Allocation of (8%).

 An allocation of 6.0% of the portfolio has been made to cash benchmarked to the Bank of America/Merrill Lynch U.S. Treasury Bill 0-3 Months Index composed of primarily investment grade, relatively liquid U.S. and non-U.S. public bonds with an overall weightedaverage NRSRO credit rating of AA or better. The following table discloses aggregate market value by credit quality rating category. Many securities have ratings from more than one NRSRO and sometimes those ratings differ from one NRSRO to another. The data listed below uses the rating (expressed as S&P equivalent) available from Fitch, Moody's and/or S&P that indicates the lowest credit quality at June 30, 2019 and 2018.

	(Dollar Amounts in Thousands)							
		2019		2018				
<b>Quality Rating</b>	I	air Value	Fair Value					
AAA	\$	3,485,216	\$	1,479,225				
AA		1,540,932		3,558,536				
A		751,820		1,161,417				
BBB		1,413,528		1,517,533				
BB and Below		472,903		394,183				
NR*		6,462,354		7,152,758				
Total Exposed to Credit Risk		14,126,753		15,263,652				
U.S. Government Guaranteed**		5,593,605		1,698,960				
Total Fixed Income and Short-Term Investments	\$	19,720,358	\$	16,962,612				

<sup>\*</sup> Not Rated securities include \$5,039,748 and \$5,553,354 in collective trust funds and \$461,142 and \$499,678 in PSERS Short Term Investment Fund assets at June 30, 2019 and 2018, respectively.

## (d) Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of a fixed income investment. The System manages its interest rate risk by diversifying the fixed income portfolio and maintaining the fixed income portfolio at a Boardapproved effective duration range of the benchmark index.

Duration is a measure of the approximate sensitivity of a bond's value to interest rate changes. The higher the duration, the greater the changes in fair value when interest rates change. For example, a duration of 4.0 would mean that, given a 100-basis point change up/down in rates, a bond's price would move down/up approximately 4.0%. PSERS measures interest rate risk using option-adjusted duration, which recognizes the fact that yield changes may change the expected cash flows due to embedded options.

#### (e) Foreign Currency Risk

Foreign currency risk is the risk that fluctuations in exchange rates will adversely affect the fair value of an investment. As part of the System's program to manage risk and enhance returns, the System invests in non-U.S. markets. Investment managers in non-U.S. equity and global fixed income may

<sup>\*\*</sup> Comprised of U.S. government and agency obligations explicitly guaranteed by the U.S. government and not considered to have credit risk.

hedge their non-U.S. foreign currency exposure back to U.S. dollars. In addition, the System partially hedges non-U.S. developed market currency exposure not hedged by the investment managers back to U.S. dollars.

#### (D) Securities Lending

The System participates in a securities lending program with a third party agent. Under this program, the lending agent loans securities (equities, fixed income, and money market instruments) to independent brokers and dealers in exchange for U.S. dollar cash collateral in an amount not less than 102% of the fair value of any securities loaned. Collateral is marked-to-market daily. If the fair value of the collateral held falls below the minimum guidelines for securities loaned, additional collateral is obtained. The lending agent invests the cash collateral in accordance with reinvestment guidelines approved by the System.

As of June 30, 2019 and 2018, the System had no credit risk exposure to borrowers because the amounts the System owed the borrowers exceeded the amounts the borrowers owed the System. Under the securities lending program, the lending agent provides indemnification to the System if a borrower fails to return borrowed securities (and the collateral is inadequate to replace the loaned securities) or fails to pay income distributions on them. The lending agent also provides indemnification to the System if investment of cash collateral results in investment loss. There were no losses during the fiscal years ended June 30, 2019 and 2018 resulting from a default of the borrowers or the lending agent.

All securities loans can be terminated on demand by either the System or the borrower, although the average term of the loan is one day. There were no term loans at June 30, 2019 and 2018.

Cash collateral is invested in a short-term collateral investment pool that is managed by the lending agent, is segregated from all other clients of the lending agent, and is not subject to custodial credit risk. The System's income from securities lending represents its pro-rata share from participating in the program. The weighted-average maturity of the investments in the pool was one day at June 30, 2019 and 2018. During the fiscal years ended June 30, 2019 and 2018, the mismatch between the maturities of the investments made with cash collateral and the maturities of the securities loans may have posed some interest rate risk to the System. In the event of a default, the lending agent may use the collateral to replace the loaned securities.

As of June 30, 2019, the fair value of loaned securities was \$4,430,554,000. The fair value of the associated collateral was \$4,518,372,000, all of which was cash. As of June 30, 2018, the fair value of loaned securities was \$2,917,358,000. The fair value of the associated collateral was \$2,980,119,000, all of which was cash.

## 5. Derivative and Other Similar Investments

The System enters into a variety of financial contracts, which include options and futures. The System also enters into foreign exchange positions, such as forward and spot contracts to obtain or hedge foreign currency exposure; swap agreements to gain exposure to certain sectors of the

At June 30, 2019 and 2018, the System's fixed income portfolio had the following option-adjusted durations by fixed income sector:

			(Dollar Amounts	in Thousands	)		
		2019	)	2018			
Investment Type	Option- Adjusted Duration		Fair Value	Option- Adjusted Duration		Fair Value	
Domestic asset-backed and mortgage-backed securities	0.2	\$	493,011	2.2	\$	1,843,721	
U.S. government and agency obligations	12.1		5,605,208	8.1		1,053,358	
Domestic corporate and taxable municipal bonds	1.3		2,286,060	1.3		1,985,513	
International fixed income	0.4		268,591	1.0		353,011	
Collective trust funds	5.7		5,039,748	6.6		5,553,354	
PSERS Short-Term Investment Fund	0.1		5,635,993	0.1		5,687,497	
Other Short Term Assets	0.1	_	391,747	0.1		486,158	
Total	5.1*	\$	19,720,358	3.1*	\$	16,962,612	

Fixed income investment managers enter into futures contracts to adjust the durations of their portfolios as a whole rather than any particular investment type within the portfolio. In total, the futures contracts have adjusted PSERS' total portfolio duration upward by 0.1 at June 30, 2019 and 2018. The total portfolio option-adjusted duration is calculated by weighting each investment type by fair value.

Non-U.S. currency exposures at June 30, 2019 and 2018:

2019 (Dollar Amounts in Thousands)

Currency	Equity		Fixed Income		Alternative Investments & Real Estate		Short-Term*		Currency Hedge		Total Fair Value	
Euro	\$ 845,070	\$	1,960	\$	1,520,488	\$	8,750	\$	(1,598,636)	\$	777,632	
British pound sterling	653,411		-		253,652		2,784		(545,783)		364,064	
Taiwan new dollar	127,402		-		-		109		-		127,511	
South Korean won	121,498		-		-		(1,667)		(95)		119,736	
Indian rupee	99,225		-		-		19		-		99,244	
South African rand	64,782		13,099		-		234		(55)		78,060	
Brazil real	74,116		-		-		91		-		74,207	
Hong Kong dollar	219,613		-		-		332		(164,167)		55,778	
Mexican peso	42,800		12,769		-		172		-		55,741	
Other non-U.S. currencies	1,818,553		93,454		7,034		32,723		(1,984,698)		(32,934)	
Total	\$ 4,066,470	\$	121,282	\$	1,781,174	\$	43,547	\$	(4,293,434)	\$	1,719,039	

#### 2018

(Dollar Amounts in Thousands)

Currency	Equity	Fixe	ed Income	Inv	lternative restments & leal Estate	Sh	ort-Term*	Currency Hedge	 Total Fair Value	
Euro	\$ 1,102,053	\$	80,144	\$	1,590,146	\$	6,907	\$ (1,951,095)	\$ 828,155	
British pound sterling	885,533		8,291		209,662		1,158	(786,747)	317,897	
South Korean won	161,072		-		-		1,143	107	162,322	
Taiwan new dollar	147,945		-		-		438	(83)	148,300	
South African rand	84,499		9,956		-		204	(383)	94,276	
Indian rupee	70,039		-		-		(32)	-	70,007	
Brazil real	54,967		2		-		849	(725)	55,093	
Danish krone	126,043		275		-		2,537	(69,691)	59,164	
Hong Kong Dollar	251,845		-		-		338	(198,563)	53,620	
Other non-U.S. currencies	 2,398,858		135,132		7,358		20,525	 (2,459,545)	102,328	
Total	\$ 5,282,854	\$	233,800	\$	1,807,166	\$	34,067	\$ (5,466,725)	\$ 1,891,162	

<sup>\*</sup> Includes investment receivables and payables

At June 30, 2019 and 2018, the System had the following foreign currency exposures for its derivatives (except for foreign exchange contracts which are included in Note 5):

	 (Dollar Amou	ounts in Thousands)				
	 2019		2018			
Currency	Notional Value		Notional Value			
Euro	\$ 167,692	\$	196,957			
Japanese yen	51,681		157,013			
British pound sterling	61,898		73,117			
Canadian dollar	39,205		46,428			
Australian dollar	64,094		42,585			
Hong Kong dollar	7,115		8,604			
<b>Total Futures Contracts and Total Return Swaps</b>	\$ 391,685	\$	524,704			

The following table summarizes the System's foreign exchange contracts by currency at June 30, 2019 and 2018:

2019

(Dollar Amounts in Thousands)

Currency	Buys	nrealized nin/(Loss)	Sells	Unrealized Gain/ (Loss)		
Euro	\$ 17,802	\$ 101	\$ 1,616,438	\$	(20,244)	
Japanese yen	4,273	11	773,874		(1,621)	
Swiss franc	55	-	245,004		(3,248)	
Australian dollar	86	-	320,883		(5,052)	
Swedish krona	660	1	87,129		(1,431)	
Canadian dollar	109	-	388,673		(5,924)	
Singapore dollar	387	4	48,058		(351)	
British pound sterling	-	-	547,848		(55)	
New Zealand dollar	-	-	29,318		(775)	
Other non-U.S. currencies	 4,343	 18	263,924		(1,100)	
Total	\$ 27,715	\$ 135	\$ 4,321,149	\$	(39,801)	

2018

(Dollar Amounts in Thousands)

Currency	Buys		nrealized ain/(Loss)		Sells	1	Unrealized Gain/ (Loss)
Euro	\$ 72,860	\$	(24)	\$	2,023,955	\$	15,064
Japanese yen	9,165		(117)		1,095,908		13,532
Swiss franc	9,006		(69)		285,786		1,005
Australian dollar	3,606		(85)		360,830		8,780
Swedish krona	3,111		(92)		118,132		3,051
Canadian dollar	2,623		1		479,328		11,398
Singapore dollar	2,390		(46)		67,055		1,165
Mexican peso	1,373		65		54		-
British pound sterling	772		(6)		787,519		12,232
New Zealand dollar	-		-		23,392		553
Other non-U.S. currencies	 4,237		(35)		333,909		1,961
Total	\$ 109,143	\$	(408)	\$	5,575,868	\$	68,741

equity and fixed income markets; collateralized mortgage obligations (CMOs); other forward contracts; and U.S. Treasury STRIPS. The System is not a dealer, but an enduser of these instruments. The contracts are used primarily to enhance performance and/or reduce the volatility of the portfolio. The System is exposed to credit risk in the event of non-performance by counterparties to financial instruments. The System generally enters into transactions only with high quality institutions. Legal risk is mitigated through selection of executing brokers and review of all documentation. The System is exposed to market risk, the risk that future changes in market conditions may make an instrument less valuable. Exposure to market risk is managed in accordance with risk limits set by senior management, through buying or selling instruments or entering into offsetting positions.

The notional or contractual amounts of derivatives indicate the extent of the System's involvement in the various types and uses of derivative financial instruments and do not measure the System's exposure to credit or market risks and do not necessarily represent amounts exchanged by the parties. The amounts exchanged are determined by reference to the notional amounts and the other terms of the derivatives.

Futures contracts are contracts in which the buyer agrees to purchase and the seller agrees to make delivery of a specific financial instrument at a predetermined date and price. Gains and losses on futures contracts are settled daily based on a notional (underlying) principal value and do not involve an actual transfer of the specific instrument. Futures contracts are standardized and are traded on exchanges. The exchange assumes the risk that a counterparty will not pay and generally requires margin payments to minimize such risk. In addition, the System enters into short sales, sales of securities it does not presently own, to neutralize the market risk of certain equity positions. Initial margin requirements on futures contracts and collateral for short sales are provided by investment securities pledged as collateral and by cash held by various brokers. Although the System has the right to access individual pledged securities, it must maintain the amount pledged by substituting other securities for those accessed. The value of securities pledged and the amount of cash held at June 30, 2019 and 2018 represent a restriction on the amount of assets available at year-end for other purposes.

Option contracts provide the option purchaser with the right, but not the obligation, to buy or sell the underlying security at a set price during a period or at a specified date. The option writer is obligated to buy or sell the underlying security if the option purchaser chooses to exercise the option. The System generally uses exchange listed currency, index, stock, and futures options. In FY 2018, the System purchased over-the-counter put options on the

S&P 500 Index. The fair value of these option contracts of \$43,904,000 at June 30, 2018 is included in the Statements of Fiduciary Net Position. The options were not exercised and expired worthless during FY 2019.

Foreign exchange contracts involve an agreement to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. To reduce the risk of counterparty non-performance, the investment managers generally enter into these contracts with institutions regarded as meeting high standards of credit worthiness. The contracts reported in Table 5 primarily include forwards. The \$4,348,864,000 of foreign currency contracts outstanding at June 30, 2019 consist of "buy" contracts, which represent the U.S. dollar equivalents of commitments to purchase foreign currencies of \$27,715,000 and "sell" contracts, which represent U.S. dollar equivalents of commitments to sell foreign currencies of \$4,321,149,000. The \$5,685,011,000 of foreign currency contracts outstanding at June 30, 2018 consist of "buy" contracts of \$109,143,000 and "sell" contracts of \$5,575,868,000. The unrealized gain/(loss) on contracts of \$(39,666,000) and \$68,333,000 at June 30, 2019 and 2018, respectively, is included in the Statements of Fiduciary Net Position and represents the fair value of the contracts.

Swap agreements provide for periodic payments at predetermined future dates between parties based on the change in value of securities, indexes, or interest rates referenced to a notional (underlying) principal value. During the years ended June 30, 2019 and 2018, the System entered into total return type swaps. Under the total return type swap arrangements, the System receives the net return of certain equity securities or indexes in exchange for a short-term rate minus a spread or a predetermined fixed charge. The notional values of the swap contracts outstanding of \$9,447,923,000 and \$7,608,586,000 at June 30, 2019 and 2018, respectively, are presented in Table 5. The receivable (payable) on the total return type swap contracts of \$330,229,000 and \$(108,341,000) at June 30, 2019 and 2018, respectively, is included in the Statements of Fiduciary Net Position and represents the fair value of the contracts. The contracts have varying maturity dates ranging from August 7, 2019 to May 29, 2020.

The System also invests in mortgage-backed securities (MBS) such as CMOs and MBS forwards to maximize yields. These securities are sensitive to prepayments of mortgages, which may result from a drop in interest rates.

## **Table 5 - Notional Amounts of Derivatives**

The table presented below summarizes the aggregate notional or contractual amounts for the System's derivative financial instruments at June 30, 2019 and 2018.

	(Dollar Amount	ts in Thousands)
	2019	2018
Futures contracts - long:		
Treasury futures	\$ 1,129,615	\$ 3,003,525
U.S. equity futures	419,990	591,676
Non-U.S. equity futures	391,684	524,749
Commodity futures	327,723	355,009
Non-U.S. bond futures	132,762	163,823
Futures contracts - short:		
Treasury futures	25,594	39,132
Non- U.S. bond futures	-	33,706
Foreign exchange forward and spot contracts, gross	4,348,864	5,685,011
Options - puts purchased	-	2,132,285
Swaps - total return type	9,447,923	7,608,586

The fair values of derivative instruments outstanding at June 30, 2019 and 2018 are classified by type and by the changes in fair value of the derivative instrument in the table below.

(	Dollar	Amounts	in	Thousands)	١
١,	Dona	1 Millounts	111	1 Housands	,

	Change in Fa Gain/(Loss)		Fair Value at June 30, 2019			
<b>Investment Derivative Type</b>	Classification	Amount	Classification		Amount	
Futures	Investment income	\$ 31,039	Receivable/(Payable)	\$	31,039	
Total return type swaps	Investment income	330,229	Receivable/(Payable)		330,229	
Foreign exchange contracts	Investment income	(39,666)	Receivable/(Payable)		(39,666)	
Options	Investment income	(63,128)	Investment		-	
Total		\$ 258,474		\$	321,602	

## Change in Fair Value Gain/(Loss) FY 2018

<b>Investment Derivative Type</b>	Classification	Amount	Classification	Amount
Futures	Investment income	\$ 20,952	Receivable/(Payable)	\$ 20,952
Total return type swaps	Investment income	(108,341)	Receivable/(Payable)	(108,341)
Foreign exchange contracts	Investment income	68,333	Receivable/(Payable)	68,333
Options	Investment income	(19,224)	Investment	43,904
Total		\$ (38,280)		\$ 24,848

Fair Value at June 30, 2018

The MBS forwards are subject to credit risk in the event of nonperformance by counterparties. The fair value of CMOs at June 30, 2019 and 2018 is \$456,934,000 and \$548,512,000, respectively.

The System invests in U.S. Treasury STRIPS which essentially act as zero coupon bonds and are subject to market volatility from a rise or drop in interest rates.

Through certain collective trust funds, the System also indirectly holds various derivative financial instruments. The collective trust funds invest in futures and options thereon; forward foreign currency contracts; options; interest rate, currency, equity, index, and total return swaps; interest-only STRIPS; and CMOs, to enhance the performance and/or reduce the volatility of their portfolios.

#### 6. Net Pension Liability of Participating Employers

The components of the net pension liability of the participating employers at June 30, 2019 were as follows:					
(Dollar amounts in thousands)					
Total pension liability	\$	105,516,492			
Less: Plan fiduciary net position		58,733,884			
Employer net pension liability	\$	46,782,608			
Plan fiduciary net position as a percentage of the total pension liability	_	55.66%			

#### **Actuarial Assumptions**

The total pension liability at June 30, 2019 was determined by rolling forward the System's total pension liability at June 30, 2018 to June 30, 2019 using the following actuarial assumptions, applied to all periods included in the measurement:

- Actuarial cost method Entry Age Normal level % of pay.
- Investment return 7.25%, includes inflation at 2.75%.
- Salary growth Effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.
- Mortality rates were based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

#### Investments

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the Board. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension.

For the year ended June 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.58%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. Table 6 shows the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class at June 30, 2019.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Table 6 - Pension Asset Allocation					
Pension - Asset Class	Target Allocation	Long-Term Expected Real Rate of Return			
Global public equity	20.0%	5.6%			
Fixed income	36.0%	1.9%			
Commodities	8.0%	2.7%			
Absolute return	10.0%	3.4%			
Risk parity	10.0%	4.1%			
Infrastructure/MLPs	8.0%	5.5%			
Real estate	10.0%	4.1%			
Alternative investments	15.0%	7.4%			
Cash	3.0%	0.3%			
Financing (LIBOR)	(20.0%)	0.7%			
	100.0%	_			
		=			

#### Sensitivity of the Net Pension Liability

Table 7 presents the net pension liability, calculated using the discount rate of 7.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage point higher (8.25%) than the current rate:

Table 7 - Sensitivity of the Net Pension Liability				
(Dollar amounts in thousands)				
	Current 1% Decrease Discount Rate 1% Incre 6.25% 7.25% 8.25%			
Net pension liability			\$ 37,053,172	

# 7. Net Other Postemployment Benefits (OPEB) Liability of Participating Employers

The components of the net OPEB liability of the participating employers at June 30, 2019 for the Premium Assistance Program were as follows:

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(Dollar amounts in thousands)					
Total OPEB liability	\$	2,252,027			
Less: Plan fiduciary net position		125,185			
Employer net OPEB liability	\$ _	2,126,842			
Plan fiduciary net position as a percentage of the total OPEB liability		5.56%			

## Postemployment Healthcare Plans

PSERS provides a Health Insurance Premium Assistance program funded by employer contributions which makes up the OPEB liability.

HOP is a PSERS sponsored voluntary health insurance program funded exclusively by the premiums paid by its participants for benefit coverage they elect. The HOP is not part of the OPEB liability.

## Change in Actuarial Assumptions

The following change in assumption was used in the measurement of the Total OPEB Liability beginning June 30, 2019. The Investment Rate of Return was adjusted from 2.98% to 2.79% which represents the S&P 20 Year Municipal Bond Rate.

#### **Actuarial Assumptions**

The total OPEB liability at June 30, 2019 was determined by rolling forward the System's total OPEB liability at June 30, 2018 to June 30, 2019 using the following actuarial assumptions, applied to all periods included in the measurement:

- Actuarial cost method Entry Age Normal level % of pay.
- Investment return 2.79% S&P 20 Year Municipal Bond Rate.
- Salary growth Effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.
- Premium Assistance reimbursement is capped at \$1,200 per year.
- Assumed Healthcare cost trends were applied to retirees with less than \$1,200 in premium assistance per year.
- Mortality rates were based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

#### **Investments**

The Board has the responsibility to invest and reinvest available funds of the System in accordance with the guidelines and limitations set forth in the Code and other applicable state law. The Board accomplishes the daily management of the System's investments through investment advisors who act as agents for the System and through internal investment managers. Investments consist primarily of short term assets designed to protect the principal of plan assets. Table 8 reflects the Fund's OPEB asset allocation policy and best estimates of geometric real rates of return for each asset class at June 30, 2019.

Under the program, employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year.

For the year ended June 30, 2019, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, was 2.68%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Table 8 - OPEB Asset Allocation					
OPEB - Asset Class	Target Allocation	Long-Term Expected Real Rate of Return			
Cash	13.2%	0.2%			
US Core Fixed Income	83.1%	1.0%			
Non-U.S. Developed Fixed	3.7%	0.0%			
	100.0%	=			

#### Discount Rate

The discount rate used to measure the total OPEB liability was 2.79%. The Health Insurance Premium Assistance Program is funded by employer contributions. Under the plan's funding method, the OPEB plan's fiduciary net position was not projected to be sufficient to meet projected future benefit payments. Therefore, the plan is considered a "pay-as-you-go" plan and a discount rate of 2.79%, which represents the S&P 20 year Municipal Bond Rate at June 30, 2019, was applied to all projected benefit payments to measure the total OPEB liability.

## Sensitivity of the Net OPEB Liability

Table 9 presents the net OPEB liability, calculated using the discount rate of 2.79%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.79%) or 1-percentage point higher (3.79%) than the current rate:

Table 9 - Sensitivity of the Net OPEB Liability (Dollar amounts in thousands)						
	1%	<b>Decrease</b> 1.79%	Di	Current scount Rate 2.79%	19	% Increase 3.79%
Net OPEB liability	\$	2,422,936	\$	2,126,842	\$	1,881,454

#### Healthcare Cost Trend Rates

Healthcare cost trends were applied to retirees with less than \$1,200 in Premium Assistance per year. Premium Assistance is capped at a maximum of \$1,200 per year. At June 30, 2018, there were 92,516 members receiving the maximum amount allowed of \$1,200 in Premium Assistance per year and their Premium Assistance benefits are not subject to future healthcare cost increases. At June 30, 2018, there were 884 members receiving less than the maximum amount allowed of \$1,200 per year. The actual number of retirees receiving less than the \$1,200 per year cap is a small percentage of the total population and has a minimal impact from Healthcare Cost Trends, as depicted in Table 10, which discloses the effect of a 1% increase or decrease in the rate.

Table 10 - Sensitivity of the Net OPEB Liability to Change in Healthcare Cost Trend Rates						
(Dollar amounts in thousands)						
	1%	% Decrease		Current Frend Rate	19	% Increase
Net OPEB liability	\$	2,126,515	\$	2,126,842	\$	2,127,106

## 8. Pension Plan for Employees of the System

## (A) SERS' Plan Description

As an employer, the System contributes to SERS, a costsharing multiple-employer defined benefit pension plan established by the Commonwealth to provide pension benefits for employees of state government and certain independent agencies. SERS is a component unit of the Commonwealth and is included in the Commonwealth's financial report as a pension trust fund.

Membership in SERS is mandatory for most state employees. SERS provides retirement, death, and disability benefits. Article II of the Commonwealth's Constitution assigns the authority to establish and amend the benefit provision of the plan to the General Assembly.

# (B) SERS' Benefits Provided to Employees of the System

SERS member retirement benefits are generally determined by taking years of credited service times final average salary times 1.0%, 1.25%, 2% or 2.5%, depending on date of hire. The normal retirement age ranges from 50 - 65, depending on the membership class. According to the State Employees' Retirement Code (SERC), all obligations of SERS will be assumed by the Commonwealth should SERS terminate.

#### (C) Contributions to SERS

The contribution requirements of SERS plan members is mandated by Commonwealth statute. The member contribution rate for the majority of SERS' members is 6.25%. At December 31, 2018 and 2017 the blended employer contribution rates were 33.43% and 30.04%, respectively. Contributions to SERS from PSERS were \$7.8 million for the year ended June 30, 2019.

## (D) Proportionate Share of Pension Liabilities, Pension Expense, and Deferred Inflows of Resources and Deferred Outflows of Resources

At June 30, 2019, PSERS reported a liability of \$78.2 million and \$60.2 million at June 30, 2018, for its proportionate share of the net pension liability for

the SERS plan in Other liabilities on the Statement of Fiduciary Net Position. The net pension liability was measured at December 31, 2018 and 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation at December 31, 2018 and 2017. PSERS' proportion of the net pension liability was calculated utilizing a projected-contribution method. At December 31, 2018, PSERS' proportion was 0.37527829 percent and 0.34849162 percent at December 31, 2017.

PSERS recognized total pension expense of \$13.1 million in FY 2019 on the Statement of Changes in Fiduciary Net Position. Of the \$13.1 million of pension expense, \$7.8 million was reflected in administrative expenses and \$5.3 million was reflected in investment expenses. Deferred inflows of resources of \$1.3 million and \$4.3 million at June 30, 2019, and June 30, 2018, respectively, are reported in Other liabilities on the Statement of Fiduciary Net Position. Deferred outflows of resources of \$22.2 million and \$12.4 million at June 30, 2019, and June 30, 2018, respectively, are reported in Miscellaneous assets. Of the \$22.2 million of deferred outflows of resources at June 30, 2019, PSERS recorded \$4.2 million for contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30:	(Dollar amounts in thousands)
2020	5,854
2021	3,946
2022	2,776
2023	3,743
Thereafter	291

## (E) SERS' Pension Plan Fiduciary Net Position

Detailed information about SERS' fiduciary net position is available in SERS' Comprehensive Annual Financial Report which can be found on SERS' website at www. SERS.pa.gov.

# 9. Postemployment Healthcare Plan for Employees of the System

#### (A) REHP Plan Description

As an employer, the System participates in the Commonwealth's REHP. The REHP is a single employer plan and provides certain healthcare benefits

to qualifying individuals meeting specified age and/or service requirements. The Commonwealth's Office of Administration (OA), in its sole discretion, determines available REHP benefits on an ongoing basis. The Pennsylvania Employees Benefit Trust Fund (PEBTF) is a third-party administrator for the REHP under the provisions of an Administration Agreement between OA and PEBTF.

# **(B) OPEB Benefits Provided to Employees of the System**

The Commonwealth sponsors the REHP for eligible retirees and their dependents to receive subsidized health coverage for the retiree's lifetime. The REHP is provided as part of collective bargaining agreements with most Commonwealth labor unions. All policy decisions, types and levels of benefits for the REHP fall under the purview of the Commonwealth's Executive Board and the Secretary of Administration.

#### (C) Contributions to the REHP

Employer costs for retiree healthcare benefits are charged as a component of payroll expenditures, on a 'pay as you go' basis. All employing agencies contributed \$300 per biweekly pay period for the first six months of the year and \$288 per biweekly pay period for the next six months of the year, for each current REHP eligible active employee during fiscal year ended June 30, 2019 to the REHP Trust. PSERS' contributions to the REHP for FY 2019 were \$2.4 million. Plan members who retired after June 30, 2005 contribute to the plan based on a percentage of their final annual gross base salary at the time of retirement. Plan member contribution rates vary based on their REHP enrollment date.

## (D) Proportionate Share of OPEB Liabilities, OPEB Expense and Deferred Inflows of Resources and Deferred Outflows of Resources

At June 30, 2019, PSERS reported a liability of \$56.4 million and \$76.3 million at June 30, 2018 for its proportionate share of net OPEB liability for the REHP plan in Other Liabilities on the Statement of Fiduciary Net Position. The current liability portion of the net OPEB liability is \$2.3 million. The net OPEB liability was measured at June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation at June 30, 2018. Since the REHP has insufficient assets to meet next year's projected benefit payments, the discount rate used to measure the total OPEB liability is based on the 20-year tax-exempt general obligation municipal bond index rate which was 3,857% on June 30, 2019.

PSERS' proportion of the net OPEB liability was calculated utilizing a contribution method. At June 30, 2018, PSERS' proportion was 0.383876 percent and at June 30, 2017 PSERS' proportion was 0.387675 percent.

REHP had a decrease in Total OPEB Liability of approximately \$5.3 billion. The primary cause was due to actual experience over the past year that was significantly different than expected. This experience gain was caused primarily by decreases or lower than expected increases in claims costs due to favorable self-insured claims experience, higher than expected Employer Group Waiver Plan subsidies, higher than expected CVS/SilverScript formulary rebates, and lower than expected increases in fully-insured rates. This positive experience change was the primary cause for the decrease to OPEB expense.

PSERS recognized total OPEB expense of \$(0.58) million in FY 2019 on the Statement of Changes in Fiduciary Net Position. Of the \$(0.58) million of OPEB revenue, \$(0.49) million was reflected in administrative expenses and \$(0.09) million was reflected in investment expenses. Deferred outflows of resources of \$2.8 million and \$1.9 million at June 30, 2019 and June 30, 2018, respectively are reported in Miscellaneous assets. Of the \$2.8 million of deferred outflows at June 30, 2019, PSERS recorded \$2.4 million for contributions subsequent to the measurement date which will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Deferred inflows of resources of \$24.0 million and \$7.0 million at June 30, 2019 and June 30, 2018, respectively are reported in Other liabilities on the Statement of Fiduciary Net Position and will be recognized in OPEB expense as follows:

Year Ending June 30:	(Dollar amounts in thousands)
2020	(5,386)
2021	(5,385)
2022	(5,385)
2023	(4,944)
Thereafter	(2.924)

## (E) REHP Plan Fiduciary Net Position

Detailed information about the REHP fiduciary net position is available in the Commonwealth's Comprehensive Annual Financial Report which can be found at www. budget.pa.gov.

## 10. Litigation and Contingencies

The System is subject to various threatened and pending lawsuits. These lawsuits include issues related to benefit calculations and eligibility. It is the opinion of management that the ultimate liability arising from such threatened and pending litigation will not have a material effect on the financial position of the System. The System is exposed to various other liabilities and risks related to fiduciary responsibilities of directors and officers.

#### 11. Commitments

At June 30, 2019, PSERS had commitments for the future purchase of investments in alternative investments of \$7.3 billion and real estate of \$2.9 billion.

# Schedule 1 Schedule of Changes in the Employer Net Pension Liability (Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

	2019	2018		2017		2016		2015	2014
Total pension liability									
Service cost	\$ 1,921,417	\$ 1,890,906	\$	1,873,844	\$	1,932,401	\$	1,926,539	\$ 2,139,037
Interest	7,465,228	7,334,484		7,110,987		7,028,292		6,857,497	6,523,484
Changes of benefit terms	-	-		(449)		-		-	-
Differences between expected and actual experience	(1,477,660)	(745,306)		644,051		(348,429)		(223,437)	-
Changes of assumptions	-	-		-		2,236,118		-	-
Benefit payments	(6,761,172)	(6,655,146)		(6,473,579)		(6,360,325)		(6,220,601)	 (6,053,505)
Net change in total pension liability	1,147,813	1,824,938		3,154,854		4,488,057		2,339,998	2,609,016
Total pension liability -beginning	104,368,679	102,543,741		99,388,887		94,900,830		92,560,832	89,951,816
Total pension liability - ending (a)	\$ 105,516,492 =	\$ 104,368,679	\$ = =	102,543,741	\$	99,388,887	\$	94,900,830	\$ 92,560,832
Plan fiduciary net position									
Contributions - employer	\$ 4,487,520	\$ 4,249,611	\$	3,832,773	\$	3,189,510	\$	2,596,731	\$ 1,992,084
Contributions - member	1,064,043	1,026,375		1,013,847		989,266		984,634	966,926
Net investment income	3,628,710	4,714,158		4,995,362		473,206		1,328,516	7,097,761
Benefit payments	(6,761,172)	(6,655,146)		(6,473,579)		(6,360,325)		(6,220,601)	(6,053,505)
Administrative expense	(48,931)	(46,544)		(45,127)	_	(45,118)		(42,331)	 (38,712)
Net Change in plan fiduciary net position	2,370,170	3,288,454		3,323,276		(1,753,461)		(1,353,051)	3,964,554
Plan fiduciary net position - beginning	56,363,714	53,155,336		49,832,060		51,585,521		52,980,115	49,015,561
Effect of change in accounting principle	-	(80,076)		-	_	-		(41,543)	-
Plan fiduciary net position - beginning restated	-	53,075,260		-		-	_	52,938,572	 -
Plan fiduciary net position - ending (b)	\$ 58,733,884	\$ 56,363,714	 - \$	53,155,336	\$	49,832,060	\$	51,585,521	\$ 52,980,115
Employer net pension liability - ending (a)-(b)	\$ 46,782,608	\$ 48,004,965	\$	49,388,405	\$	49,556,827	\$	43,315,309	\$ 39,580,717

Required Supplementary Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

# Schedule 2 Schedule of Employer Net Pension Liability (Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

		2019		2018		2017		2016		2015		2014
Total pension liability	\$	105,516,492	\$	104,368,679	\$	102,543,741	\$	99,388,887	\$	94,900,830	\$	92,560,832
Less: Plan fiduciary net position		58,733,884		56,363,714		53,155,336		49,832,060		51,585,521		52,980,115
Employer net pension liability	\$	46,782,608	\$	48,004,965	\$	49,388,405	\$	49,556,827	\$	43,315,309	\$	39,580,717
Plan fiduciary net position as a percentage of the total pension liability  Covered payroll	\$	55.66% 13,791,197	\$	54.00% 13,466,526	\$	51.84%	\$	50.14%	\$	54.36% 12.866.473	\$	57.24% 12.760.785
Covereu payron	Ψ	10,771,177	Ψ	15,100,520	Ψ	13,313,700	Ψ	12,731,077	Ψ	12,000,175	Ψ	12,700,700
Employer net pension liability as a percentage of covered payroll		339.22%		356.48%		370.95%		382.65%		336.65%		310.17%

# Schedule 3 Schedule of Employer Pension Contributions (Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

		Pension				
	2019	2018	 2017	2016	2015	2014
Actuarially determined contribution	\$ 4,478,236	\$ 4,243,328	\$ 3,824,908	\$ 3,540,304	\$ 3,289,615	\$ 2,965,715
Contributions in relation to the actuarially determined contribution $^{(1)}(2)$	4,478,236	4,243,328	3,824,908	3,181,438	2,582,114	1,992,084
Contribution deficiency	\$ -	\$ -	\$ -	\$ 358,866	\$ 707,501	\$ 973,631
Covered payroll	\$ 13,791,197	\$ 13,466,526	\$ 13,313,900	\$ 12,951,077	\$ 12,866,473	\$ 12,760,785
Contributions as a percentage of covered payroll	32.47%	31.51%	28.73%	24.57%	20.07%	15.61%

<sup>(1)</sup> Amounts for 2015-2019 exclude purchase of service contributions.

Required Supplementary Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>&</sup>lt;sup>(2)</sup>Same as contractually required contributions.

Schedule 4
Schedule of Changes in the Employer Net OPEB (Premium Assistance) Liability
(Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

		2019		2018		2017
Total OPEB liability						
Service cost	\$	40,201	\$	37,809	\$	42,038
Interest		65,319		67,091		61,404
Differences between expected and actual experience		1,435		15,019		-
Changes of assumptions		50,166		38,456		(110,610)
Benefit payments		(112,777)		(111,847)		(110,229)
Net change in total OPEB liability		44,344		46,528		(117,397)
Total OPEB liability - beginning		2,207,683		2,161,155		2,278,552
Total OPEB liability - ending (a)	\$	2,252,027	\$	2,207,683	\$	2,161,155
Plan fiduciary net position						
Contributions - employer	\$	114,829	\$	111,986	\$	110,985
Net investment income	φ	2,313	Ψ	1,455	Ψ	663
Benefit payments		(112,777)		(111,847)		(110,229)
Administrative expense		(1,914) 2,451		(2,603)		(2,239)
Net Change in plan fiduciary net position		2,451		(1,009)		(820)
Plan fiduciary net position - beginning		122,734		123,743		124,563
Plan fiduciary net position - ending (b)	\$	125,185	\$	122,734	\$	123,743
Employer not ODED liability, anding (a) (b)	¢	2 126 942	¢	2 084 040	¢	2.027.412
Employer net OPEB liability - ending (a) - (b)	<u>\$</u>	2,126,842	<u> </u>	2,084,949	<b>D</b>	2,037,412

Required Supplementary Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

# Schedule 5 Schedule of Employer Net OPEB (Premium Assistance) Liability (Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

	2019	 2018	2017	2016
Total OPEB liability	\$ 2,252,027	\$ 2,207,683	\$ 2,161,155	\$ 2,278,552
Less: Plan fiduciary net position	 125,185	122,734	123,743	124,563
Employer net OPEB liability	\$ 2,126,842	\$ 2,084,949	\$ 2,037,412	\$ 2,153,989
Plan fiduciary net position as a percentage of the total OPEB liability  Covered payroll	\$ 5.56% 13,791,197	\$ 5.56% 13,466,526	\$ 5.73% 13,313,900	\$ 5.47% 12,951,077
Employer net OPEB liability as a percentage of covered payroll	15.42%	15.48%	15.30%	16.63%

# Schedule 6 Schedule of Employer OPEB (Premium Assistance) Contributions (Unaudited – See Accompanying Auditor's Report)

(Dollar Amounts in Thousands)

	<b>OPEB</b>			
	2019	2018	2017	2016
Actuarially determined contribution	\$ 139,484	\$ 134,607	\$ 125,694	\$ 129,494
Contributions in relation to the actuarially determined contribution <sup>(1)</sup> (2)	114,571	111,724	110,558	112,557
Contribution deficiency	\$ 24,913	\$ 22,883	\$ 15,136	\$ 16,937
Covered payroll	\$ 13,791,197	\$ 13,466,526	\$ 13,313,900	\$ 12,951,077
Contributions as a percentage of covered payroll	0.83%	0.83%	0.83%	0.87%

<sup>(1)</sup> Amounts exclude purchase of service contributions.

Required Supplementary Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>(2)</sup> Same as contractually required contributions.

# Schedule 7 Schedule of Investment Returns - Pension and OPEB (Unaudited – See Accompanying Auditor's Report)

	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense- Pension	6.58%	9.30%	10.15%	1.11%	3.08%	14.98%
Annual money-weighted rate of return, net of investment expense- OPEB	2.68%	1.63%	0.90%	0.65%	0.30%	-

Required Supplementary Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

# Notes to Required Supplementary Information for the Years Ended June 30, 2014 thru June 30, 2019

#### Pension

### Changes in benefit terms

With the passage of Act 5 on June 12, 2017, class T-E & T-F members are now permitted to elect a lump sum payment of member contributions upon retirement.

Changes in assumptions used in measurement of the Total Pension Liability beginning June 30, 2017, beginning June 30, 2018 & beginning June 30, 2019

None.

### Changes in assumptions used in measurement of the Total Pension Liability beginning June 30, 2016

The Investment Rate of Return was adjusted from 7.50% to 7.25%. The inflation assumption was decreased from 3.00% to 2.75%.

Salary growth changed from an effective average of 5.50%, which was comprised of inflation of 3.00%, real wage growth and for merit or seniority increases of 2.50%, to an effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.

Mortality rates were modified from the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back 3 years for both males and females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2000 Combined Disabled Tables (male and female) with age set back 7 years for males and 3 years for females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

### Method and assumptions used in calculations of actuarially determined contributions

The actuarially determined contributions are calculated as of the June 30 preceding the fiscal year in which contributions are made. That is, the contribution calculated as of the June 30, 2018 actuarial valuation will be made during the fiscal year ending June 30, 2020. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

- Investment return 7.25%, includes inflation at 2.75% and the real rate of return 4.50%.
- Salary growth Effective average of 5.00%, which reflects an allowance for inflation of 2.75%, real wage growth and merit or seniority of 2.25%.
- Benefit payments no postretirement benefit increases assumed in the future.
- Mortality rates were based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

### 10-year reporting requirements

Required Supplementary Schedules 1-3 and 7, as related to pensions, are intended to show information for 10 years. Additional years will be displayed as they become available.

### The Accounting Valuation

The GASB 67 accounting valuation can be found on PSERS' website at www.psers.pa.gov.

# Notes to Required Supplementary Information for the Years Ended June 30, 2014 thru June 30, 2019

### **OPEB**

### Changes in benefit terms

None.

Changes in assumptions used in measurement of the Total OPEB Liability beginning June 30, 2019 The Discount Rate decreased from 2.98% to 2.79%.

Changes in assumptions used in measurement of the Total OPEB Liability beginning June 30, 2018 The Discount Rate decreased from 3.13% to 2.98%.

Changes in assumptions used in measurement of the Total OPEB Liability beginning June 30, 2017 The Discount Rate increased from 2.71% to 3.13%.

### Changes in assumptions used in measurement of the Total OPEB Liability beginning June 30, 2016

Salary growth changed from an effective average of 5.50%, which was comprised of inflation of 3.00%, real wage growth and for merit or seniority increases of 2.50%, to an effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.

Mortality rates were modified from the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back 3 years for both males and females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2000 Combined Disabled Tables (male and female) with age set back 7 years for males and 3 years for females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

### Method and assumptions used in calculations of actuarially determined contributions

The actuarially determined contributions are calculated as of the June 30 preceding the fiscal year in which contributions are made. That is, the contribution calculated as of the June 30, 2018 actuarial valuation will be made during the fiscal year ending June 30, 2020. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

- Investment return 2.79% 20 year S&P Municipal Bond Rate.
- Salary growth Effective average of 5.00%, which reflects an allowance for inflation of 2.75%, real wage growth and merit or seniority of 2.25%.
- Benefit payments no postretirement benefit increases assumed in the future.
- Mortality rates were based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.
- Assumed Healthcare cost trends were applied to retirees with less than \$1,200 in premium assistance per year.

### 10-year reporting requirements

Required Supplementary Schedules 4-7, as related to OPEB, are intended to show information for 10 years. Additional years will be displayed as they become available.

#### The Accounting Valuation

The GASB 74 accounting valuation can be found on PSERS' website at www.psers.pa.gov.

# Supplementary Schedule 1 Schedule of Administrative and Investment Expenses Year Ended June 30, 2019

(Dollar Amounts in Thousands)

**Administrative Expenses** 

	Pension	Defined Contribution	Post- employment Healthcare (1)	Investment Expenses (2)	Total
Personnel costs:					
Salaries and wages	\$ 15,732	\$ 492	\$ 1,431	\$ 7,944	\$ 25,599
Employee benefits	11,403	276	1,269	4,497	17,445
Total personnel costs	27,135	768	2,700	12,441	43,044
Operating costs:		-			
Investment managers' fees	-	-	-	425,353	425,353
Custodian fees	-	-	-	2,518	2,518
Specialized services	139	-	849	886	1,874
Third party administrator	-	1,380	31,307	-	32,687
Fitness program administrator	-	-	8,477	-	8,477
Healthcare project management	-	-	3,571	-	3,571
Rental of real estate, electricity	1,957	-	167	245	2,369
Consultant and legal fees	1,484	370	280	4,351	6,485
Treasury and other Commonwealth services	1,729	-	-	194	1,923
Postage	884	-	-	-	884
Contracted maintenance and repair services	4,051	-	-	8	4,059
Printing and office supplies	265	-	-	5	270
Rental of equipment and software	5,293	646	-	-	5,939
Travel and training	217	5	5	49	276
Telecommunications	546	-	-	79	625
Equipment (non-capital assets)	882	-	-	110	992
Subscriptions	308	-	-	1,843	2,151
Miscellaneous expenses	557	1	-	358	916
Total operating costs	18,312	2,402	44,656	435,999	501,369
Other charges:					
Depreciation	2,675				2,675
Total Administrative and Investment Expenses Before Pension & OPEB Expense	48,122	3,170	47,356	448,440	547,088
Pension expense (3)	3,153	94	228	1,850	5,325
OPEB expense (4)	(2,344)	12	(155)	(466)	(2,953)
<b>Total Administrative and Investment</b>					
Expenses	\$ 48,931	\$ 3,276	\$ 47,429	\$ 449,824	\$ 549,460

<sup>(1)</sup> Administrative expenses for Postemployment Healthcare includes \$1,914 related to Premium Assistance and \$45,515 related to Health Options Program for the fiscal year ended June 30, 2019.

<sup>(2)</sup> Includes investment expenses of \$28 related to Postemployment Healthcare Premium Assistance and \$28 related to Health Options Program for the fiscal year ended June 30, 2019 and does not include \$4,184 in capitalized broker commissions for the fiscal year ended June 30, 2019.

<sup>(3)</sup> Total GASB 68 pension expense is \$13.1 million and is reflected under Employee benefits and Pension expense. Employer contributions of \$7.8 million are included as Employee benefits under Personnel costs and \$5.3 million is reflected as Pension expense.

<sup>(4)</sup> Total GASB 75 OPEB expense is \$(0.6) million and is reflected under Employee benefits and OPEB expense. Employer contributions of \$2.4 million are included as Employee benefits under Personnel costs and \$(3.0) million is reflected as OPEB expense.

### Supplementary Schedule 2 Summary of Investment Expenses\* Year Ended June 30, 2019

(Dollar Amounts in Thousands)

**Investment Management** 

	III ( CStillelle		Sement			
	Base	Pei	formance	E	Other Expenses	 Total
External management:						
Domestic equity	\$ 1,527	\$	1,561	\$	-	\$ 3,088
International equity	20,479		15,947		-	36,426
Fixed income	99,924		1,414		-	101,338
Real estate	47,659		-		-	47,659
Alternative investments	96,024		-		-	96,024
Absolute return	85,095		16,623		-	101,718
Commodities	7,312		-		-	7,312
Infrastructure	2,382		-		-	2,382
Master limited partnership	8,145		-		-	8,145
Risk parity	16,414		4,847		-	21,261
Total external management	384,961		40,392		-	425,353
Total internal management	 				17,602	17,602
Total investment management	384,961		40,392		17,602	442,955
Custodian fees	-		-		2,518	2,518
Consultant and legal fees	 				4,351	 4,351
Total investment expenses	\$ 384,961	\$	40,392	\$	24,471	\$ 449,824

<sup>\*</sup> External investment management fees classified on an asset allocation basis.

# Supplementary Schedule 3 Schedule of Payments to Non-Investment Consultants Year Ended June 30, 2019

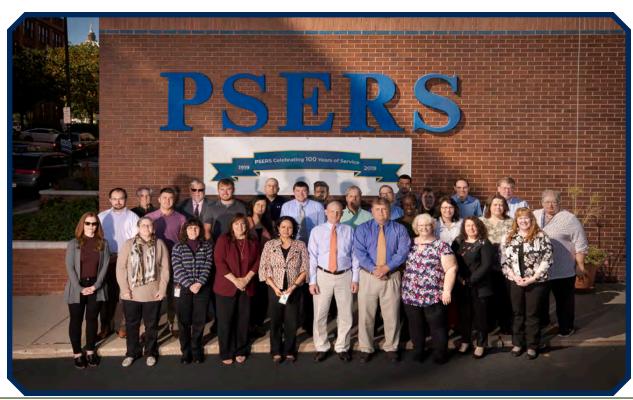
(Dollar Amounts Greater than \$100,000)

Consultant	Fees	Services Provided
Coresource, Inc.	\$ 31,307,090	Postemployment healthcare benefits administration and claims adjudication
ViTech Systems Group, Inc.	6,290,000	Pension administration system services
Optum RX, Inc.	5,681,861	Administration of postemployment healthcare benefits and prescription drug plan
The Segal Company	3,571,134	Actuarial services and consulting for HOP and prescription drug plan
Voya Holdings, Inc.	1,380,000	Defined Contribution Plan investment services and benefits administration
BluePeak Advisors LLC	1,263,817	Pharmacy benefit consulting services
Tivity Health	838,823	Administration of the Silver Sneakers Fitness Program
OST, Inc.	489,423	Information technology, training, testing and consulting services
Buck Global LLC	225,758	Pension benefit actuarial services
Gartner, Inc.	161,400	Information technology consulting services
Charles W. Cammack Associates	133,332	Defined Contributions Plan consulting services
CliftonLarsonAllen LLP	112,450	Financial audit of pension system, defined contribution plan and postemployment healthcare programs

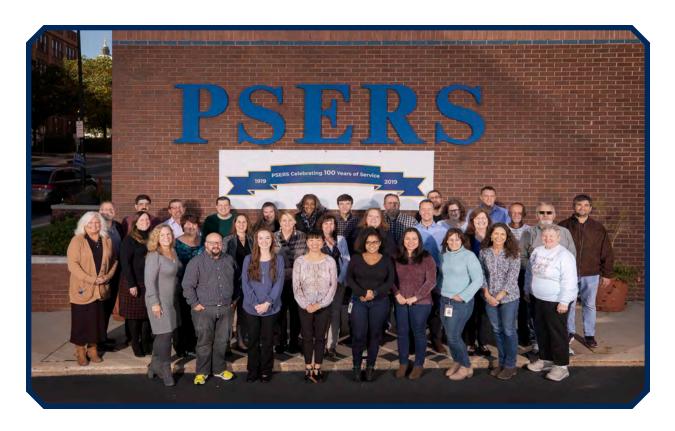
### **Past Staff Photo**



**Current Staff-Office of Financial Management** 



## **Current Staff-Bureau of Communications and Counseling**



**Current Staff-Bureau of Administration** 

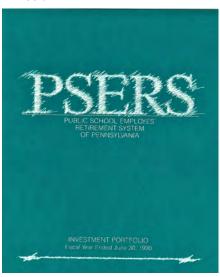


# INVESTMENT SECTION

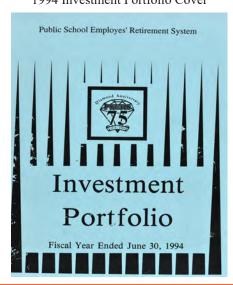
Chief Investment Officer Letter	85
Annualized Total Returns (%) Net of Fees	92
Portfolio Summary Statistics Asset Allocation as of June 30, 2019	93
Comparison of Actual Portfolio Distribution to Asset Allocation Plan as of June 30, 2019	94
Graph – Comparison of Actual Portfolio Distribution to Asset Allocation Plan as of June 30, 2019	94
Graph – Portfolio Capital Distribution 10 Year Trend	
10 Largest Holdings Schedules	
Common and Preferred Stock - Non - U.S. Equity	95
Common and Preferred Stock – U.S. Equity	96
Fixed Income	
Absolute Return	97
Postemployment Healthcare Investments	97
Comparison of Investment Activity Income Fiscal Years Ended June 30, 2019 and 2018	
Summary Schedule of Brokers' Fees	
Professional Consultants	



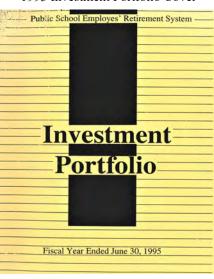
1990 Investment Portfolio Cover



1994 Investment Portfolio Cover



1995 Investment Portfolio Cover

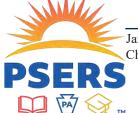


### **Past Staff Photo**



**Current Staff-Investment Office** 





# COMMONWEALTH OF PENNSYLVANIA PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM

James H. Grossman Jr., CPA, CFA Chief Investment Officer

November 7, 2019

Dear PSERS Board of Trustees:

It is a privilege to present to you the Investment Section of the Comprehensive Annual Financial Report for the fiscal year ended June 30, 2019.

### **Authority and Fiduciary Standard**

The Board has the responsibility to invest funds of the System in accordance with guidelines and limitations set forth in the Code and other applicable state law. As fiduciaries, the members of the Board and Professional Staff must act solely in the interests of the members of the System and for the exclusive benefit of the System's members. In performance of their duties, the members of the Board and Staff who have been delegated investment authority shall be held to the Prudent Investor Standard.

The Prudent Investor Standard, as articulated in the Code, means "the exercise of that degree of judgment, skill, and care under the circumstances then prevailing which persons of prudence, discretion, and intelligence who are familiar with such matters exercise in the management of their own affairs not in regard to speculation, but in regard to the permanent disposition of the fund, considering the probable income to be derived therefrom as well as the probable safety of their capital."

The Prudent Investor Standard requires a trustee to act prudently and with caution, discretion, loyalty, and care but does not restrict the assets in which the Board can invest. Under the Prudent Investor Standard, which recognizes modern portfolio theory, the Board's investment and management decisions with respect to individual assets shall be considered in the context of the portfolio as a whole and as part of an overall investment strategy, and not in isolation. No specific investment or course of action, taken alone, shall be considered inherently prudent or imprudent. This Standard recognizes the trade-off between risk and return.

#### **Policies and Objectives**

The Board is responsible for the formulation of investment policies for the System. Professional Staff is responsible for the implementation of those investment policies. The overall investment objectives of the System are as follows:

**Return Objectives** – the System has a return objective of meeting or exceeding the targeted actuarial rate of return of 7.25% over the long-term (i.e. 25 to 30 years). In addition, the Board has the following broad objectives:

- 1. The assets of the System shall be invested to maximize the returns for the level of risk taken, and
- 2. The System shall strive to achieve a net of fee return that exceeds the Policy Index (the Policy Index is a custom benchmark, based on the Board-established asset allocation structure that seeks to generate a return that meets the actuarial rate of return assumption).

### **Risk Objectives**

- 1. The assets of the System shall be diversified to minimize the risk of losses at the portfolio level and within any one asset class, investment type, industry or sector distribution, maturity date, or geographic location. Failure to do so could impair the System's ability to achieve its funding and long-term investment goals and objectives; and,
- 2. The System's assets shall be invested so that the probability of investment losses (as measured by the Policy Index) in excess of 15% in any one year is no greater than 2.5% (or two standard deviations below the expected return).

### **Investment Section**

To achieve these objectives, the Board meets during the second half of the calendar year to review the overall asset allocation plan and investment policies for the System. Implementation of investment policy decisions necessitates asset management. Implementation is accomplished through the use of external investment management firms who act as agents for the System as well as through the use of internal investment managers. The Board also retains various investment consultants to assist with the formulation and implementation of investment policies.

### **Operations**

The Board, via its Investment Committee, provides oversight of investment activities. The Investment Committee generally conducts six meetings per year and may meet more frequently as needed. Investment Office professionals, as well as external investment advisors, Investment Accounting professionals, and Internal Audit professionals, assist the Board in achieving investment objectives and monitoring compliance with investment policies. For the fiscal year ended June 30, 2019, Aon Hewitt Investment Consulting, Inc. (Aon Hewitt) served as the general investment consultant to assist the Board and Professional Staff in formalizing investment objectives, establishing an asset allocation plan, conducting investment advisor searches, reviewing performance, and commenting on compliance with investment policies. In addition, the Board retained Aksia, LLC as an absolute return consultant and Hamilton Lane Advisors, L.L.C. as an alternative and real estate investment consultant. Alternative investments generally consist of investments in private debt, private equity, and venture capital limited partnerships. Investment Office professionals implement investment decisions within the guidelines established in the Investment Policy Statement, Objectives and Guidelines regarding asset allocation, manager selection, security selection, and other objectives directed by the Board.

The Board employs both external investment management firms and internal investment managers to manage the investment portfolio of the System. At fiscal year-end, 63 external public market investment management firms were managing \$15.7 billion in assets of the System, \$23.1 billion in assets were managed by the System's internal investment managers, and the remaining \$18.9 billion in assets were managed by numerous alternative investment and real estate investment managers. The performance of each external investment management firm and each internal manager is monitored quarterly against a pre-established benchmark as well as the performance of the manager's peer group.

### **Asset Allocation**

The Board reviews the long-term asset allocation targets of the System annually. The Board consults with its actuary, consultants, Investment Office professionals, and other sources of information it deems appropriate in formulating the asset allocation plan. The level of risk assumed by the System is largely determined by the Board's strategic asset allocation plan. The Board, in determining its long-term asset allocation, takes the following factors into consideration:

- The System's investment time horizon;
- The demographics of the plan participants and beneficiaries;
- The cash flow requirements of the System;
- The actuarial assumptions approved by the Board;
- The funded status of the System;
- The Board's willingness and ability to take risk, and
- The employers' (Commonwealth and school districts) financial strength.

In approving the asset allocation for the System that is recommended by Investment Office professionals and PSERS' general investment consultant, the Board considers capital market expectations for expected return, volatility, and asset class correlations as prepared by its general investment consultant. The current long-term, top-down asset allocation targets of the Board, based on targeted exposures, are discussed in the following paragraphs. Targeted exposures include positions obtained through derivative exposure with minimal capital requirements.

The current target allocation as of June 30, 2019, included an equity target allocation of 30.0% consisting of publicly traded stocks (15.0%) and private markets (15.0%). Specific publicly traded stock targets have been established for U.S. equity (4.8%) and non-U.S. equity (10.2%). Within the U.S. equity target, the portfolios are diversified between large and small capitalization investment mandates. The non-U.S. equity exposure includes both developed and emerging markets portfolios as well as large and small capitalization investment mandates. The non-U.S. developed markets equity exposure is 75% currency-hedged back to the U.S. Dollar. The primary vehicle used to invest funds in private markets is the limited partnership. The partnerships are established by individual management groups that have been selected by the System for

the purpose of investing in and managing private equity, venture capital, and debt positions on behalf of PSERS and other limited partners.

The fixed income target allocation of 42.0% consisted of investment grade exposure (10.0%), credit-related exposure (11.0%), inflation-protected exposure (15.0%) and cash (6.0%). Investment grade exposure consisted of U.S. core fixed income (4.0%) and U.S. Long-term Treasuries (6.0%). Credit-related exposure consisted of private credit (10.0%) and emerging markets fixed income (1.0%). Inflation protected exposure consisted of U.S. and non-U.S. inflation-linked bonds. Within these categories, all sectors of the fixed income market are represented. The cash allocation consisted of short-duration, high quality government and investment grade securities. The Board, Investment Office professionals, and Aon Hewitt deemed it prudent to have an allocation to cash given the known and potential cash flow requirements of the System.

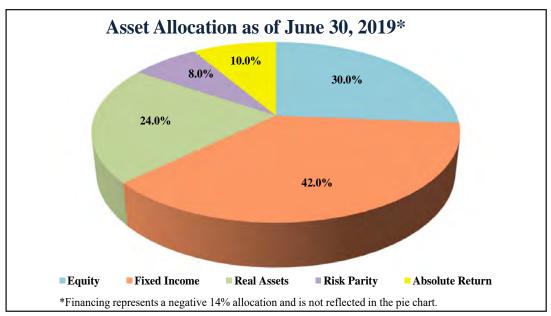
The real asset exposure of 24.0% consisted of real estate (10.0%), master limited partnerships (4.0%), infrastructure (2.0%) and commodities (8.0%, including 3% to gold). The real estate allocation consisted of limited partnerships and publicly-traded real estate securities. The types of partnerships the System invests in include core, value-added, and opportunistic real estate limited partnerships. The commodities allocation consisted primarily of commodity futures, commodity swaps, and commodity-related publicly traded stocks. Commodities are included in the allocation for inflation protection and to diversify the System's total portfolio risk. The master limited partnership (MLP) allocation consisted of publicly traded partnerships that own and operate assets such as pipelines, processing facilities, and storage facilities for natural gas, crude oil, and refined products that are a vital part of the U.S. energy infrastructure. MLPs are included in the allocation due to their attractive current yields, reasonable growth potential, and ability to diversify the System's total portfolio risk. The Infrastructure allocation targets stable, defensive investments primarily within the energy, power, water, and transportation sectors. Infrastructure plays a strategic role within the System by providing steady returns and cash yields, defensive growth, inflation protection, capital preservation, and diversification benefits. The infrastructure allocation consists primarily of publicly-traded companies.

The absolute return target allocation of 10.0% consisted primarily of investment managers retained by the System to generate positive returns over time that are independent of how the equity, fixed income, and commodity markets perform. Strategies implemented to achieve this target include, but are not limited to, global macro, event-driven, and relative value strategies such as insurance-linked securities and long/short credit. The absolute return program is included in the allocation to generate returns equal to or greater than 3-month LIBOR plus 3.5% with low volatility and low correlation to the public financial markets to diversify the System's total portfolio risk.

The risk parity allocation of 8.0% consisted primarily of global equities, global nominal bonds, global inflation-linked securities, and commodities in an allocation that balances risk across these asset classes with structurally offsetting biases to the primary drivers of asset class returns - growth and inflation. Risk parity provides diversification and liquidity to the System.

Leverage was utilized at the asset allocation level to provide additional exposure to diversifying asset classes. The System utilized 14.0% leverage through use of derivative instruments that allow the System to gain incremental asset class exposure with minimal margin requirements. Leverage is utilized in the fixed income, real asset, and risk parity allocations.

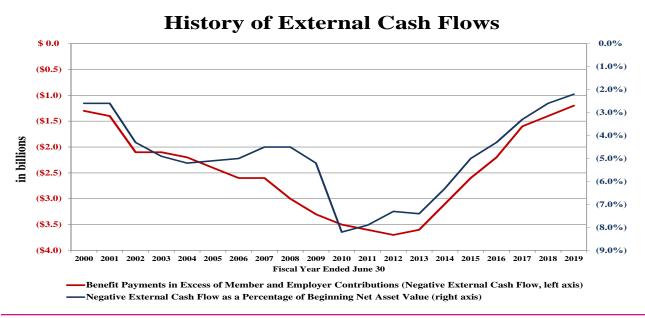
The System also participates in a securities lending program administered by Deutsche Bank AG. This program is designed to provide incremental income to the System by lending publicly-traded securities in the System's portfolio held by the System's custodial bank, The Bank of New York Mellon, to securities dealers in exchange for cash collateral, which can be reinvested to generate income. This program generated \$14.3 million in net income during the year.



**Liquidity and Asset Allocation** 

The System's risk profile is, in part, driven by its liquidity needs. Over the past twenty fiscal years, the System has paid out \$50.8 billion more in benefits than it has received in member and employer contributions (i.e., the System has experienced negative cash flow). The average negative cash flow was approximately \$2.5 billion per year during this period. This annual funding deficiency has amounted to 2.1% or more of beginning net assets each year and represents the amount of investment return needed each year to make up the shortfall (i.e., if the System earned 3.0% in a given year with a 3.0% cash flow shortfall, then the net assets of the System will be unchanged). The large negative annual cash flow has improved significantly since fiscal year 2012 due to the implementation of Act 120 in 2010 (see chart below). Act 120 provided for increased employer contributions to the actuarial required contribution levels. The large annual cash flow shortfall, while much improved, will continue over the next few years and necessitates a larger liquidity position and lower risk profile than a retirement system that has smaller liquidity requirements.

Given the significant net cash outflows, the Board has prudently reduced the risk profile of the System since the financial crisis in 2008. It has done so by decreasing its return dependence on the equity markets and increasing its risk exposures to asset classes that are less correlated to equity markets such as inflation-linked bonds, commodities, and absolute return. The goal of such an allocation is to generate the desired return profile with less volatility.



While such an allocation will not provide for a large upside in returns, it is expected to minimize downside risks to the System's assets in the event of a large equity market drawdown as experienced during the financial crisis in 2008.

### The Economy During The Past Fiscal Year

#### The U.S. Economy

The U.S. economy showed improvement this past fiscal year, driven by continued easy monetary conditions and a pivot from the Federal Reserve on interest rate expectations during the year. Monetary conditions in the U.S. at first tightened as the Federal Reserve increased interest rates two times in the first half of the fiscal year; however, the Fed pivoted in the second half of the year from a tightening bias to a neutral or easing bias which improved optimism about the U.S. economy, encouraged more risk taking and inflated asset prices. The Federal Funds target rate increased by 0.5% and had a range of 2.25% to 2.50%. While short term interest rates increased, they continue to be historically low and provided a low cost of borrowing so that broad economic conditions can continue to improve. The U.S. real Gross Domestic Product (GDP) increased year-over-year an average of 2.3% per quarter during the past fiscal year with a range of 1.1% to 3.1%. The official unemployment rate (otherwise known as the U3 unemployment rate) fell during the fiscal year from 4.0% as of June 2018 to 3.7% as of June 2019, approaching what the Fed would consider full employment.

The more encompassing U6 unemployment rate, which measures not only people without work seeking full-time employment (U3 unemployment rate) but also counts "marginally attached workers and those working part-time for economic reasons" fell to levels last seen in 2001 at 7.2% as of fiscal year end, down from 7.8% at the end of the last fiscal year. However, the U.S. Labor Participation Rate (LPR), which measures the total labor force as a percentage of the working age population, remains depressed relative to historical levels. The LPR remained unchanged from June 2018 at 62.9%. The LPR was as high as 67.3% in March 2000. If the LPR were at 2000 levels today, the official unemployment rate would probably be significantly higher.

The U.S. economy showed a significant decrease in momentum during the fiscal year as measured by the manufacturing Institute of Supply Management (ISM) Purchasing Managers Index (PMI), an indicator of activity in the sector. During the fiscal year, the ISM PMI decreased by 8.3 points to 51.7 at June 30, 2019, but was still in expansionary territory (a contraction/expansion is indicated whenever the index is below 50/above 50). Concurrently, U.S. consumer confidence, as measured by the Conference Board's Consumer Confidence Index decreased from 127.1 at June 2018 to 124.3 at June 2019.

Inflation in the United States, after years of being below the Fed's target inflation rate of 2.0%, has shown steady year-over-year increases this past fiscal year as low interest rates, tight labor markets, and fiscal expansion in the form of tax cuts have started to have an impact. The past fiscal year saw inflation relatively stable, with the U.S. Core Consumer Price Index (CPI) modestly decreasing to 2.1% year-over-year as of June 2019 from 2.3% one year ago.

### Select Non-U.S. Economies

Significant headwinds affecting many non-U.S. economies include political uncertainty in Europe, specifically the rise of populism as evidenced by the formation of a populist coalition government in Italy and Great Britain's planned exit from the European Union (Brexit), and protectionist policies as evidenced by President Donald Trump's administration's imposition of billions of dollars of tariffs on goods imported into the U.S. from China. These uncertainties manifested themselves over the past couple of years and are worthy of watching during the next few years, specifically Brexit in the U.K. and the trade policies of the U.S.

The Euro Area economy continued to struggle, with modestly positive growth. As of the second quarter 2019, the Euro Area was growing at a 1.1% annual pace, meaningfully down from the 2.2% pace one year earlier. The unemployment rate continued to normalize and improved to 7.6% as of June 2018 from 8.3% a year earlier. Eurozone inflation trends weakened during the past fiscal year, falling from 2.0% on an annualized basis in June 2018 to 1.3% in June 2019, well below the European Central Bank (ECB) target of 2.0%. The Euro Area economy fell into contraction territory as evidenced by the Markit Eurozone Manufacturing PMI print of 47.6 in June 2019 from 54.9 last June (a contraction/expansion is indicated whenever the index is below 50/above 50). Aggressive actions by the ECB have generated improvements in employment but have failed to sustain economic growth and inflation. The ECB continued its policy of very accommodative overnight interest rates (negative 0.4%) but had slightly tightened monetary conditions by ending quantitative easing in December

### **Investment Section**

2018 but moving to ease monetary conditions by introducing another round of Targeted Long-Term Refinancing Operations (TLTROs) in 2019.

Japan's economy slowed during the past fiscal year. As of the second quarter 2019, Japan's real GDP increased by a year-over-year rate of 1.2% versus a 1.5% year-over-year rate as of June 2018. Japan's demographics are poor as the population ages which generally means that robust growth will be difficult to sustain over the long term. However, since the size of the working age population is decreasing, unemployment has been very low and was 2.3% in June 2019, down from 2.5% last fiscal year. The inflation rate in Japan was positive 0.7% over the past year, unchanged from the end of last year. Japanese policy makers continue to aggressively attempt to stimulate their economy through a combination of low interest rates (the Bank of Japan policy rate is negative 0.1%), the purchase of higher risk assets by the Bank of Japan, coordinated diversification into higher risk assets by large public investors, and fiscal spending policies to encourage liquidity to move into riskier assets. Economic conditions deteriorated and the Japanese manufacturing sector followed Europe into contraction territory as evidenced by the Jibun Bank Japan Manufacturing PMI falling 3.7 points from 53.0 at June 2018 to 49.3 at June 2019 (a contraction/expansion is indicated whenever the index is below 50/above 50). Japanese fiscal and monetary authorities have had a difficult time finding the appropriate economic and structural reforms to put in place to enable a sustained period of economic prosperity.

China had robust growth compared to the other developed regions of the world. China's real GDP increased by 6.2% over the past year, moderately slower than the 6.7% pace for the year ended June 2018. Inflation in China accelerated over the past year to 2.7% compared to 1.9% last year. Economic conditions weakened as evidenced by the China Manufacturing PMI decreasing 2.1 from 51.5 at June 2018 to 49.4 at June 2019 (a contraction/expansion is indicated whenever the index is below 50/above 50). As noted in previous years, China continued its struggle to rebalance its economy from an investment-oriented economy to a consumer-oriented economy, while maintaining political stability. In addition, the trade war with the United States also put pressure on the Chinese economy with no signs of abating anytime soon.

### **Investment Results**

Aon Hewitt calculates the total investment return of the System as well as the performance of each external investment management firm and each internal investment manager retained by the Board to invest the System's assets. Performance is calculated using a time-weighted return methodology.

For the one-year period ended June 30, 2019, the System generated a total net of fee return of 6.68%. This return fell short of the actuarial required return of 7.25% by 57 basis points and the total fund Policy Index return of 7.68% by 100 basis points. Annualized total net of fee returns for the three-, five-, and ten-year periods ended June 30, 2018 were 8.71%, 6.04% and 9.02%, respectively. The three-, five- and ten-year returns ended June 30, 2019 exceeded (underperformed) the total fund Policy Index returns by 62, (2), and 59 basis points, respectively.

Significant positive contributors to performance this past fiscal year included:

- Private Equity was up 11.2%;
- Gold was up 9.8% due to investors looking for safe haven investments as the result of increasing geopolitical risks;
- U.S. Long Treasuries were up 8.9%, driven by a decrease in interest rates during the fiscal year;
- Risk Parity was up 8.2% during the fiscal year driven by strong returns in fixed income and U.S. equities; and,
- U.S. Equities were up 7.8%. Returns in U.S. equities were driven by expectations of lower interest rates starting in the second half of the fiscal year.

Significant detractors from performance this past fiscal year included:

- Diversified commodities which were down over 7.0%; due primarily to weakness in oil prices which fell roughly 9% during the fiscal year;
- Master Limited Partnerships which were up 1.6%;
- Absolute return which was up 2.4%; and
- Non-U.S. equities which were up 2.8% as growth outside the U.S. was slowing this past year.

The fiscal year was really the tale of two halves. In the first half of the year, there were signs that growth was slowing globally, causing equity and oil prices to plunge and the U.S. yield curve to flatten. The Fed was hiking rates and communicating that more tightening would be needed in the future. However, the Fed pivoted about mid-way through the fiscal year and indicated that it was ending its monetary tightening campaign and signaled that it may be cutting rates

which caused both equities and bonds to rally in the second half of the fiscal year. Central banks globally are now very accommodative as both the European Central Bank and the Bank of Japan are keeping short-term interest rates in negative territory and the Federal Reserve Bank in the U.S. is about to embark on an easing cycle later in 2019.

### **Diversification is Undeniably Effective**

Diversification into asset classes such as diversified commodities, absolute return, and non-U.S. equities were a drag on overall performance this past fiscal year. As noted by Ben Hunt in his newsletter Epsilon Theory, "Diversification isn't a pretty bird. Diversification doesn't make my heart skip a beat like a flock of goldfinches in July. Diversification, by design, is going to have winners and losers simultaneously. Diversification, by design, is never going to look pretty doing its job, because if your portfolio is all working in unison, swooping through the market in a beautiful glint of gold...well, you may be making money, but you sure aren't diversified. Diversification is undeniably effective...." Many investment professionals discuss diversification using terms such as standard deviation, correlation, and co-variance. However, at its most basic level, diversification is insurance against bad future outcomes. The System diversifies simply because it doesn't know how actual events in the future will transpire relative to what is priced into the market. Diversification is a very humble approach to investing. If an investor knew with certainty which asset class would perform best the next month, quarter, or year, the investor would simply invest in that one asset class. However, without such perfect foresight, the downside risk of such a strategy could be devastating. As Peter Bernstein, the late American financial historian, economist, and educator once wrote, "Diversification is the only rational deployment of our ignorance."

### **Accomplishments**

The Investment Office received approval to increase its professional complement by ten during the past fiscal year. We are in the process of filling those positions with very capable investment professionals which will allow us to continue our efforts to bring additional assets in-house as well as provide depth to the investment team. The complement increase will allow the Investment Office to support the large amount of assets managed in-house at a significantly lower cost than if those assets were managed externally. Over the past three years, the Investment Office increased the amount of assets managed internally from 34% to 39%, or by \$5.6 billion. The estimated savings from managing those assets in-house is over \$50 million per year.

### **Summary**

This past fiscal year was volatile and challenging with a net of fee return of 6.68%. However, pension plans like PSERS are built to generate long-term returns, so one good (or bad) year is not going to make (or break) the Fund. The System focuses on long-term returns. For the past 10 years, the Fund's annualized net of fee return was 9.02%, comfortably above the actuarial assumed rate of return of 7.25%. Looking forward, even with cash rates of around 2.25%, the System still needs to take prudent risks to achieve its long-term goal of 7.25%. The System has built a diversified allocation to allow it to collect risk premiums over the long-term. In the short-term, no one knows what will happen and the System should expect to go through years where returns are below 7.25%, perhaps significantly below. The System continues to believe the best way to achieve its long-term objectives is to maintain a very diversified portfolio which includes all asset classes available to the Fund, such as public and private equities, fixed income, real assets, risk parity and absolute return. In any given year, the System expects some assets to perform well, such as U.S. Long Treasuries, risk parity, and gold did this past fiscal year, and some to not do as well, such as diversified commodities this past fiscal year. However, over the long run, the System expects each of its asset classes to generate a positive return commensurate with the risks taken. The future is uncertain, but we believe the Fund is well positioned to accomplish its objectives.

James H. Grossman Jr., CPA, CFA

Chief Investment Officer

Annualized Total Returns (%) Net of Fees Periods Ended June 30, 2019											
	1 Year	3 Years	5 Years	10 Years							
PSERS Total Portfolio	6.68	8.71	6.04	9.02							
Total Fund Policy Index	7.68	8.09	6.06	8.43							
Median Public Defined Benefit Plan (DBP) Fund Universe (Aon Hewitt Database)	5.98	8.53	5.61	8.77							
PSERS U.S. Equity Portfolios	7.84	13.63	10.16	14.95							
U.S. Equity Policy Index (1)	8.96	14.04	10.24	14.60							
PSERS Non-U.S. Equity Portfolios	2.84	11.72	6.94	9.58							
Non-U.S. Equity Policy Index (2)	2.15	10.67	5.47	8.34							
PSERS Fixed Income Portfolios (10)	7.89	6.55	5.59	8.12							
Fixed Income Policy Index (3)	8.38	4.52	3.70	5.75							
PSERS Commodity Portfolios (10)	0.19	0.63	-3.85	0.08							
Commodity Policy Index (4)	0.17	-0.63	-5.22	-1.84							
PSERS Absolute Return Portfolios	2.42	5.38	3.35	6.08							
Absolute Return Policy Index (5)	6.16	5.34	4.76	6.22							
PSERS Risk Parity Portfolios (11)	8.16	7.37	4.18	N/A							
Risk Parity Policy Index (6)	9.41	7.10	5.08	9.89							
PSERS Master Limited Partnership (MLP) Portfolios	1.55	1.99	-4.98	12.42							
Standard & Poor's MLP Index	3.23	1.54	-6.65	8.88							
PSERS Real Estate (7) (10)	7.59	9.83	10.44	9.16							
Blended Real Estate Index (8)	5.99	8.49	10.14	8.73							
PSERS Alternative Investments (7)	11.21	13.93	9.44	12.14							
Burgiss Median, Vintage Year Weighted Index (9)	9.67	13.26	10.88	13.37							

- 1. MSCI USA Investable Market Index effective April 1, 2009; previously was the Dow Jones Wilshire 5000 Index.
- MSCI ACWI ex USA IMI with DM 75% Hedged to USD (Net) Index effective April 1, 2016. From October 1, 2014 to March 31, 2016, the index was the MSCI ACWI ex USA IMI with DM 100% Hedged to USD (Net) Index. From July 1, 2008 to September 30, 2014, the index was the MSCI All Country World (ACW) ex. USA Investable Market Index. Before July 1, 2008, the MSCI ACW ex. U.S. Index was used. The benchmark was 30% hedged to the U.S. dollar from July 1, 2006 to March 31, 2009.
- 3. Returns presented are a blend of the Barclays Capital U.S. Aggregate Index (17.5%), Barclays Capital Global Aggregate GDP Weighted Dev x U.S. (Unhedged) Index (3.5%), Barclays Capital Emerging Mkt 10% Country Cap Index (7.0%), Barclays Capital U.S. Treasury Long Index (8.8%), Barclays Capital U.S. High Yield Index (21.1%), and Barclays Capital U.S. TIPS Index (42.1%) effective April 1, 2016. Prior to July 1, 2013, the blend was Barclays Capital U.S. Universal Index (24.7%), JP Morgan GBI EM Global Diversified Index (9.4%), Barclays Capital U.S. High Yield Index (28.2%), Barclays Capital Multiverse Index (14.1%), and Blended Policy (Net Levered TIPS) (23.6%).
- 4. Returns presented are a blend of the Bloomberg Commodity Gold Index (37.5%) and the Bloomberg Commodity Index (62.5%). On July 1, 2014, the indices names were changed from DJ/UBS to Bloomberg. The returns have been adjusted for leverage.
- 5. Three month LIBOR +3.50% effective July 1, 2014. Previously, it was based on the assumed actuarial rate of return for the Fund which was 8.0% from July 1, 2009 through June 30, 2011. The assumed rate changed to 7.5% on July 1, 2011 and was used as the Absolute Return Policy Index through June 30, 2014.
- 6. Effective July 1, 2014 returns presented are a blend of MSCI ACW Index (\$Net) (50%); Barclays Capital U.S. Treasury Index (75%); Barclays Capital World Inflation Linked Bond Index Hedged (55%); Bloomberg Commodity Index (Total Return) (15%); Bloomberg Gold Subindex (5%); and 3-Month LIBOR (-100%). The weights to these indices have varied in previous quarters. The returns have been adjusted for volatility.
- Returns reported on a one-quarter lag, except for publicly traded real estate security investments.
- 8. Effective April 1, 2015, comprised of a blended benchmark consisting of the National Council of Real Estate Investment Fiduciaries (NCREIF) Open End Diversified Core Equity (ODCE) Index and Burgiss Private iQ (for Value-Added Real Estate and Opportunistic Real Estate) reported on a one-quarter lag. For periods between April 1, 2010 and March 31, 2015, the benchmark was comprised of a blended benchmark of NCREIF-ODCE (core) and various private real estate benchmarks for Value-Added and Opportunistic (including NCREIF-Closed-End Value-Added (CEVA), NCREIF/Townsend and NCREIF-NPI) reported on a one-quarter lag. For all prior periods, the benchmark was comprised of a blended benchmark strategically split between public/private using various public REIT indices (FTSE EPRA/NAREIT Global Real Estate, Wilshire Real Estate Securities and Wilshire REIT) and NCREIF-NPI (for all non-core) reported on a one-quarter lag.
- Burgiss Median, Vintage Year Weighted Index effective January 1, 2011. Previously, the Thompson ONE, Vintage Year Weighted Index was used. Returns reported
  on a one-quarter lag.
- 10. Returns are presented on an unleveraged basis for comparability purposes to the Policy Index.
- Returns are presented on a volatility-adjusted basis for comparability purposes to the Policy Index.

## Portfolio Summary Statistics Asset Allocation As of June 30, 2019

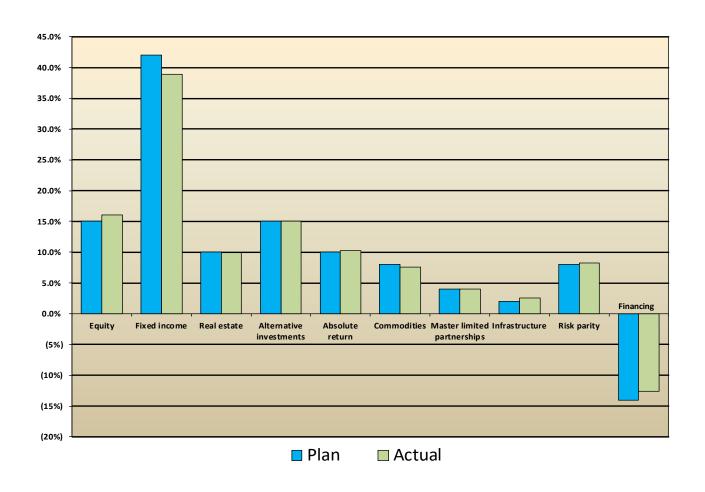
(Dollar Amounts in Thousands)

Pension investments	Fair Value		% Fair Value	
Common and preferred stock (Equity):				
Large and mid cap stocks	\$	4,366,408	7.6	
Small cap stocks		671,002	1.2	
Emerging markets stocks		1,314,222	2.3	
Total Non-U.S. equity		6,351,632	11.1	
Large cap stocks		2,225,270	3.9	
Mid, small, and microcap stocks		661,932	1.1	
Total U.S. equity		2,887,202	5.0	
Total Common and preferred stock - Asset Allocation Basis		9,238,834	16.1	
Fixed income:				
Investment grade fixed income		9,385,941	16.4	
High yield fixed income		5,309,792	9.3	
Total U.S. Fixed income		14,695,733	25.7	
Non-U.S. developed markets fixed income		4,457,610	7.8	
Emerging markets fixed income		374,580	0.6	
Total Non-U.S. Fixed income		4,832,190	8.4	
Cash and cash equivalents		2,725,345	4.8	
Total Fixed income - Asset Allocation Basis		22,253,268	38.9	
Real estate		5,688,780	9.9	
Alternative investments:				
Private equity		6,379,347	11.1	
Special situations		1,176,820	2.0	
Venture capital		1,061,134	1.9	
Total Alternative investments - Asset Allocation Basis		8,617,301	15.0	
Absolute return		5,909,056	10.3	
Commodities		4,328,516	7.6	
Master limited partnerships		2,269,241	4.0	
Infrastructure		1,529,825	2.6	
Risk parity		4,722,638	8.2	
Financing		(7,215,891)	(12.6)	
Total Pension investments - Asset Allocation Basis		57,341,568	100.0	
Net Asset Allocation Adjustment*		(3,189)		
Pension investments per Statement of Fiduciary Net Position		57,338,379		
Postemployment Healthcare investments	\$	379,702	100.0	
<b>Defined Contribution plan investments</b>	\$	10,476	100.0	

<sup>\*</sup> Includes reclassifications of certain investments between asset classes and investment receivables/payables to adjust the Statement of Fiduciary Net Position classification to the basis used to measure Asset Allocation. See the table and graph which follow.

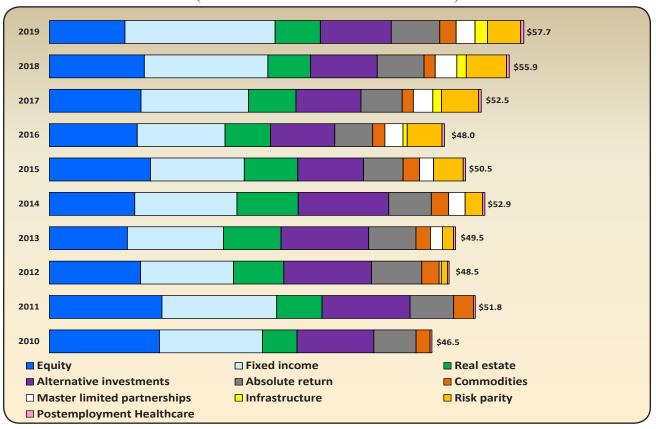
## Comparison of Actual Portfolio Distribution to Asset Allocation Plan As of June 30, 2019

Asset Category	<u>Plan</u>	Actual
Common and preferred stock (Equity)	15.0%	16.1%
Fixed income	42.0	38.9
Real estate	10.0	9.9
Alternative investments	15.0	15.0
Absolute return	10.0	10.3
Commodities	8.0	7.6
Master limited partnerships	4.0	4.0
Infrastructure	2.0	2.6
Risk parity	8.0	8.2
Financing	(14.0)	(12.6)
Total	100.0%	100.0%



### Portfolio Capital Distribution 10 Year Trend

(Fair Value - Dollar Amounts in Billions)



The following lists of portfolio detail statistics present the ten largest holdings by descending order of fair value for the largest public market asset classes. Information on the complete holdings of the System can be downloaded from the PSERS website at www.psers.pa.gov.

### Common and Preferred Stock - Non-U.S. Equity 10 Largest Holdings in Descending Order by Fair Value As of June 30, 2019

(Dollar Amounts and Shares in Thousands)

	No. of		Fair	
Description	Shares		Value	
The Children's Investment Fund LP	459,880	\$	479,395	
BlackRock Emerging Markets Alpha Advantage Fund Ltd Class D	319		464,544	
Effissimo Capital Management Feeder Fund 2	740		198,043	
Steadview Capital Partners LP	164,266		165,199	
Cederberg Greater China Equity Fund	1,494		154,631	
BlackRock Emerging Markets Alpha Advantage Fund Ltd Class P	105		153,605	
Enbridge Inc.	3,101		111,877	
iShares MSCI ETF	1,604		82,494	
Nestle SA	511		52,970	
Rio Tinto PLC	642		39,862	
Total of 10 Largest Holdings		\$	1,902,620	

# Common and Preferred Stock - U.S. Equity 10 Largest Holdings in Descending Order by Fair Value As of June 30, 2019

(Dollar Amounts and Shares in Thousands)

Description	No. of Shares	Fair Value
SPDR Trust Unit Series 1	1,831	\$ 536,485
Enterprise Products Partners, LP	11,798	340,606
Energy Transfer Equity, LP	23,928	336,901
Williams Partners, LP	6,595	184,924
Plains All American Pipeline, LP	7,210	175,562
MPLX, LP	3,112	100,184
Targa Resources Corp.	2,436	95,649
Cheniere Energy, Inc.	1,393	95,364
iShares TR S&P Small Cap 600	1,901	85,373
Magellan Midstream Partners, LP	1,216	77,813
Total of 10 Largest Holdings		\$ 2,028,861

# Fixed Income 10 Largest Holdings in Descending Order by Fair Value As of June 30, 2019

(Dollar Amounts and Shares in Thousands)

Description	No. of Shares	Fair Value
BlackRock US Extended Core Global Alpha Bond Fund Ltd.	448	\$ 1,011,972
Bain Capital Credit Managed Account, LP	N/A	397,116
TAO Partners Parallel Fund, LP	N/A	346,596
Brigade Structured Credit Offshore Fund Ltd.	200	289,260
Bain Capital Distressed and Special Situations 2016, LP	N/A	276,790
Cerberus PSERS Levered Loan Opportunities Fund, LP	N/A	267,837
PIMCO Multi-Sector Strategy Fund Ltd.	197	259,460
LBC-PSERS Credit Fund, LP	N/A	256,820
iShares TIPS Bond ETF	2,052	237,039
Avenue Europe Special Situations Fund III	N/A	234,862
Total of 10 Largest Holdings		\$ 3,577,752

# Absolute Return 10 Largest Holdings in Descending Order by Fair Value As of June 30, 2019

(Dollar Amounts and Shares in Thousands)

Description	No. of Shares	Fair Value		
Bridgewater Pure Alpha Fund II, Ltd.	240	\$	1,007,292	
Capula Global Relative Value Fund, Ltd.	3,000		479,173	
Garda Fixed Income Relative Value Opportunity Fund Ltd.	291		440,767	
Aeolus Property Catastrophe Keystone PF Fund, LP	426		409,153	
Brigade Leveraged Capital Structures Offshore Ltd.	170		328,704	
PIMCO Commodity Alpha Fund, Ltd.	256		322,204	
Capula Tail Risk Fund Ltd.	3,977		307,348	
PIMCO Global Credit Opportunity Offshore Fund Ltd.	280		305,268	
OWS Credit Opportunity Offshore Fund III, Ltd.	200		294,698	
Oceanwood Opportunities Fund	259		268,684	
Total of 10 Largest Holdings		\$	4,163,291	

# Postemployment Healthcare Investments 10 Largest Holdings in Descending Order by Fair Value As of June 30, 2019

(Dollar Amounts in Thousands)

Description	Maturity Date	Interest Rate (%)	Par Value	Fair Value
Wilmington US Government MM	N/A	Various	\$ 161,259	\$ 161,259
PSERS Short-Term Investment Fund	Various	Various	104,223	104,223
Capital One Multi-Asset	06/15/22	1.33%	6,166	6,172
Verizon Owner Trust	05/20/21	1.68%	4,279	4,285
World Omni Auto	01/17/22	1.84%	4,094	4,094
Ally Auto	11/16/20	1.73%	3,051	3,054
Ford Credit Auto	06/15/21	1.60%	2,875	2,876
Exeter Automobile	01/18/22	2.90%	2,352	2,353
GM Financial	05/20/20	2.59%	2,304	2,305
Honda Auto	11/18/22	1.33%	2,270	2,271
Total of 10 Largest Holdings				\$ 292,892

# Comparison of Investment Activity Income Fiscal Years Ended June 30, 2019 and 2018

(Dollar Amounts in Thousands)

Investment Activity		2019		2018	
Net appreciation in fair value of investments	\$	2,830,333	\$	3,710,567	
Short-term		130,046		88,600	
Fixed income		256,597		193,759	
Common and preferred stock		322,865		321,547	
Collective trust funds		6,373		5,166	
Real estate		226,303		367,526	
Alternative investments		298,004		485,718	
Total investment activity income	\$	4,070,521	\$	5,172,883	

Brokers' fees on equity investment transactions for the fiscal year ended June 30, 2019 were \$4.2 million. The System has commission recapture contracts with several brokers. These contracts generally stipulate that the brokers rebate a percentage of commissions earned on investment transactions directly to the System. During the fiscal year ended June 30, 2019, the System earned \$20,000 from a commissions recapture program. A list of the brokers receiving fees in excess of \$100,000 during the fiscal year follows:

### Summary Schedule of Brokers' Fees (Cumulative Fiscal Year Amounts Exceeding \$100,000) Fiscal Year Ended June 30, 2019

Broker Name	F	ees Paid	Broker Name	F	ees Paid
Instinet LLC	\$	418,168	Macquarie Bank Ltd	\$	141,809
Citigroup Inc.		358,582	Goldman Sachs & Company		128,263
B. Riley & Company		278,485	UBS Securities		122,405
Fimat USA		270,220	Bank of America Merrill Lynch		121,798
Wells Fargo Securities		267,939	Jefferies & Company Inc.		104,496
Liquidnet Inc.		174,800	Credit Suisse First Boston		100,044
Morgan Stanley & Company		163,008			

### Professional Consultants External Investment Advisors As of June 30, 2019

### **Absolute Return Managers**

- ♦ Aeolus Capital Management, Ltd.
- ♦ Apollo Aviation Group
- ♦ AKAZ Investment Partners, LP
- Bridgewater Associates, LP
- ♦ Brigade Capital Management
- ♦ Capula Investment Management, LLP
- ♦ Carlyle Aviation Management Limited
- ♦ Caspian Capital, LP
- ♦ Garda Capital Partners, LP
- ♦ HS Group Ltd.
- ♦ Independence Reinsurance Partners GP, LLC
- ♦ Nephila Capital, Ltd.
- Oceanwood Capital Management, Ltd.
- ♦ One William Street Capital Management, LP
- ♦ Pacific Investment Management Company, LLC
- Perry Capital, LLC
- ♦ Two Sigma Advisors, LP
- Venor Capital Management, LP

### **Publicly-Traded Real Estate Securities Advisors**

♦ Security Capital Research & Management, Inc.

### Non-U.S. Equity Managers

- Acadian Asset Management, LLC
- Baillie Gifford Overseas, Ltd.
- ♦ Cederberg Capital
- Effissimo Capital Management Pte. Ltd.
- ♦ Marathon Asset Management Limited
- ♦ Oberweis Asset Management, Inc.
- OS Batterymarch Financial Management, Inc.
- ♦ Steadview Capital Partners, LP
- ♦ The Children's Investment Fund, LP
- ♦ Wasatch Advisors, Inc.

### **Commodity Managers**

- ♦ Denham Capital Management, LP
- ♦ Gresham Investment Management, LLC
- ♦ NGP Energy Captial Management
- Wellington Management Company, LLP

### **U.S. Core Plus Fixed Income Managers**

- ♦ BlackRock Financial Management
- Pugh Capital Management, Inc.
- ♦ SEI Investment Management Corporation

### **High Yield/Private Credit Managers**

- ♦ Apollo Global Management, LLC
- ♦ Avenue Capital Group

- ♦ Bain Capital Credit, LP
- Brigade Capital Management
- ♦ The Carlyle Group
- ♦ Cerberus Business Finance, LLC
- ♦ Clearlake Capital Group, LP
- ♦ Hayfin Capital Management LLP
- ♦ Intermediate Capital Group PLC
- ♦ Latitude Management Real Estate Investors
- ♦ LBC Credit Management, LP
- ♦ Mariner Investment Group, LLC
- ♦ Oaktree Capital Management, LP
- Pacific Investment Management Company, LLC
- ♦ Park Square Capital, LLC
- ♦ Summit Partners
- ♦ TCI Fund Management Limited
- ♦ TPG Sixth Street Partners
- Varde Partners, Inc.

### Non-U.S Developed Markets Fixed Income Manager

♦ AllianceBernstein, LP

### **Emerging Markets Debt Manager**

♦ Franklin Templeton Investments

### **Multi-Sector Fixed Income Manager**

♦ Pacific Investment Management Company, LLC

#### Non-U.S. Inflation-Linked Securities Manager

♦ Bridgewater Associates, LP

### LIBOR-Plus Short-Term Investment Pool Managers

- ♦ Capula Investment Management, LLP
- Penn Mutual Asset Management, LLC
- ♦ Radcliffe Capital Management

### **Master Limited Partnership Managers**

- ♦ Atlantic Trust Private Wealth Management
- ♦ Harvest Fund Advisors, LLC
- ♦ Salient Capital Advisors, LLC

### **Currency Hedging Manager**

Pareto Investment Management, Ltd.

## **Professional Consultants (Continued) Infrastructure**

- ♦ Blackstone Group, The
- ♦ GCM Grosvenor
- ♦ Mariner Investment Group, LLC
- ♦ Strategic Partners

#### **Risk Parity Managers**

- ♦ BlackRock Financial Management
- ♦ Bridgewater Associates, LP
- D.E. Shaw Investment Management, LLC

#### **Real Estate Advisors**

- ♦ Bell Partners, Inc.
- ♦ Charter Oak Advisors, Inc.
- ♦ GF Management, Inc.
- ♦ L&B Realty Advisors
- Property Management, Inc.

#### **Real Estate Fund Managers**

- ♦ Almanac Realty Investors, LLC
- ♦ Angelo, Gordon & Co., LP
- ♦ Ares Management, LLC
- ♦ Avenue Capital Group
- ♦ Bell Partners, Inc.
- ♦ BlackRock Real Estate
- ♦ Blackstone Group, The
- Brookfield Asset Management, Inc.
- Cabot Properties, Inc.
- ♦ Carlyle Group, The
- ♦ C-III Capital Partners, LLC
- ♦ DRA Advisors, LLC
- ♦ Equus Capital Partners, LTD
- ♦ Exeter Property Group
- ♦ Fortress Investment Group
- ♦ LAI Real Estate Investors, LLC
- ♦ LaSalle Mortgage Real Estate Investors
- ♦ LEM Capital Partners, LP
- ♦ O'Connor Capital Partners
- Paramount Group, Inc.
- ♦ PGIM Real Estate
- ♦ RCG Longview Management, LLC
- Silverpeak Real Estate Partners
- ♦ Stockbridge Capital Partners
- ♦ Strategic Partners
- ♦ UBS Realty Investors, LLC

### **Farmland Advisor**

♦ Prudential Agricultural Group

### **Venture Capital Fund Managers**

- ♦ Adams Capital Management, Inc.
- ♦ Aisling Capital, LLC
- ♦ Cross-Atlantic Capital Partners
- Insight Venture Management, LLC
- ♦ KBL Healthcare
- ♦ Landmark Partners
- ♦ LLR Partners
- Mid-Atlantic Venture Funds
- ♦ Psilos Group Investors
- ♦ Quaker Bio-Ventures, Inc.
- ♦ Sante Ventures
- ♦ SCP Private Equity Partners
- ♦ StarVest Associates
- ♦ Sterling Partners
- ♦ Strategic Partners
- ♦ Summit Partners
- ♦ TDH, Inc.
- ♦ Tenaya Capital

### **Private Equity Fund Managers**

- ♦ Actis LLP
- ♦ APAX Partners, LLP
- ♦ Bain Capital Partners, LLC
- Baring Private Equity Asia Limited
- Blue Point Capital Partners LLC
- Bridgepoint Capital Ltd
- ♦ Capital Group
- ♦ L Catterton Management Company LLC
- Cinven
- Coller Investment Management LTD
- ♦ Crestview Advisors LLC
- ♦ CVC Capital Partners Group
- Denham Capital
- ♦ EagleTree Capital
- ♦ The Energy & Minerals Group
- Equistone Partners Europe Limited
- Evergreen Pacific Partners GP LLC
- ♦ First Reserve Corporation
- ♦ GoldPoint Partners LLC
- ♦ HgCapital
- ♦ Huntsman Gay Global Capital LLC
- Incline Management Corp.
- IPC Advisors
- ♦ K4 Capital Advisors
- Landmark Partners
- Milestone Partners
- ♦ Morgan Stanley
- ♦ New Mountain Investments
- ♦ NGP Energy Capital Management
- ♦ Odyssey Investment Partners LLC
- ♦ Orchid Asia
- ♦ PAI Europe
- Palladium Equity Partners
- ♦ Partners Group Mgmt VI LTD
- Permira

### **Professional Consultants (Continued)**

- ♦ Platinum Equity Capital Partners
- ♦ Portfolio Advisors, LLC
- ♦ StepStone Group
- ♦ Sterling Partners
- ♦ Strategic Partners
- ♦ Trilantic Capital Management, LLC
- ♦ Webster Capital Management, LLC

### **Special Situations Fund Managers**

- ♦ Apollo Global Management, LLC
- ♦ Arrowhead Mezzanine
- ♦ Avenue Capital Group
- ♦ Black Diamond Capital Management, LLC
- ♦ Cerberus Capital Management, LP
- Clearlake Capital Group, LP
- ♦ Gold Hill Venture Lending 03, LLC
- GoldPoint Partners, LLC
- ♦ Oaktree Capital Management LP
- ♦ Searchlight Capital Partners, LP
- ♦ Tulco Management, LLC
- Venor Capital Management, LP
- ♦ Versa Capital Management, LLC
- Windjammer Capital Investors

#### **Custodian Bank**

♦ The Bank of New York Mellon Corporation

### **Securities Lending Agent**

Deutsche Bank AG

### **Investment Accounting Application Service Provider**

♦ STP Investment Services, LLC

### **Proxy Voting Agent**

♦ Glass, Lewis & Co., LLC

### **Investment Evaluator and General Investment Consultant**

♦ Aon Investment Consulting

#### **Private Markets Investment Consultant**

Hamilton Lane Advisors, LLC

### **Real Estate Investment Consultant**

♦ Hamilton Lane Advisors, LLC

### Absolute Return & Risk Parity Consultant

♦ Aksia, LLC

### Risk Management System Provider

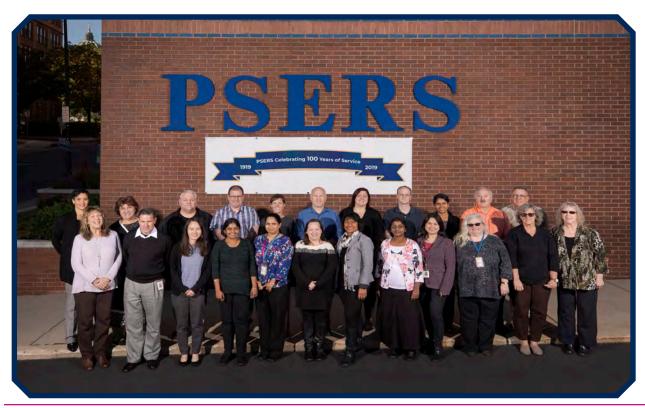
♦ BlackRock Solutions

## **Current Staff-Bureau of Benefits Administration(BOA)**

### **BOA-Member Account Division**



**BOA-Benefits & Exceptions Division** 



# ACTUARIAL SECTION

Actuary's Certification Letter	104
Summary of Results of Actuarial Valuation as of June 30, 2018	
History of Contribution Rates and Funded Ratios.	108
Description of Actuarial Assumptions and Methods	109
Schedule of Active Members	111
Schedules of Retired Members and Beneficiaries	112
Solvency Test for Pensions	113
Schedule of Funding Progress for Pensions	
Analysis of Past Financial Experience — Reconciliation of Employer Contribution Rates	114



### 1941 Actuary's Letter

May 14, 1941.

To the Retirement Board, Pennsylvania School Employes' Retirement System, Harrisburg, Pennsylvania.

Ladies and Gentlemen:

Acting in accordance with your instructions, I have prepared an actuarial valuation of the assets and liabilities of the Pennsylvania School Employes' Retirement System as of June 30, 1940.

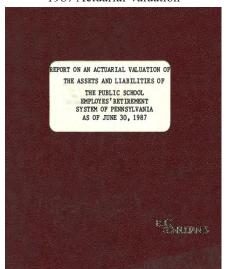
The valuation was made on the basis of the same mortality tables as were used in the previous year as the new mortality tables for men teachers retired on account of service and for beneficiaries of deceased members were adopted to become effective as of January 1, 1941. It is hoped that with the change in tables the tendency of the Employes' Annuity Reserve Account to accumulate a deficit will be corrected. The valuation shows the system as a whole to be in good financial condition despite the fact that the additional prior service credits allowed by the 1939 amendment somewhat lengthened the period over which it is estimated the accrued liability will be liquidated.

Respectfully submitted,

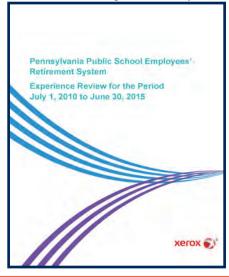
(Signed) GEORGE B. BUCK,

Actu

### 1987 Actuarial Valuation



### 2010-2015 Experience Study





May 31, 2019

Board of Trustees Pennsylvania Public School Employees' Retirement System 5 North 5th Street Harrisburg, Pennsylvania 17101-1905

### Re: Actuary's Certification Letter

#### Members of the Board:

An actuarial valuation of the Pennsylvania Public School Employees' Retirement System (Retirement System or PSERS) is performed annually to measure the ongoing costs and progress towards the funding goals of the Retirement System over time. The most recent actuarial valuation was completed as of June 30, 2018. The financing objective of the Retirement System is to:

- Fully fund all current costs based on the normal contribution rate determined under the funding method,
- Liquidate the unfunded accrued liability based on level percentage of pay amortization schedules required by the Public School Employees' Retirement Code, 24 Pa. C.S. §8101 et. seq. (Retirement Code) as amended by Act 120 of 2010, which requires amortization over 24 years of the unfunded accrued liability as of June 30, 2010, and of each change in the unfunded accrued liability due to actuarial experience after the June 30, 2010 valuation. Any increases in the unfunded liability arising from legislation enacted after June 30, 2010, are to be amortized over 10 years; and
- As directed by Act 5 of 2017, contribute 2.25% of pay for future Class T-G members and 2.00% for future Class T-H members and DC only participants to the School Employees' Defined Contribution Plan (Act 5 DC contributions).

The contribution policy of the Retirement System is set by statute. The Commonwealth's General Assembly has the authority to amend the benefit terms and funding policy for the System by passing bills in the Senate and House of Representatives and sending them to the Governor for approval.

Based on the June 30, 2018 actuarial valuation, a total contribution rate of 34.29% (33.36% Pension plus 0.84% Premium Assistance and 0.09% for Act 5 DC contributions) of payroll payable by employers for FY2019/2020, when taken together with the contributions payable by the members, current assets, and expected future asset returns, is sufficient to achieve the financing objective. The Act 120 minimum employer pension rate is the employer pension normal cost rate of 7.49%.

As required by the Retirement Code, the valuation takes into account all of the promised benefits to which members are entitled as of June 30, 2018, including pension and survivor benefits, as the basis for the pension contribution rate for fiscal year 2019/2020.

Act 5 of 2017 was passed in June of 2017. Under this legislation, effective immediately, Class T-E and Class T-F members became eligible to elect a cost neutral Option 4 lump sum distribution of all or a portion of the member's accumulated contributions at retirement.

Act 5 of 2017 restricted the actuarial value of assets to be no less than 70% and no more than 130% of the market value of assets. This modification had no effect on the System's unfunded accrued liability developed in the June 30, 2018 valuation.



There were no other legislative or administrative changes made to the benefits payable by PSERS since the prior valuation.

As required under Section 8502(j) of the Retirement Code, experience studies are performed for PSERS every five years, the most recent having been made as of June 30, 2015. This valuation was prepared on the basis of the demographic and economic assumptions that were recommended on the basis of the July 1, 2010 – June 30, 2015 Experience Review and approved by the Board of Trustees at its June 10, 2016 meeting, which includes a 7.25% per annum rate of investment return.

In our opinion, the actuarial assumptions used for funding purposes are reasonably related to the experience of the System and to reasonable long-term expectations. These assumptions were selected in accordance with applicable Actuarial Standards of Practice published by the Actuarial Standards Board.

The actuarial assumptions and methods used by PSERS for financial reporting meet the requirements set forth in Governmental Accounting Standards Board (GASB) Statement No. 67. The Health Insurance funding provisions of the Retirement Code differ from the GASB 74 disclosure requirements. For funding purposes, the actuarial liability equals the assets in the health insurance account, and a contribution is determined to provide for solvency of the account through the third fiscal year following the valuation date. For GASB 74 purposes the Health Insurance actuarial liability and normal cost requirements are determined under the entry age actuarial cost method. The entry age actuarial cost method meets the GASB 74 requirements for determining actuarial liability and normal cost and is the cost method specified by the Retirement Code for the PSERS pension plan.

The Retirement System reported the individual data for members of the Retirement System as of the valuation date to the actuaries. While we did not verify the data at their source, we did perform tests for internal consistency and reasonableness. The amount of assets in the trust fund taken into account in the valuation was based on statements prepared for us by the Retirement System. The accuracy of the results presented in this report is dependent on the accuracy of the data.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. An analysis of the potential range of future results is beyond the scope of this valuation.

In our opinion, the attached schedules of valuation results fairly represent the status of the Public School Employees' Retirement System and present an accurate view of historical data. The underlying assumptions and methods used for both funding and GASB disclosure purposes are consistent with the statutory specifications and represent a best estimate of the aggregate future experience of the Retirement System.

The following supporting schedules in the Actuarial Section were prepared by Buck Global, LLC:

- Summary of Results of Actuarial Valuation as of June 30, 2018
- History of Contribution Rates and Funded Ratios
- Description of Actuarial Assumptions and Methods
- Schedule of Active Members Valuation Data
- Schedule of Retired Members and Beneficiaries Added To and Removed From Rolls
- Solvency Test
- Schedule of Funding Progress for Pensions
- Analysis of Past Financial Experience Reconciliation of Employer Contribution Rates



In addition, Buck Global, LLC (Buck), prepared the "Schedule of Changes in the Employer Net Pension Liability," "Schedule of Employer Pension Contributions", "Schedule of Changes in the Employer Net OPEB (Premium Assistance) Liability", "Schedule of Employer Net OPEB (Premium Assistance) Liability", "Schedule of Employer OPEB (Premium Assistance) Contributions", and the "Schedule of Funding Progress" in the Financial Section.

This report was prepared solely for the Pennsylvania Public School Employees' Retirement System for the purposes herein stated and may not be appropriate to use for other purposes. Buck does not intend to benefit and assumes no duty or liability to other parties who receive this work. Use of this report for any other purposes or by anyone other than PSERS and its auditors may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. The attached pages should not be provided without a copy of this cover letter. Buck should be asked to review any statement to be made on basis of the results contained in this report. Buck will accept no liability for any such statement made without prior review by Buck.

David L. Driscoll is a Fellow of the Society of Actuaries and a Member of the American Academy of Actuaries. Edward Quinn and Salvador Nakar are Members of the American Academy of Actuaries. We meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and we are available to answer questions concerning it.

Respectfully submitted,

David I. Drimer

David L. Driscoll, FSA, EA,MAAA, FCA Principal, Consulting Actuary

Edward A. Quinn, EA, MAAA, FCA Director, Retirement Actuary

Salvador Nakar, EA, MAAA, FCA

Salvedor Makan

Senior Consultant, Actuary

# SUMMARY OF RESULTS OF ACTUARIAL VALUATION AS OF JUNE 30, 2018

(\$ Amounts in Thousands)

	Item		June 30, 2018	,	June 30, 2017
	Member Data				
1.	Number of Members				
	a) Active Members		256,362		255,945
	b) Vestees <sup>1</sup>		25,117		24,515
	c) Annuitants, Beneficiaries and Survivor Annuitants <sup>2</sup>		233,288		230,014
	d) Total		514,767		510,474
2.	Annualized Salaries <sup>3</sup>	\$	13,379,041	\$	13,033,919
3.	Annual Annuities	\$	5,926,658	\$	5,816,388
	Valuation Results				
4.	Present Value of Future Pension Benefits				
	a) Active Members	\$	63,249,952	\$	62,725,773
	b) Inactive Members and Vestees	İ	2,092,376		1,944,846
	c) Annuitants, Beneficiaries and Survivor Annuitants	İ	56,742,925		56,184,146
	d) Total	\$	122,085,253	\$	120,854,765
5.	Present Value of Future Pension Normal Cost				
	a) Active Members	\$	10,008,621	\$	9,849,017
	b) Employer		9,085,724		9,156,931
	c) Total	\$	19,094,345	\$	19,005,948
6.	Pension Accrued Liability				
	a) Active Members (4a) - (5c)	\$	44,155,607	\$	43,719,825
	b) Inactive Members and Vestees		2,092,376		1,944,846
	c) Annuitants, Beneficiaries and Survivor Annuitants		56,742,925		56,184,146
	d) Total	\$	102,990,908	\$	101,848,817
7.	Health Insurance Assets for Premium Assistance	\$	122,734	\$	123,743
8.	Total Accrued Liability for Funding (6) + (7)	\$	103,113,642	\$	101,972,560
9.	Actuarial Value of Assets	\$	58,258,273	\$	57,460,599
10.	Funded Status (9) / (8)		56.5%		56.3%
11.	Unfunded Accrued Liability (8) - (9)	\$	44,855,369	\$	44,511,961
12.	Total Normal Cost Rate		15.08%		15.16%
13.	Member Contribution Rate		7.59%		7.57%
14.	Employer Normal Cost Rate (12) - (13)		7.49%		7.59%
	<b>Employer Annual Funding Requirement</b>	F	iscal 2019/2020	Fi	scal 2018/2019
15.	Employer Contribution Rate Calculated by Actuary				
	a) Normal Cost		7.49%		7.59%
	b) Unfunded Accrued Liability		25.87		25.01
	c) Preliminary Pension Rate		33.36%		32.60%
	d) Health Insurance		0.84		0.83
	e) Act 5 DC <sup>4</sup>		0.09		N/A
	f) Total Rate <sup>5</sup> = $(15c) + (15d) + (15e)$		34.29%		33.43%

- 1. Excludes 127,136 and 123,574 inactive members and non-members as of June 30, 2018 and June 30, 2017, respectively, who are no longer participating and are valued for their accumulated deductions only.
- 2. Excludes 1,752 and 2,141 beneficiaries as of June 30, 2018 and June 30, 2017, respectively, who are only entitled to a pending lump sum distribution.
- 3. The salaries shown represent an annual rate of pay for members who were in active service on the valuation date.
- 4. Average DC contribution rate. Actual rate will vary by employer.
- 5. The Act 120 minimum pension rate for the June 30, 2018 valuation is 7.49% and for the June 30, 2017 valuation is 7.59%.

### HISTORY OF CONTRIBUTION RATES AND FUNDED RATIOS

					Contribution	on Rates <sup>1</sup>				
Fiscal Year Ending June	Budgeted Total Employer Payroll (thousands)	Employee	Employer Normal Cost	Employer Unfunded Liability	Preliminary Employer Pension	Final Employer Pension <sup>2</sup>	Act 5 Employer DC <sup>7</sup>	Employer Health Insurance	Total Employer	Funded Ratio
2009	\$ 12,500,000	7.29%	6.68%	(3.37)%	3.31%	4.00%		0.76%	4.76%	79.2%
2010 <sup>3</sup>	12,899,000	7.32	7.35	(3.72)	3.63	4.00		0.78	4.78	75.1
2011 3,4	13,510,000	7.34	8.08	(0.50)	7.58	5.00		0.64	5.64	69.1
2012	14,112,000	7.37	8.12	10.15	18.27	8.00		0.65	8.65	66.4
20135	14,297,000	7.40	8.66	12.99	21.65	11.50		0.86	12.36	63.8
2014	13,720,000	7.43	8.57	15.25	23.82	16.00		0.93	16.93	62.0
2015	13,482,000	7.46	8.46	17.51	25.97	20.50		0.90	21.40	60.6
2016	13,375,000	7.49	8.38	19.44	27.82	25.00		0.84	25.84	57.3
2017	13,549,000	7.52	8.31	20.89	29.20	29.20		0.83	30.03	56.3
2018 <sup>6</sup>	13,449,000	7.54	7.70	24.04	31.74	31.74		0.83	32.57	56.5
2019	13,775,000	7.57	7.59	25.01	32.60	32.60		0.83	33.43	*
2020	13,880,000	7.59	7.49	25.87	33.36	33.36	0.09%	0.84	34.29	*

- 1. In general, the Preliminary Employer Pension Rate equals the sum of the rates for the Employer Normal Cost and the Unfunded Liability; and the Final Employer Pension Rate is the greater of the Preliminary Pension Rate and any Pension Rate Floor or Collar stated in the Retirement Code. The Total Employer Rate is the sum of the Final Employer Pension Rate, Act 5 Employer DC Rate and the Employer Health Insurance Rate.
- 2. The Final Employer Pension rate is limited by the Act 120 of 2010 pension rate collars for fiscal years 2012 through 2016.
- 3. At its January 2009 meeting, the Board voted to reduce the interest rate from 8.50% to 8.25% for the June 30, 2008 valuation and to 8.00% for subsequent valuations.
- 4. Act 46 of 2010 recertified the fiscal year ended June 30, 2011 pension rate from 7.58% to 5.00%.
- 5. Revised actuarial assumptions based on a five-year experience review ended June 30, 2010 were used to determine the contributions for the fiscal year ending June 30, 2013 and thereafter, which include an interest rate of 7.50%.
- 6. Revised actuarial assumptions based on a five-year experience review ended June 30, 2015 were used to determine the contributions for the fiscal year ending June 30, 2018 and thereafter, which include an interest rate of 7.25%.
- 7. It is assumed that new members through June 30, 2019 are Class T-E members and after June 30, 2019, it is assumed that 65% of new members elect Class T-G membership, 30% elect Class T-H membership and 5% elect DC Only participation under Act 5. In addition, the above rate is an average DC contribution rate. Actual rate will vary by employer.

<sup>\*</sup> Not Available

### DESCRIPTION OF ACTUARIAL ASSUMPTIONS AND METHODS

#### **ASSUMPTIONS**

**Investment Rate of Return:** 7.25% per annum, compounded annually (adopted as of June 30, 2016). The components are 2.75% for inflation and 4.50% for the real rate of return. Actuarial equivalent benefits are determined based on an interest rate of 4% per year (since 1960) except, in accordance with Act 5 of 2017, an interest rate of 7.25% per year is used for Class T-E and Class T-F members' Option 4 partial withdrawal of accumulated member contributions.

**Discount Rate for GASB 67 Accounting:** 7.25% as of June 30, 2016 and June 30, 2017. Rates were determined in accordance with the methods prescribed in GASB Statement No. 67.

**Discount Rate for GASB 74 Accounting:** 2.71% as of June 30, 2016 and 3.13% as of June 30, 2017. This rate represents the S&P 20-Year Municipal Bond Rate. Rates were determined in accordance with the methods prescribed in GASB Statement No. 74.

**Separation from Service:** Illustrative rates of assumed separation from service are shown in the following table (adopted as of June 30, 2016).

				Annual Rate	of:		
	Withdrawal	Withd	lrawal				
Age	Less Than 5 Years of Service	Between 5 and 10 Years of Service	10 or More Years of Service	Death <sup>1</sup>	Disability	Early Retirement <sup>2</sup>	Superannuation Retirement
			N	MALES			
25	14.85%	5.70%	2.57%	0.041%	0.020%		
30	12.74	3.37	2.57	0.039	0.020		
35	13.39	3.21	1.50	0.044	0.058		
40	14.49	3.97	1.34	0.050	0.116		
45	14.42	4.53	1.37	0.084	0.160		19.16%
50	14.31	4.45	1.92	0.138	0.284		19.16
55	12.17	4.43	3.38	0.233	0.442	18.57%	26.59
60	12.43	5.58	5.57	0.379	0.582	14.42	30.87
65				0.700	0.087		21.39
69				1.067	0.135		19.34
			FE	CMALES			
25	13.41%	7.47%	5.02%	0.013%	0.018%		
30	13.81	6.05	4.02	0.017	0.023		
35	14.22	5.53	2.85	0.024	0.055		
40	11.79	4.87	1.60	0.032	0.096		
45	11.54	4.51	1.65	0.051	0.135		15.00%
50	11.66	4.43	2.06	0.088	0.229		15.00
55	11.75	4.38	3.11	0.133	0.368	18.59%	10.02
60	12.25	5.97	6.40	0.196	0.360	17.05	35.77
65				0.327	0.082		22.23
69				0.443	0.115		22.79

- These base mortality tables will then be projected on a generational basis using the Buck Modified 2015 projection scale from 2013 to the valuation date and thereafter.
- 2. Early Retirement Age 55 with 25 years of service, but not eligible for Superannuation retirement.

#### DESCRIPTION OF ACTUARIAL ASSUMPTIONS AND METHODS

### (Continued)

#### **Death after Retirement:**

Male annuitants: RP-2014 male mortality table adjusted backward to 2006 with the MP-2014 improvement scale and projected to the valuation date with the Buck Modified 2015 projection scale.

Female Annuitants: RP-2014 female mortality table adjusted backward to 2006 with the MP-2014 mortality improvement scale, projected to 2013 with the Buck Modified 2015 projection scale adjusted for credibility. This base mortality table will then be projected on a generational basis using the Buck Modified 2015 projection scale from 2013 to the valuation date.

Disabled annuitants: RP-2014 male and female disabled mortality tables adjusted backward to 2006 with the MP-2014 mortality improvement scale and projected from 2013 to the valuation date with the Buck Modified 2015 projection scale.

The above base mortality tables are projected on a fully generational basis using the Buck Modified 2015 projection scale from the valuation date.

For determination of actuarial equivalence, a unisex table based on the above base tables, with weightings of 25% of male and 75% of female mortality probabilities, is utilized. This table is then projected on a generational basis to 2020 using the Buck Modified 2015 projection scale.

**Salary Increase:** Effective average of 5.00% per annum, compounded annually (adopted as of June 30, 2016). The components are 2.75% for inflation, and 2.25% for real wage growth and merit or seniority increases. Representative values are as follows:

Age	Annual Rate of Salary Increase
20	10.25%
30	7.75
40	5.75
50	3.75
55	3.25
60	3.25
65	3.25
70	3.25

**Payroll Growth:** A 3.50% per annum payroll growth assumption is used to liquidate the unfunded accrued liability based on level-percent-of-pay amortization schedules required by the Retirement Code as amended by Act 120 of 2010 and Act 5 of 2017, i.e., a schedule of 24 years for the unfunded accrued liability as of June 30, 2010 and each change in the unfunded accrued liability due to actuarial experience after the June 30, 2010 valuation.

Any legislation after June 30, 2010 that increases the liability due to benefit enhancements will be funded over 10 years based on level-percent-of-pay amortization.

#### **MISCELLANEOUS**

# Annuity Optional Forms Assumption for Retiring Active Members:

- 50% will elect Maximum Straight Life Annuity (MSLA)
- 20% will elect OPTION 1 (Straight life annuity with guaranteed payments equal to present value of MSLA)
- 20% will elect OPTION 2 (100% Joint and Survivor with males 3 years older than females)
- 10% will elect OPTION 3 (50% Joint and Survivor with males 3 years older than females)
- 0% will elect OPTION 4 annuity

**Option 4 Lump Sum Elections:** 80% of Class T-C, Class T-D, Class T-E and Class T-F members are assumed to elect a refund of contributions and a reduced annuity.

**Withdrawal Annuity:** 90% of members are assumed to commence payment immediately and 10% are assumed to defer payment to superannuation age.

### **Health Insurance:**

Elections: 63% of eligible retirees are assumed to elect premium assistance.

Administrative Expenses: Assumed equal to \$1,954,000 for fiscal year 2018/2019, \$1,967,000 for fiscal year 2019/2020 and \$2,065,000 for Fiscal year 2020/2021.

### **Summary of Changes since the June 30, 2017 Valuation:**

It has been assumed that, among new school employees hired on or after July 1, 2019, 65% will become Class T-G members, 30% will elect Class T-H membership, and 5% will elect Class DC participation. These are the same assumptions used in the development of the Cost Note (published May 23, 2017) for the passage of Act 5 of 2017.

Assumed administrative expenses for the Premium Assistance Plan changed from 2% of the contributions made to the trust for premium assistance for fiscal year 2017/2018 and prior to the amounts shown above for fiscal years 2018/2019 to 2020/2021.

### **METHODS**

**Calculations:** The actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system, and on actuarial assumptions that are internally consistent and reasonable based on the actual experience of the System.

## DESCRIPTION OF ACTUARIAL ASSUMPTIONS AND METHODS

### (Continued)

Asset Valuation Method: A ten-year moving market average (five-year moving market average prior to June 30, 2010) value of assets that recognizes the 7.25% (7.50% prior to June 30, 2016, 8.25% prior to June 30, 2009, and 8.50% prior to June 30, 2008) actuarial expected investment return immediately and spreads the difference between the actual return on the market value of assets and the expected return on the actuarial value of assets over a period of ten years. The actuarial value of assets can be no less than 70% and no more than 130% of the market value of assets.

Actuarial Cost Method for Pension Funding: Entry Age Normal Cost Method (modified slightly as of June 30, 2005 to use a pay-weighted average normal contribution rate). The results of each June 30 valuation normally determine the employer contribution rate for the second succeeding fiscal year. Act 120 revised the funding method effective with the June 30, 2010 valuation. Act 120 mandated that the outstanding balance of the unfunded accrued liability as of June 30, 2010, including changes in the unfunded accrued liability due to the funding reforms of Act 120, be amortized over a 24-year period, as a level percent of pay, beginning July 1, 2011. Future valuation gains and losses, and changes in the unfunded accrued liability resulting from changes in actuarial assumptions and methods, are amortized over a 24-year period, as a level percent of pay. As provided by Act 5 of 2017, future increases in the unfunded accrued liability due to benefit enhancement legislation will be amortized over 10-year periods, as a level percent of pay. Act 120 also modified the employer pension contribution requirements by imposing collars on the rate for fiscal years ending June 30, 2012, June 30, 2013, and on or after June 30, 2014; the pension contribution rate was limited to 3%, 3.5% and 4.5%, respectively, of total compensation of all active members, greater than the prior year's final contribution rate. Beginning with the fiscal year ending June 30, 2017, the actuarially required contribution rate was less than the collared rate and the final contribution rate was the actuarially determined contribution rate. However, as provided by Act 120 of 2010, the final contribution rate cannot be less than the employer normal contribution rate.

Actuarial Cost Method for Health Insurance Funding: The actuarial liability equals the assets in the health insurance account, and the results of the June 30 valuation determine the contribution rate for the second succeeding fiscal year. The rate so determined is the rate necessary to establish reserves sufficient to cover administrative expenses and provide premium assistance payments for all participating eligible annuitants during the third fiscal year that follows the valuation date.

Actuarial Cost Method for GASB 74 Accounting for Health Insurance: The actuarial liability and service cost are determined under the entry age actuarial cost method.

Summary of Changes since the June 30, 2017 Valuation: None.

#### **DATA**

Census and Assets: The valuation was based on members of the Retirement System as of June 30, 2018 and does not take into account future members. All census data was supplied by the Retirement System and was subject to reasonable consistency checks. The actuaries adjust the data to account for service and pay earned by members on or before the valuation that is not reported by the Retirement System until after the actuarial valuation is performed. Asset data was supplied by the Retirement System.

# SCHEDULE OF ACTIVE MEMBERS VALUATION DATA

Valuation as of June 30	Number of Participating Employers	Number of Active Members	Annual Compensation (Thousands)	Average Compensation	% Increase in Average
2018	775	256,362	\$ 13,379,041	\$ 52,188	2.48%
2017	775	255,945	13,033,919	50,924	1.87
2016	781	257,080	12,851,289	49,989	2.46
2015	784	259,868	12,678,213	48,787	1.79
2014	784	263,312	12,620,862	47,931	1.92
2013	782	267,428	12,577,105	47,030	1.17
2012	773	273,504	12,714,371	46,487	0.52
2011	747	279,152	12,910,043	46,247	1.99
2010	747	282,041	12,788,847	45,344	1.26
2009	742	279,701	12,524,593	44,779	2.43

# SCHEDULE OF RETIRED MEMBERS AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS

	Added	to Rolls	Removed	d from Rolls	Rolls at	End of Year		
Valuation Date as of June 30	Number	Annual Allowance (Millions)	Number	Annual Allowance (Millions)	Number	Annual Allowance <sup>1</sup> (Millions)	% Increase in Annual Allowance	Average Annual Allowance
2018	11,806	\$ 274.2	8,532	\$ 98.6	233,288	\$ 5,926.7	1.90%	\$ 25,405
2017	12,876	274.2	7,690	102.1	230,014	5,816.4	2.65	25,287
2016	12,686	267.1	7,633	93.5	224,828	5,666.4	2.64	25,203
2015	15,017	297.3	9,142	91.7	219,775	5,520.6	3.39	25,119
2014	15,225	300.5	8,878	84.9	213,900	5,339.5	3.74	24,962
2013	16,404	377.6	10,866	83.7	207,553	5,147.1	5.63	24,800
2012	14,579	332.7	7,186	66.6	202,015	4,872.9	4.78	24,122
2011	16,228	453.7	6,540	76.4	194,622	4,650.8	7.17	23,897
2010	12,649	372.8	5,678	77.6	184,934	4,339.6	8.59	23,466
2009	9,651	314.9	5,228	74.4	177,963	3,996.3	4.85	22,456

<sup>1.</sup> Reflects changes in annuities for continuing payees due to finalization of benefit calculations and due to the commencement of supplemental annuity payments.

# POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS SCHEDULE OF RETIRED MEMBERS ADDED TO AND REMOVED FROM ROLLS

	Added	to Rolls	Removed	from Rolls	Rolls at E	and of Year		
Valuation Date as of June 30	Number <sup>2</sup>	Annual Premium Assistance (Millions)	Number <sup>2</sup>	Annual Premium Assistance (Millions)	Number <sup>2</sup>	Annual Premium Assistance (Millions)	% Increase in Annual Premium Assistance	Average Annual Premium Assistance
2018	5,501	\$ 4.2	3,770	\$ 2.9	149,242	\$ 112.8	1.17%	\$ 1,200
2017	5,821	4.4	3,806	2.9	147,511	111.5	1.36	1,200
2016	5,758	4.4	3,516	2.7	145,496	110.0	0.00	1,200
2015	6,516	5.0	3,635	2.8	143,254	110.0	0.46	1,200
2014	4,969	3.9	2,289	1.8	140,373	109.5	0.37	1,200
2013	6,759	5.4	2,364	1.9	137,693	109.1	3.31	1,200
2012	5,751	4.6	1,372	1.1	133,298	105.6	3.43	1,200
2011	8,185	6.5	2,074	1.6	128,919	102.1	4.93	1,200
2010	6,709	5.3	2,323	1.8	122,808	97.3	3.73	1,200
2009	6,285	5.0	3,079	2.4	118,422	93.8	2.74	1,200

<sup>2.</sup> Number of retired members eligible to participate in the Health Insurance Premium Assistance; 63% of eligible retirees are assumed to elect premium assistance as of June 30, 2016 to June 30, 2018; 64% of eligible retirees are assumed to elect premium assistance as of June 30, 2015; 65% of eligible retirees are assumed to elect premium assistance as of June 30, 2014; 66% of eligible retirees are assumed to elect premium assistance for the periods June 30, 2007 to June 30, 2013.

# SOLVENCY TEST FOR PENSIONS COMPARATIVE SUMMARY OF ACCRUED LIABILITY AND ACTUARIAL VALUE OF ASSETS

(\$ Amounts in Thousands)

	A	ccrued Liabilities f	or					
Valuation as of June 30	(1) Active Member Contributions	(2) Retirees and Beneficiaries	(3) Active Member Employer Financed	Actuarial Value of Assets	Portion of Accrued Liability Covered by Valuation Assets (1) (2) (3)			
2018	\$ 16,120,538	\$ 56,742,925	\$ 30,127,445	\$ 58,135,539	100%	74%	0%	
2017	15,500,215	56,184,146	30,164,456	57,336,856	100	74	0	
2016	14,907,731	55,314,858	29,766,812	57,265,506	100	77	0	
2015	14,079,658	52,739,489	27,757,563	57,240,946	100	82	0	
2014	13,554,229	51,425,295	27,373,459	57,231,799	100	85	0	
2013	13,089,342	49,979,444	26,883,030	57,353,262	100	89	0	
2012	12,535,442	47,511,912	27,713,306	58,227,622	100	96	0	
2011	12,242,308	45,648,780	27,749,295	59,141,131	100	100	5	
2010	11,850,031	40,284,383	26,871,014	59,306,848	100	100	27	
2009	11,087,345	37,112,318	27,321,073	59,781,575	100	100	42	

# SCHEDULE OF FUNDING PROGRESS FOR PENSIONS<sup>1</sup> (\$ Amounts in Thousands)

Valuation as of June 30	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Accrued Liability as a Percentage of Covered Payroll
2018	\$ 58,135,539	\$ 102,990,908	\$ 44,855,369	56.4%	\$ 13,379,041	335.3%
2017	57,336,856	101,848,817	44,511,961	56.3	13,033,919	341.5
2016	57,265,506	99,989,401	42,723,895	57.3	12,851,289	332.4
2015	57,240,946	94,576,710	37,335,764	60.5	12,678,213	294.5
2014	57,231,799	92,352,983	35,121,184	62.0	12,620,862	278.3
2013	57,353,262	89,951,816	32,598,554	63.8	12,577,105	259.2
2012	58,227,622	87,760,660	29,533,038	66.3	12,714,371	232.3
2011	59,141,131	85,640,383	26,499,252	69.1	12,910,043	205.3
2010	59,306,848	79,005,428	19,698,580	75.1	12,788,847	154.0
2009	59,781,575	75,520,736	15,739,161	79.2	12,524,593	125.7

1. The amounts reported include assets and liabilities for Pensions.

# ANALYSIS OF PAST FINANCIAL EXPERIENCE RECONCILIATION OF EMPLOYER CONTRIBUTION RATES

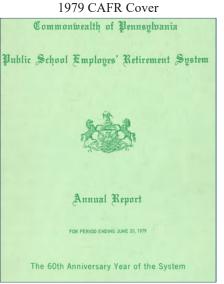
Fiscal Year Ending	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
June 30	2020	2019	2018	2017	2010	2015	2014	2013	2012	2011
Effective Prior Year Contribution Rate	33.43%	32.57%	30.03%	25.84%	21.40%	16.93%	12.36%	8.65%	5.64%	4.78%
Prior Year Adjustment for Legislation	N/A	N/A	N/A	2.82	5.47	7.82	10.15	10.27	2.58	(0.37)
Net Change Due to:										
Change in Normal Rate	(0.10)	(0.11)	(0.23)	(0.07)	(0.08)	(0.11)	(0.09)	(0.22)	0.04	0.00
Payroll Growth and Liability Experience	(0.12)	(0.17)	0.96	0.14	0.58	0.68	0.72	(0.21)	0.40	(0.03)
Investment Loss/(Gain)	0.98	1.22	1.08	0.83	0.66	0.81	0.78	0.59	1.94	2.04
Health Insurance Contribution Change	0.01	0.00	0.01	(0.01)	(0.06)	(0.03)	0.07	0.21	0.01	(0.14)
Assumption/Method Change	N/A	(0.08)	0.44	N/A	N/A	N/A	N/A	3.04	N/A	1.94
Act 120 Funding Reforms	N/A	8.31	N/A							
Act 5 Benefit and Funding Reforms <sup>3</sup>	0.09	0.00	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Amortization of Prior Legislation Deferrals	0.00	0.00	0.28	0.48	0.69	0.77	0.76	0.18	N/A	N/A
Legislation Deferrals:										
Act 46 Rate Cap <sup>1</sup>	N/A	N/A	(2.58)							
Act 120 Collar <sup>2</sup>	N/A	N/A	N/A	N/A	(2.82)	(5.47)	(7.82)	(10.15)	(10.27)	N/A
Actual Contribution Rate:	34.29%	33.43%	32.57%	30.03%	25.84%	21.40%	16.93%	12.36%	8.65%	5.64%

- 1. Act 46 of 2010 recertified the fiscal year ending June 30, 2011 pension rate from 7.58% to 5.00%.
- 2. The Final Employer Pension rate is limited by the Act 120 of 2010 pension rate collar. For the fiscal years ending June 30, 2012, June 30, 2013, and on or after June 30, 2014 the pension contribution rate can be no more than 3%, 3.5% and 4.5%, respectively, of total compensation of all active members, greater than the prior year's final contribution rate. Beginning with the fiscal year 2017, the actuarially required contribution rate is less than the collared rate and the final contribution rate is the actuarially determined contribution rate, provided that the final contribution rate is not less than the employer normal contribution rate.
- 3. Act 5 Defined Contribution rate. The above rate is an average DC contribution rate. Actual rate will vary by employer.

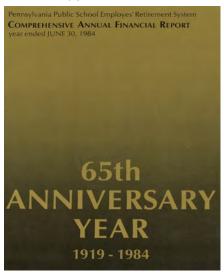
# STATISTICAL SECTION

Narrative	117
Schedule of Trend Data	118
10 Year Trend Schedules	
Total Changes in Fiduciary Net Position - Pension	119
Additions to Fiduciary Net Position - Pension	120
Deductions from Fiduciary Net Position - Pension	120
Total Changes in Fiduciary Net Position - Postemployment Healthcare Plans	121
Additions to Fiduciary Net Position - Postemployment Healthcare Plans	
Deductions from Fiduciary Net Position - Postemployment Healthcare Plans	
Summary Membership Data	124
Summary Membership Data	124
Pension Benefit and Refund Deductions from Fiduciary Net Position	125
Average Monthly Pension Benefit Payments	126
Average Monthly Pension Benefit Payments and Average Final Average Salary	
Average Monthly Premium Assistance Benefit Payments and Average Final Average Salary	
Ten Largest Employers	
Schedule of Employers	

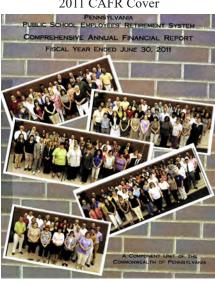




#### 1984 CAFR Cover



### 2011 CAFR Cover

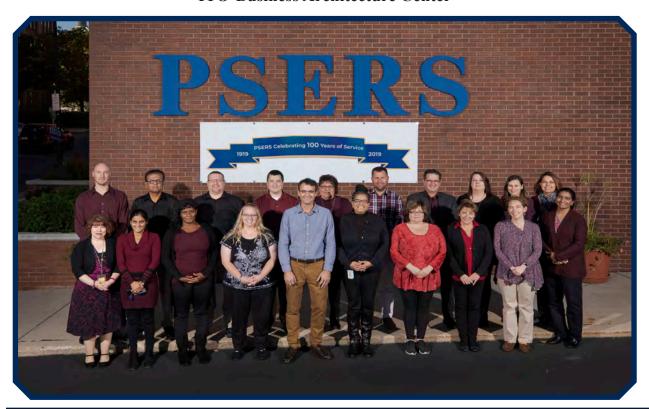


# **Current Staff-Information Technology Office (ITO)**

# ITO-Bureau of Information Technology



**ITO-Business Architecture Center** 



### **Statistical Section Narrative**

To assist readers in the assessment of the System's economic condition, the Statistical Section of this Comprehensive Annual Financial Report presents information to add historical perspective, context, and detail to the financial statements, notes to financial statements, and required supplementary information presented in the preceding sections. To provide historical perspective and a sense of trend, the exhibits in this Section are presented in multiple-year formats. The information is categorized into three topical groups: *Financial Trends, Demographic and Economic Information, and Operating Information.* 

#### **Financial Trends**

The Financial Trend Schedules and Graphs provide detailed information to present how PSERS' financial position has changed over time.

The following Financial Trend Schedules are presented:

- · Schedule of Trend Data
- Total Changes in Fiduciary Net Position Pension
- Total Changes in Fiduciary Net Position Postemployment Healthcare Plans

The following Financial Trend Graphs are presented:

- Additions to Fiduciary Net Position Pension
- Additions to Fiduciary Net Position Postemployment Healthcare Plans
- Deductions from Fiduciary Net Position Pension
- Deductions from Fiduciary Net Position Postemployment Healthcare Plans

#### **Demographic and Economic Information**

Some of the following schedules listed are dependent upon an actuarial valuation. For those schedules, the most recent information is presented as of the year ended June 30, 2018, the date of PSERS' most current actuarial valuation completed at the time of publication.

- Summary Membership Data
- Summary Annuity Data
- Pension Benefit and Refund Deductions from Fiduciary Net Position
- Average Monthly Pension Benefit Payments
- Average Monthly Pension Benefit Payments and Average Final Average Salary
- Average Monthly Premium Assistance Benefit Payments and Average Final Average Salary

### **Operating Information**

- Ten Largest Employers
- Schedule of Employers

# Schedule of Trend Data 10 Year

(Dollar Amounts in Thousands)\*

For years ended June 30	2019	2018	2017	2016	2015
Contribution Rates:					
Total Pension %	32.60	31.74	29.20	25.00	20.50
Health Care Insurance Premium Assistance %	.83	.83	.83	.84	.90
Total Employer %	33.43	32.57	30.03	25.84	21.40
Average Member %	7.57	7.54	7.52	7.49	7.46
Total Employer Contributions \$	4,602,349	4,361,597	3,943,758	3,302,817	2,713,539
Market Value of Assets \$***	58,859,000	56,486,000	53,279,000	49,957,000	51,706,000
Actuarial Value of Assets \$	**	58,258,000	57,461,000	57,390,000	57,362,000
Accrued Actuarial Liability \$	**	103,114,000	101,973,000	100,114,000	95,945,000
Actuarial Funded Ratio %	**	56.5	56.3	57.3	60.6
Total Benefits & Refunds \$	7,237,244	7,143,341	6,923,904	6,779,577	6,614,154
Average Pension \$ *	25,498	25,405	25,287	25,203	25,119
Annuitants & Beneficiaries	237,339	233,288	230,014	224,828	219,775
Average Annual Member Compensation \$ *	53,458	52,188	50,925	49,989	48,787
Active Members	255,749	256,362	255,945	257,080	259,868
Retirements	8,746	9,840	9,479	10,135	10,813

For years ended June 30	2014	2013	2012	2011	2010
Contribution Rates:					
Total Pension %	16.00	11.50	8.00	5.00	4.00
Health Care Insurance Premium Assistance %	.93	.86	.65	.64	.78
Total Employer %	16.93	12.36	8.65	5.64	4.78
Average Member %	7.43	7.40	7.37	7.34	7.32
Total Employer Contributions \$	2,109,952	1,555,078	1,085,927	747,753	638,034
Market Value of Assets \$***	53,092,000	49,116,000	48,628,000	51,311,000	45,715,000
Actuarial Value of Assets \$	57,344,000	57,454,000	58,321,000	59,252,000	59,424,000
Accrued Actuarial Liability \$	92,465,000	90,052,000	87,854,000	85,752,000	79,122,000
Actuarial Funded Ratio %	62.0	63.8	66.4	69.1	75.1
Total Benefits & Refunds \$	6,417,455	6,373,363	5,992,979	5,617,247	5,269,175
Average Pension \$ *	24,962	24,799	24,122	23,897	23,466
Annuitants & Beneficiaries	213,900	207,553	202,015	194,622	184,934
Average Annual Member Compensation \$ *	47,931	47,030	46,487	46,247	45,344
Active Members	263,312	267,428	273,504	279,152	282,041
Retirements	9,888	12,468	12,228	11,546	9,255

<sup>\*</sup> All dollar amounts are in thousands, except Average Annual Member Compensation and Average Pension.

<sup>\*\*</sup> Data for these categories relate to the actuarial valuation for fiscal year ended June 30, 2019. Results for this valuation were not available at publication date.

<sup>\*\*\*</sup> Excludes Health Options Program and Defined Contribution Plan.

# **Total Changes in Fiduciary Net Position - Pension 10 Year Trend**

(Dollar Amounts in Thousands)

	Addit	ions to Fiducia	ry inet Position	1
Year Ended June 30	Member Contributions	Employer Contributions	Net Investment Income	Total Additions
2019	\$ 1,064,043	\$ 4,487,520	\$ 3,628,710	\$ 9,180,273
2018	1,026,375	4,249,611	4,714,158	9,990,144
2017	1,013,847	3,832,773	4,995,362	9,841,982
2016	989,266	3,189,510	473,206	4,651,982
2015	984,634	2,596,731	1,328,516	4,909,881
2014	966,926	1,992,084	7,097,761	10,056,771
2013	991,087	1,446,402	4,126,002	6,563,491
2012	952,887	1,004,584	1,093,319	3,050,790
2011	1,042,707	658,511	9,246,091	10,947,309
2010	952,047	535,331	6,113,679	7,601,057

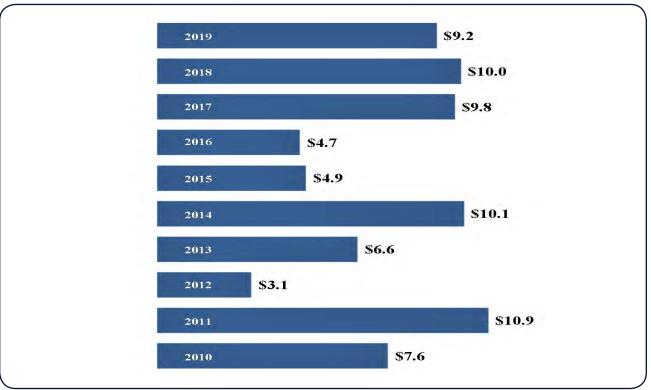
		Ded	uctions from F	iduciary Net Po	osition	,	
	Benefit I	Payments					
Year			•				
Ended June 30	Annuities	Lump-Sums	Refunds of Contributions	Administrative*	Net Transfers**	Total Deductions	Net Increase / (Decrease)
2019	\$ 5,925,048	\$ 808,016	\$ 27,027	\$ 48,931	\$ 1,081	\$ 6,810,103	\$ 2,370,170
2018	5,813,139	814,384	19,881	46,544	7,742	6,701,690	3,288,454
2017	5,673,309	780,015	20,928	45,127	(673)	6,518,706	3,323,276
2016	5,522,662	815,131	20,069	45,118	2,463	6,405,443	(1,753,461)
2015	5,356,085	840,167	20,920	42,331	3,429	6,262,932	(1,353,051)
2014	5,166,777	862,018	22,823	38,712	1,887	6,092,217	3,964,554
2013	4,905,200	1,111,692	24,461	37,480	2,893	6,081,726	481,765
2012	4,691,250	964,056	24,675	34,242	2,765	5,716,988	(2,666,198)
2011	4,322,520	958,703	17,695	37,028	9,844	5,345,790	5,601,519
2010	4,095,334	866,888	16,720	12,105	7,015	4,998,062	2,602,995

<sup>\*</sup> Reporting of administrative expenses for fiscal year ended June 30, 2010 includes effects of the capitalization of intangible assets as a result of PSERS' implementation of GASB Statement No. 51 Accounting and Financial Reporting for Intangible Assets.

<sup>\*\*</sup> Net transfers to the Commonwealth of Pennsylvania State Employees' Retirement System.

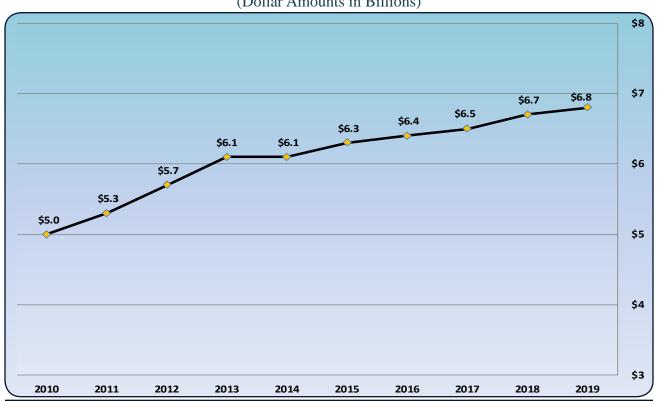
# **Additions to Fiduciary Net Position - Pension** 10 Year Trend

(Dollar Amounts in Billions)



**Deductions from Fiduciary Net Position - Pension** 10 Year Trend

(Dollar Amounts in Billions)



PAGE 120 | PSERS

# Total Changes in Fiduciary Net Position - Postemployment Healthcare Plans 10 Year Trend

(Dollar Amounts in Thousands)

## **Premium Assistance**

	Additions	to F	iduciary Net	Position		
Year Ended June 30	mployer atributions	Iı	Net nvestment Income	Total Additions		
2019	\$ 114,829	\$	2,313	\$	117,142	
2018	111,986		1,455		113,441	
2017	110,985		663		111,648	
2016	113,307		542		113,849	
2015	116,808		215		117,023	
2014	117,868		70		117,938	
2013	108,676		110		108,786	
2012	81,343		423		81,766	
2011	89,242		691		89,933	
2010	102,703		869		103,572	

		Deduction	ons from Fiduciar	y Net	Position			
Year Ended June 30	1	Benefits	Administrative	Net Increase / (Decrease)				
2019	\$	112,777	\$ 1,914	\$	114,691	\$ 2,451		
2018		111,847	2,603		114,450	(1,009)		
2017		110,229	2,239		112,468	(820)		
2016		108,273	1,656		109,929	3,920		
2015		106,298	2,142		108,440	8,583		
2014		104,197	2,030		106,227	11,711		
2013		100,078	2,112		102,190	6,596		
2012		97,206	2,065		99,271	(17,505)		
2011		93,518	1,988		95,506	(5,573)		
2010		89,911	1,944		91,855	11,717		

# Total Changes in Fiduciary Net Position - Postemployment Healthcare Plans 10 Year Trend (continued)

(Dollar Amounts in Thousands)

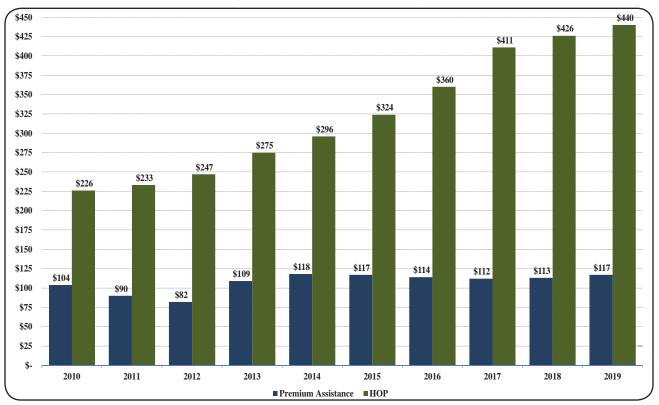
# **Health Options Program**

		Ad	ditions to Fidu	ıciar	y Net Positio	n	
Year Ended June 30	Participant Premiums		CMS ontributions	Net Investment Income			Total Additions
2019	\$ 376,449	\$	60,379	\$	3,654	\$	440,482
2018	359,896		63,998		1,960		425,854
2017	336,646		73,771		678		411,095
2016	308,132		51,034		299		359,465
2015	281,855		42,436		152		324,443
2014	257,740		37,759		191		295,690
2013	234,516		40,698		226		275,440
2012	213,642		33,462		237		247,341
2011	201,014		32,080		310		233,404
2010	191,184		33,901		440		225,525

	Deductio	ns fr	om Fiduciary	Net I	Position	
Year Ended June 30	Benefits		ministrative	De	Total eductions	Net Increase / (Decrease)
2019	\$ 363,295	\$	45,515	\$	408,810	\$ 31,672
2018	376,348		41,853		418,201	7,653
2017	340,096		37,071		377,167	33,928
2016	310,979		33,457		344,436	15,029
2015	287,255		28,027		315,282	9,161
2014	259,753		25,975		285,728	9,962
2013	229,039		22,644		251,683	23,757
2012	213,027		20,213		233,240	14,101
2011	214,967		18,729		233,696	(292)
2010	193,307		16,443		209,750	15,775

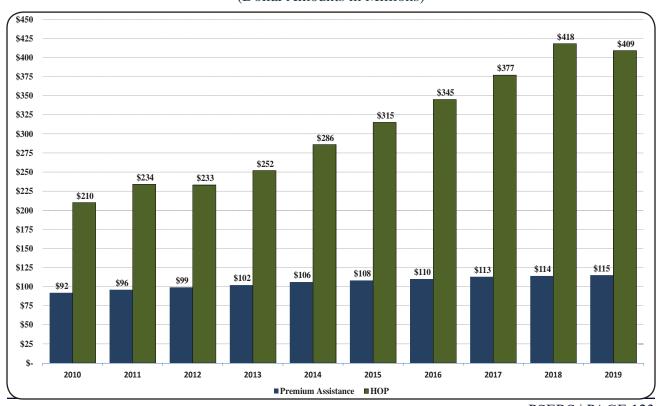
# Additions to Fiduciary Net Position - Postemployment Healthcare Plans 10 Year Trend

(Dollar Amounts in Millions)



# Deductions from Fiduciary Net Position - Postemployment Healthcare Plans 10 Year Trend

(Dollar Amounts in Millions)



# Summary Membership Data 10 Year Trend

		Male			Female		_ Total		
For year ended June 30	Average Age	Average Service	Average Annual Salaries	Average Age	Average Service	Average Annual Salaries	Number of Active Members		
2019	45.3	12.0	\$ 58,960	45.5	11.6	\$ 51,395	255,749		
2018	45.2	11.8	57,722	45.4	11.4	50,115	256,362		
2017	45.0	11.7	56,369	45.3	11.3	48,879	255,945		
2016	44.8	11.6	55,518	45.2	11.1	47,912	257,080		
2015	44.6	11.5	54,269	45.0	11.0	46,720	259,868		
2014	44.5	11.2	53,248	45.0	10.9	45,918	263,312		
2013	44.4	11.1	52,413	44.9	10.7	45,005	267,428		
2012	44.3	10.9	51,751	44.9	10.6	44,513	273,504		
2011	44.1	10.8	51,678	44.6	10.3	44,209	279,152		
2010	44.2	10.9	50,770	44.6	10.3	43,306	282,041		

# Summary Annuity Data 10 Year Trend

Number of Annuitants & Beneficiaries	A	Annuities	A	verage nnual nnuity
237,339	\$	6,051,632	\$	25,498
233,288		5,926,658		25,405
230,014		5,816,388		25,287
224,828		5,666,392		25,203
219,775		5,520,620		25,119
213,900		5,339,477		24,962
209,204		5,147,060		24,603
202,015		4,872,918		24,122
194,622		4,650,798		23,897
184,934		4,339,639		23,466
	Annuitants & Beneficiaries  237,339  233,288  230,014  224,828  219,775  213,900  209,204  202,015  194,622	Annuitants & Annuitants & Gin 237,339 \$ 233,288 230,014 224,828 219,775 213,900 209,204 202,015 194,622	Number of Annuitants & Beneficiaries         Annuities (In Thousands)           237,339         \$ 6,051,632           233,288         5,926,658           230,014         5,816,388           224,828         5,666,392           219,775         5,520,620           213,900         5,339,477           209,204         5,147,060           202,015         4,872,918           194,622         4,650,798	Number of Annuitants & Beneficiaries         Annuities (In Thousands)         Annuities Annuities (In Thousands)         Annuities Annuities Annuities (In Thousands)         Annuities Annuities Annuities (In Thousands)         Annuities Annuities (In Thousands)         Annuities Annuities (In Thousands)         Annuities Annuities (In Thousands)         Annuities Annuities (In Thousands)         Annuities (In Thousands)

# Pension Benefits and Refund Deductions from Fiduciary Net Position 10 Year Trend

(Dollar Amounts in Thousands)

## Retirements

For year ended June 30	Normal	Early	D	isability	Pension ump Sum Benefits	 vivor and neficiary
2019	\$ 3,485,370	\$ 2,111,663	\$	181,178	\$ 700,911	\$ 253,942
2018	3,357,416	2,114,708		191,527	734,989	228,883
2017	3,292,906	2,040,966		186,674	678,736	254,042
2016	3,203,542	2,007,372		182,320	686,988	257,571
2015	3,088,036	1,986,684		177,693	709,240	234,599
2014	2,953,187	1,928,614		167,676	741,386	237,932
2013	2,811,906	1,845,269		161,995	933,049	264,673
2012	2,629,151	1,758,581		149,000	887,244	231,330
2011	2,420,883	1,664,903		141,273	847,482	206,682
2010	2,273,819	1,600,435		136,174	733,333	218,461

For year ended June 30	Tra	Net	Total Pension Benefits Deductions	_R	Refunds_	Total Pension nefits and Refund Deductions
2019	\$	1,081	\$ 6,734,145	\$	27,027	\$ 6,761,172
2018		7,742	6,635,265		19,881	6,655,146
2017		(673)	6,452,651		20,928	6,473,579
2016		2,463	6,340,256		20,069	6,360,325
2015		3,429	6,199,681		20,920	6,220,601
2014		1,887	6,030,682		22,823	6,053,505
2013		2,893	6,019,785		24,461	6,044,246
2012		2,765	5,658,071		24,675	5,682,746
2011		9,844	5,291,067		17,695	5,308,762
2010		7,015	4,969,237		16,720	4,985,957

<sup>\*</sup> Net transfers to the Commonwealth of Pennsylvania State Employees' Retirement System.

# Average Monthly Pension Benefit Payments Total Annuitants Grouped by Years of Credited Service 10 Year Trend

					_			Years	of (	Credited S	Serv	vice								
		< 5		5 - 9	1	10 - 14	1	5 - 19	2	20 - 24	2	25 - 29		30 - 34	3	35 - 39		40+		Total
Fiscal year ended June 30	), 20	)19																		
Normal and Early		4,506		18,857		26,490		22,044		22,095		26,175		47,920		36,561		8,754		213,402
Normal and Early	\$	85	\$	215	\$	385		817	\$	1,414	\$	2,199	\$	3,226	\$	4,194	\$	4,603	\$	1,904
Disability		2		1,094		1,164		943		999		887		304		5		1		5,399
	\$	621	\$	516	\$	995		1,285	\$	1,848	\$	2,903	\$		\$	4,113	\$	4,550	\$	2,230
Beneficiary and Survivor	<b>.</b>	807	ф	544		1,141		1,078		1,124	ф.	1,147	ф	1,957		1,900		699	ф	10,397
	\$	936	\$	198	\$	315		550	\$	834	\$	1,192	\$	1,682	\$	2,021	\$	2,130	\$	1,095
Fiscal year ended June 30, 2018																				
Normal and Early		4,491		18,293		26,168		21,619		21,551		25,664		47,527		36,395		8,352		210,060
,	\$	83	\$	218	\$	380	\$	807	\$	1,388	\$	2,176	\$		\$	4,180	\$	4,572	\$	1,890
Disability		19		1,884		2,088		1,708		1,694		1,417		353		21		1		9,185
-	\$	2,322	\$	784	\$	956	\$	1,631	\$	2,189	\$		\$		\$	3,562	\$	4,550	\$	2,476
Beneficiary and Survivor	d.	826	Ф	519	ď	1,113	ф	1,055	rh.	1,096	ф	1,088	ф	1,885	rh.	1,825	ф	682	ф	10,089
	\$	945	\$	196	\$	308	\$	528	\$	806	\$	1,178	\$	1,636	\$	1,953	\$	2,047	\$	1,066
Fiscal year ended June 30, 2017																				
Normal and Early		4,417		17,616		25,734		21,177		20,989		24,996		47,090		36,155		8,019		206,193
	\$	81	\$	222	\$	382	\$	793	\$	1,357	\$		\$		\$	4,161	\$	4,539	\$	1,875
Disability		18		1,831		2,001		1,634		1,639		1,381		346		6		1		8,857
·	\$	2,449	\$	778	\$	948	\$	1,638	\$	2,208	\$	3,024	\$		\$		\$	4,550	\$	2,532
Beneficiary and Survivor	d.	864	Ф	507	ď	1,104	ф	1,025	rh.	1,074	ф	1,085	ф	1,800	rh.	1,756	ф	669	ф	9,884
	\$	953	\$	195	\$	301	\$	505	\$	781	\$	114	\$	1,586	\$	1,880	þ	1,960	\$	919
Fiscal year ended June 30	), 20	)16			_		_		_				_						_	
Normal and Early		4,437		19,030		25,603		21,411		21,411		25,037		46,029		36,489		5,534		204,843
,	\$	93	\$	189	\$	373	\$	798	\$	1,383	\$		\$		\$	4,250	\$	4,616	\$	2,173
Disability	_	-	ch.	1,829		2,149	6	1,714	4	1,567	dr	1,337		554	4	17		9	d	9,176
	\$	-	\$	777	\$	1,001	\$	1,342	\$	1,985	\$		\$		\$	3,078	\$	2,553	\$	1,613
Beneficiary and Survivor	\$	-	\$	6,100	\$	580	¢.	574 421	¢	593	\$	609	ф	1,008	¢.	943	ф	402	\$	10,809
	Ф	-	Ф	1,256	Ф	278	\$	421	\$	613	ф	902	\$	1,233	\$	1,452	1	1,508	Ф	1,129
Fiscal year ended June 30																				
Normal and Early		4,360		17,744		24,820		20,719		20,682		24,379		45,677		36,248		5,532		200,161
-	\$	94		186		359	\$	772		1,344	\$		\$	<u> </u>	\$		\$	4,564	\$	2,169
Disability	ф	-		1,841		2,134	ф	1,686		1,534	ф	1,332	ф	550	ф	19	ch	9	ф	9,105
	\$	-		762		980	\$	1,306		1,937	\$		\$	<u> </u>	\$		\$	2,353	\$	1,584
Beneficiary and Survivor	\$	-		5,481		619	\$	621 399		628	\$	648 883	¢	1,067 1,221	¢	1,018 1,420	¢	427	ф	10,509
	2	-		1,219		271	\$	399		611	9	883	\$	1,221	\$	1,420	1	1,497	\$	1,089

# Average Monthly Pension Benefit Payments Total Annuitants Grouped by Years of Credited Service 10 Year Trend (Continued)

Years of Credited Service										
< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total	

Fiscal	vear	ended	June	30	2014
riscai	vear	enueu	June	20.	4014

Normal and Early	4	4,232	16,238	24,007	20,109	20,068	23,694	45,272	35,798	5,468	194,886
Normal and Early	\$	94	\$ 183	\$ 346	\$ 743	\$ 1,292	\$ 2,097	\$ 3,186	\$ 3,186	4,181	\$ 2,157
Disability		-	1,812	2,038	1,624	1,495	1,316	557	20	8	8,870
Disability	\$	-	\$ 752	\$ 954	\$ 1,266	\$ 1,888	\$ 2,712	\$ 3,598	\$ 3,216	2,240	\$ 1,560
D 1 Ci		-	4,733	672	674	678	697	1,124	1,100	466	10,144
Beneficiary and Survivor	\$	-	\$ 1,192	\$ 256	\$ 397	\$ 606	\$ 875	\$ 1,213	\$ 1,392	1,455	\$ 1,052

#### Fiscal year ended June 30, 2013

Normal and Early	4,051	14,757	23,095	19,499	19,506	22,897	44,704	35,277	5,384	189,170
Normal and Early	\$ 93	\$ 179	\$ 331	\$ 708	\$ 1,243	\$ 2,041	\$ 3,151	\$ 4,142	\$ 4,354	\$ 2,146
Disability	-	1,749	1,950	1,554	1,455	1,283	547	17	10	8,565
Disability	\$ -	\$ 729	\$ 925	\$ 1,249	\$ 1,843	\$ 2,654	\$ 3,546	\$ 3,163	\$ 2,311	\$ 1,532
Beneficiary and Survivor	-	5,659	724	729	728	745	1,191	1,190	503	11,469
beneficiary and Survivor	\$ -	\$ 814	\$ 254	\$ 387	\$ 620	\$ 854	\$ 1,195	\$ 1,368	\$ 1,442	\$ 866

### Fiscal year ended June 30, 2012

Normal and Early	3,881	13,459	22,313	18,971	18,919	21,855	43,662	34,024	5,170	1	182,254
Normal and Early	\$ 111	\$ 176	\$ 317	\$ 680	\$ 1,202	\$ 1,972	\$ 3,105	\$ 4,078	\$ 4,196	\$	2,110
Disability	-	1,698	1,882	1,517	1,397	1,257	531	15	9		8,306
Disability	\$ -	\$ 694	\$ 875	\$ 1,166	\$ 1,748	\$ 2,583	\$ 3,465	\$ 2,917	\$ 2,147	\$	1,467
D	-	5,234	772	784	780	797	1,261	1,281	546		11,455
Beneficiary and Survivor	\$ -	\$ 702	\$ 245	\$ 390	\$ 603	\$ 850	\$ 1,175	\$ 1,341	\$ 1,412	\$	811

### Fiscal year ended June 30, 2011

Normal and Early	3,695	12,263	21,497	18,343	18,199	21,042	42,507	33,045	5,045	175,636
Normal and Early	\$ 114	\$ 174	\$ 305	\$ 656	\$ 1,158	\$ 1,921	\$ 3,064	\$ 4,041	\$ 4,133	\$ 2,091
Di-alilia.	-	1,629	1,798	1,473	1,366	1,216	523	15	9	8,029
Disability	\$ -	\$ 680	\$ 839	\$ 1,136	\$ 1,686	\$ 2,548	\$ 3,476	\$ 2,878	\$ 2,147	\$ 1,441
Danafiaiamy and Cumiyyan	-	4,389	817	819	804	842	1,322	1,362	602	10,957
Beneficiary and Survivor	\$ -	\$ 652	\$ 239	\$ 372	\$ 583	\$ 842	\$ 1,170	\$ 1,322	\$ 1,383	\$ 796

### Fiscal year ended June 30, 2010

Normal and Early	4,69	)5	11,529	20,812	17,777	17,356	19,973	40,625	30,716	4,755	1	68,238
Normal and Early	\$ 1,02	23	\$ 349	\$ 287	\$ 613	\$ 1,093	\$ 1,839	\$ 3,004	\$ 3,933	\$ 3,896	\$	2,037
Di-abilia.		-	1,633	1,761	1,453	1,352	1,227	517	18	11		7,972
Disability	\$	-	\$ 694	\$ 819	\$ 1,098	\$ 1,654	\$ 2,513	\$ 3,475	\$ 2,563	\$ 1,958	\$	1,424
Danafiaiams and Symiyaan		-	2,604	772	735	755	773	1,192	1,280	613		8,724
Beneficiary and Survivor	\$	-	\$ 1,008	\$ 217	\$ 336	\$ 525	\$ 770	\$ 1,075	\$ 1,200	\$ 1,241	\$	872

# Average Monthly Pension Benefit Payments and Average Final Average Salary New Annuitants Grouped by Years of Credited Service 10 Year Trend

	_				1	u year		rena										
			Years of Credited Service															
		< 5		5 - 9		10 - 14		15 - 19	1	20 - 24	1	25 - 29	3	30 - 34	1	35 - 39		40+
Fiscal year ended June 30, 2019	_							,										
Number of retired members		209		1,265		1,238		1,299		1,171		1,079		1,075		463		147
Final Average Salary	\$	19,130	\$	28,834	\$	36,186	\$	46,327	\$	57,026	\$	65,977	\$	79,823	\$	82,773	\$	81,993
Monthly Benefit	\$	102	\$	259	\$	,	\$		\$	1,973	\$	2,756	\$	3,986	\$		\$	5,496
Within Beliefit	Ψ	102	Ψ		Ψ		Ψ	1,221	Ψ	1,775	Ψ	2,750	Ψ	3,700	Ψ	1,755	Ψ	3,170
Fiscal year ended June 30, 2018																		
Number of retired members		263		1,482		1,494		1,582		1,412		1,405		1,336		665		208
Final Average Salary	-	20,236	<u> </u>	31,055	<u> </u>	37,759	\$	46,933	\$	58,435	\$	67,357	\$	77,429	\$	82,396	\$	81,987
Monthly Benefit	\$	104	\$	275	\$	680	\$	1,230	\$	2,034	\$	2,849	\$	3,906	\$	4,944	\$	5,575
Fiscal year ended June 30, 2017																		
Number of retired members		265		1,614		1,482		1,446		1,220		1,307		1,155		709		160
Final Average Salary	\$	18,974	\$	30,501	\$	37,885	\$	45,909	\$	56,379	\$	66,588	\$	77,070	\$	79,036	\$	84,568
Monthly Benefit	\$	111	\$	279	\$	651	\$	1,217	\$	2,000	\$	2,839	\$	3,929	\$	4,736	\$	5,806
Fiscal year ended June 30, 2016																		
Number of retired members		373		1,865		1,576		1,443		1,334		1,352		1,160		775		181
Final Average Salary	\$	18,335	\$	31,100	\$	37,355	\$	48,242	\$	56,310	\$	68,557	\$	75,449	\$	79,529	\$	78,836
Monthly Benefit	\$	129	\$	269	\$	634	\$	1,302	\$	1,964	\$	2,958	\$	3,890	\$	4,845	\$	5,464
Fiscal year ended June 30, 2015																		
Number of retired members		393		2,099		1,649		1,469		1,381		1,412		1,286		961		234
Final Average Salary	\$	17,942	\$	30,693	\$	37,628	\$	47,743	\$	57,560	\$	67,961	\$	76,491	\$	80,236	\$	79,194
Monthly Benefit	\$	113	\$	264	\$	637	\$		\$	2,031	\$	2,929	\$	3,995	\$	4,884	\$	5,402
Fiscal year ended June 30, 2014					_													
Number of retired members		426		1,957		1,442		1,195		1,098		1,191		1,209		894		187
Final Average Salary	\$	18,745	\$	31,795	¢	35,935	\$		\$	56,674	\$		\$	74,770	\$	78,322	\$	82,919
Monthly Benefit	\$	126	\$	267	\$		\$		\$	2,043	\$	2,795	\$	3,973	\$	4,811	\$	5,835
Within Benefit	Ψ	120	Ψ	201	Ψ	003	Ψ	1,242	Ψ	2,043	Ψ	2,173	Ψ	3,713	Ψ	4,011	Ψ	3,033
Fiscal year ended June 30, 2013									_		_		_				_	
Number of retired members		404		1,967		1,662		1,386		1,471		1,680		2,013		1,517		298
Final Average Salary	-	22,052	\$	30,966	\$	36,735	\$	46,773	-	55,331	\$	67,805	\$	77,241	\$	83,353	-	85,981
Monthly Benefit	\$	156	\$	280	\$	658	\$	1,265	\$	1,988	\$	2,956	\$	4,161	\$	5,200	\$	6,066
Fiscal year ended June 30, 2012																		
Number of retired members		384		1,716		1,395		1,226		1,373		1,440		1,998		1,704		319
Final Average Salary	\$	19,074	\$	30,273	\$	35,706	\$	44,534	\$	54,305	\$	64,007	\$	74,534	\$	80,285	\$	80,899
Monthly Benefit	\$	126	\$	286	\$	635	\$	1,216	\$	1,977	\$	2,815	\$	4,097	\$	5,033	\$	5,630
Fiscal year ended June 30, 2011																		
Number of retired members		380		1,591		1,323		1,131		1,247		1,418		2,309		2,023		281
Final Average Salary	\$	17,212	\$	30,174	\$	34,363	\$	44,577	\$	52,788	\$	64,398	\$	73,905	\$	79,420	\$	79,799
Monthly Benefit	\$	98	\$	315	\$	645	\$	1,238	\$	1,908	\$	2,893	\$	4,031	\$	4,981	\$	5,491
Fiscal year ended June 30, 2010																		
Number of retired members		312		1,294		989		826		947		1,035		1,992		1,731		218
Final Average Salary	\$	21,528	\$	28,957	\$	34,500	\$	42,207	\$	52,104	\$	63,290	\$	72,258	\$	79,239	\$	80,405
Monthly Benefit	\$	312	\$	269	\$	634	\$	1,140	\$	1,906	\$	2,833	\$	3,979	\$	4,963	\$	5,550
			_						_		_		_		_			

# Average Monthly Premium Assistance Benefit Payments and Average Final Average Salary New Annuitants Grouped by Years of Credited Service 10 Year Trend

ı		Years of Credited Service													
	1														
	< 5		5 - 9	1	10 - 14		15 - 19		20 - 24		25 - 29	3	30 - 34	35 - 39	40+
Fiscal year ended June 30, 2019															
Number of retired members			3		6		225		316		404		436	205	67
Final Average Salary		\$	41,862	\$	57,596	\$	53,303	\$	59,962	\$	67,594	\$	79,285	\$ 80,091	\$ 77,028
Monthly Benefit		\$	100	\$	100	\$	100	\$	99	\$	99	\$	99	\$ 99	\$ 100
Fiscal year ended June 30, 2018															
Number of retired members			4		11		407		488		686		719	397	129
Final Average Salary		\$	50,976	\$	51,460	\$	54,563	\$	62,642	\$	69,894	\$	78,859	\$ 82,780	\$ 84,484
Monthly Benefit		\$	100	\$	100	\$	100	\$	99	\$	99	\$	99	\$ 99	\$ 99
Fiscal year ended June 30, 2017															
Number of retired members			8		11		407		478		691		697	428	111
Final Average Salary		\$	42,397	\$	44,435	\$	52,914	\$	62,343	\$	70,886	\$	77,638	\$ 80,600	\$ 88,119
Monthly Benefit		\$	98	\$	100	\$	99	\$	99	\$	99	\$	98	\$ 98	\$ 99
Fiscal year ended June 30, 2016															
Number of retired members			11		18		364		490		751		679	477	119
Final Average Salary		\$	49,259	\$	54,492	\$	55,542	\$	61,110	\$	71,925	\$	76,944	\$ 82,180	\$ 80,265
Monthly Benefit		\$	100	\$	98	\$	99	\$	99	\$	99	\$	99	\$ 99	\$ 99
Fiscal year ended June 30, 2015															
Number of retired members			9		23		375		505		779		729	632	154
Final Average Salary		\$	43,082	\$	49,673	\$	55,760	\$	61,127	\$	71,418	\$	79,086	\$ 80,931	\$ 78,375
Monthly Benefit		\$	98	\$	100	\$	100	\$	98	\$	99	\$	99	\$ 98	\$ 99
Fiscal year ended June 30, 2014															
Number of retired members			20		24		279		402		628		723	549	127
Final Average Salary		\$	44,134	\$	45,734	\$	50,908	\$	61,032	\$	67,662	\$	74,376	\$ 80,928	\$ 85,627
Monthly Benefit		\$	99	\$	100	\$	99	\$	99	\$	98	\$	99	\$ 98	\$ 100
Fiscal year ended June 30, 2013															
Number of retired members			10		29		345		521		945		1,169	937	191
Final Average Salary		\$	39,856	\$	61,571	\$	51,758	\$	57,669	\$	69,854	\$	76,812	\$ 83,780	\$ 84,225
Monthly Benefit		\$	99	\$	100	\$	99	\$	100	\$	98	\$	98	\$ 98	\$ 100
Fiscal year ended June 30, 2012															
Number of retired members			8		18		259		342		594		819	666	128
Final Average Salary		\$	33,448	\$	38,655	\$	45,382	\$	54,454	\$	64,728	\$	74,849	\$ 79,041	\$ 77,220
Monthly Benefit		\$	100	\$	69	\$	100	\$	100	\$	99	\$	98	\$ 97	\$ 99
Fiscal year ended June 30, 2011															
Number of retired members			24		39		325		475		853		1,543	1,402	207
Final Average Salary		\$	41,609	\$	51,763	\$	48,062	\$	54,261	\$	67,086	\$	74,658	\$ 79,436	\$ 77,751
Monthly Benefit		\$	100	\$	100	\$	98	\$	99	\$	97	\$	96	\$ 97	\$ 98
Fiscal year ended June 30, 2010															
Number of retired members			20		21		227		381		597		1,371	1,253	165
Final Average Salary		\$	36,052	\$	48,277	\$	45,245	\$	55,323	\$	65,244	\$	73,207	\$ 80,413	\$ 80,328
Monthly Benefit		\$	100	\$	100	\$	98	\$	98	\$	98	\$	97	\$ 97	\$ 100

# Ten Largest Employers \* Current Year

(Based on number of reported members)

# As of June 30, 2019

	Employer	Number of Reported Members	Percentage of Total
1.	Philadelphia City School District	18,658	7.26%
2.	Pittsburgh School District	4,335	1.69%
3.	Central Bucks School District	2,940	1.14%
4.	Allentown City School District	2,245	0.87%
5.	North Penn School District	2,101	0.82%
6.	Reading School District	1,948	0.76%
7.	Bethlehem Area School District	1,912	0.74%
8.	Downingtown Area School District	1,712	0.67%
9.	Lower Merion School District	1,674	0.65%
10.	Pennsbury School District	1,630	0.63%

<sup>\*</sup> The Ten Largest Employers Schedule is intended to show information for current year and nine years prior. June 30, 2010 information was not available. As additional years become available they will be displayed.

# Schedule of Employers for FY 2019

# **School Districts**

A	Brockway Area	Conrad Weiser Area
Abington	Brookville Area	Cornell
Abington Heights	Brownsville Area	Cornwall-Lebanon
Albert Gallatin	Burgettstown Area	Corry Area
Aliquippa	Burrell	Coudersport Area
Allegheny Valley	Butler Area	Council Rock
Allegheny-Clarion Valley		Cranberry Area
Allentown City	C	Crawford Central
Altoona Area	California Area	Crestwood
Ambridge Area	Cambria Heights	Cumberland Valley
Annville-Cleona	Cameron County	Curwensville Area
Antietam	Camp Hill	
Apollo-Ridge	Canon-McMillan	D
Armstrong	Canton Area	Dallas
Athens Area	Carbondale Area	Dallastown Area
Austin Area	Carlisle Area	Daniel Boone Area
Avella Area	Carlynton	Danville Area
Avon Grove	Carmichaels Area	Deer Lakes
Avonworth	Catasauqua Area	Delaware Valley
	Centennial	Derry Area
B	Central Bucks	Derry Township
Bald Eagle Area	Central Cambria	Donegal
Baldwin-Whitehall	Central Columbia	Dover Area
Bangor Area	Central Dauphin	Downingtown Area
Beaver Area	Central Fulton	Dubois Area
Bedford Area	Central Greene	Dunmore
Belle Vernon Area	Central Valley	Duquesne City
Bellefonte Area	Central York	
Bellwood-Antis	Chambersburg Area	E
Bensalem Township	Charleroi Area	East Allegheny
Benton Area	Chartiers Houston	East Lycoming
Bentworth	Chartiers Valley	East Penn
Berlin Brothersvalley	Cheltenham Township	East Pennsboro Area
Bermudian Springs	Chester-Upland	East Stroudsburg Area
Berwick Area	Chestnut Ridge	Eastern Lancaster County
Bethel Park	Chichester	Eastern Lebanon County
Bethlehem Area	Clairton City	Eastern York
Bethlehem-Center	Clarion Area	Easton Area
Big Beaver Falls Area	Clarion-Limestone Area	Elizabeth Forward
Big Spring	Claysburg-Kimmel	Elizabethtown Area
Blackhawk	Clearfield Area	Elk Lake
Blacklick Valley	Coatesville Area	Ellwood City Area
Blairsville-Saltsburg	Cocalico	Ephrata Area
Bloomsburg Area	Colonial	Erie City
Blue Mountain	Columbia Borough	Everett Area
Blue Ridge	Commodore Perry	Exeter Township
Boyertown Area	Conemaugh Township Area	
Bradford Area	Conemaugh Valley	F
Brandywine Heights Area	Conestoga Valley	Fairfield Area
Brentwood Borough	Conewago Valley	Fairview
Bristol Borough	Conneaut	Fannett Metal
Bristol Township	Connellsville Area	Farrell Area

Ferndale Area	I	McGuffey
Fleetwood Area	Indiana Area	McKeesport Area
Forbes Road	Interboro	Mechanicsburg Area
Forest Area	Iroquois	Mercer Area
Forest City Regional	•	Methacton
Forest Hills	J	Meyersdale Area
Fort Cherry	Jamestown Area	Mid Valley
Fort LeBoeuf	Jeannette City	Middletown Area
Fox Chapel Area	Jefferson-Morgan	Midd-West
Franklin Area	Jenkintown	Midland Borough
Franklin Regional	Jersey Shore Area	Mifflin County
Frazier	Jim Thorpe Area	Mifflinburg Area
Freedom Area	Johnsonburg Area	Millcreek Township
Freeport Area	Juniata County	Millersburg Area
1	Juniata Valley	Millville Area
G	•	Milton Area
Galeton Area	K	Minersville Area
Garnet Valley	Kane Area	Mohawk Area
Gateway	Karns City Area	Monessen
General McLane	Kennett Consolidated	Moniteau
Gettysburg Area	Keystone	Montgomery Area
Girard	Keystone Central	Montour
Glendale	Keystone Oaks	Montoursville Area
Governor Mifflin	Kiski Area	Montrose Area
Great Valley	Kutztown Area	Moon Area
Greater Johnstown		Morrisville Borough
Greater Latrobe	L	Moshannon Valley
Greater Nanticoke Area	Lackawanna Trail	Mount Carmel Area
Greencastle-Antrim	Lakeland	Mount Pleasant Area
Greensburg Salem	Lake-Lehman	Mount Union Area
Greenville Area	Lakeview	Mountain View
Greenwood	Lampeter-Strasburg	Mt. Lebanon
Grove City Area	Lancaster	Muhlenberg
•	Laurel	Muncy
Н	Laurel Highlands	•
Halifax Area	Lebanon	N
Hamburg Area	Leechburg Area	Nazareth Area
Hampton Township	Lehighton Area	Neshaminy
Hanover Area	Lewisburg Area	Neshannock Township
Hanover Public	Ligonier Valley	New Brighton Area
Harbor Creek	Line Mountain	New Castle Area
Harmony Area	Littlestown Area	New Hope-Solebury
Harrisburg City	Lower Dauphin	New Kensington-Arnold
Hatboro-Horsham	Lower Merion	Newport
Haverford Township	Lower Moreland Township	Norristown Area
Hazleton Area	Loyalsock Township	North Allegheny
Hempfield		North Clarion County
Hempfield Area	M	North East
Hermitage	Mahanoy Area	North Hills
Highlands	Manheim Central	North Penn
Hollidaysburg Area	Manheim Township	North Pocono
Homer-Center	Marion Center Area	North Schuylkill
Hopewell Area	Marple Newtown	North Star
Huntingdon Area	Mars Area	Northampton Area

Plum Borough

Northeast Bradford	Pocono Mountain	Solanco
Northeastern York	Port Allegany	Somerset Area
Northern Bedford County	Portage Area	Souderton Area
Northern Cambria	Pottsgrove	South Allegheny
Northern Lebanon	Pottstown	South Butler County
Northern Lehigh	Pottsville Area	South Eastern
Northern Potter	Punxsutawney Area	South Fayette Township
Northern Tioga	Purchase Line	South Middleton
Northern York County	0	South Park
Northgate Northwest Area	Q	South Side Area
	Quaker Valley	South Williams A and
Northwestern	Quakertown Community	South Williamsport Area
Northwestern Lehigh	R	Southeast Delco
Norwin		Southeastern Greene
0	Radnor Township	Southern Columbia Area Southern Fulton
	Reading	
Octorara Area	Red Lion Area	Southern Huntingdon County
Oil City Area	Redbank Valley	Southern Lehigh
Old Forge	Reynolds	Southern Tioga
Oley Valley	Richland	Southern York County Southmoreland
Oswayo Valley Otto-Eldred	Ridgway Area	
Owen J. Roberts	Ridley	Spring Cove
Oxford Area	Ringgold Riverside	Spring Grove Area
Oxford Area	Riverside Riverside Beaver County	Springfield
P	Riverview	Springfield Township
Palisades	Rochester Area	Spring-Ford Area State College Area
Palmerton Area	Rockwood Area	Steel Valley
	Rose Tree Media	Steelton-Highspire
Palmyra Area Panther Valley	Rose Tree Media	Sto-Rox
Parkland	S	Stroudsburg Area
Pen Argyl Area	Saint Clair Area	Sullivan County
Penn Cambria	Saint Marys Area	Susquehanna Community
Penn Hills	Salisbury Township	Susquehanna Township
Penn Manor	Salisbury-Elk Lick	Susquenita
Penncrest	Saucon Valley	Busquema
Penn-Delco	Sayre Area	T
Pennridge	Schuylkill Haven Area	Tamaqua Area
Penns Manor	Schuylkill Valley	Titusville Area
Penns Valley Area	Scranton Scranton	Towanda Area
Pennsbury	Selinsgrove Area	Tredyffrin-Easttown
Penn-Trafford	Seneca Valley	Trinity Area
Pequea Valley	Shade Central City	Tri-Valley
Perkiomen Valley	Shaler Area	Troy Area
Peters Township	Shamokin Area	Tulpehocken Area
Philadelphia City	Shanksville-Stonycreek	Tunkhannock Area
Philipsburg-Osceola Area	Sharon City	Turkeyfoot Valley Area
Phoenixville Area	Sharpsville Area	Tuscarora
Pine Grove Area	Shenandoah Valley	Tussey Mountain
Pine-Richland	Shenango Area	Twin Valley
Pittsburgh	Shikellamy	Tyrone Area
Pittston Area	•	Tyrone Area
	Shippensburg Area	
Pleasant Valley	Slippery Rock Area	

Smethport Area

U Warren County Wilkes-Barre Area Union Warrior Run Wilkinsburg Borough Union Area Warwick William Penn Union City Area Washington Williams Valley Uniontown Area Wattsburg Area Williamsburg Community Unionville-Chadds Ford Wayne Highlands Williamsport Area United Wilmington Area Waynesboro Area Upper Adams Weatherly Area Wilson Upper Darby Wellsboro Area Wilson Area Upper Dauphin Area West Allegheny Windber Area Upper Dublin West Branch Area Wissahickon West Chester Area Woodland Hills Upper Merion Area Upper Moreland Township West Greene Wyalusing Area West Jefferson Hills Upper Perkiomen Wyoming Area Upper Saint Clair West Middlesex Area Wyoming Valley West West Mifflin Area Wyomissing Area West Perry Y Valley Grove West Shore York City Valley View West York Area Western Beaver County York Suburban W Western Wayne Yough Wallenpaupack Area Westmont Hilltop Whitehall-Coplay Wallingford-Swarthmore

### **Area Vocational Technical Schools**

A. W. Beattie Career Center Admiral Peary AVTS Beaver County AVTS

Bedford County Technical Center

Berks CTC Bethlehem AVTS

Bucks County Technical High School

**Butler County AVTS** 

Carbon Career & Technical Institute

Career Institute of Technology

Central Montco Technical High School Central PA Institute of Science &

Technology

Central Westmoreland CTC Clarion County Career Center Clearfield County CTC

Columbia-Montour AVTS

Crawford County CTC
CTC of Lackawanna County
Cumberland-Perry AVTS

Dauphin County Technical School

Delaware County AVTS

Eastern Center for Arts & Technology Eastern Westmoreland CTC Erie County Technical School Fayette County AVTS Forbes Road CTC

Franklin County CTC
Fulton County AVTS

Greater Altoona CTC
Greater Johnstown AVTS
Greene County CTC
Huntingdon County CTC

Indiana County Technology Center Jefferson County-DuBois AVTS

Lancaster County CTC
Lawrence County CTC
Lebanon County CTC

Lehigh Career & Technical Institute

Lenape Tech
Lycoming CTC

Mercer County Career Center Middle Bucks Institute of Technology Mifflin County Academy of Science &

Technology Mon Valley CTC

Monroe Career & Tech Institute
North Montco Technical Career Center

Northern Tier Career Center Northern Westmoreland CTC Northumberland County AVTS

Parkway West CTC
Reading-Muhlenberg CTC
Schuylkill Technology Center
Somerset County Technology Center

Steel Center AVTS

SUN Area Technical Institute Susquehanna County CTC Upper Bucks County AVTS Venango Technology Center

West Side AVTS Western Area CTC

Western Center for Technical Studies

Wilkes-Barre Area CTC

York County School of Technology

### **Intermediate Units**

Allegheny #3 Colonial #20 Appalachia #8 Delaware County #25 Arin #28 Intermediate Unit #1 Beaver Valley #27 Lancaster-Lebanon #13

Berks County #14 Lincoln #12 BLaST #17 Luzerne #18 Midwestern #4 **Bucks County #22** 

Capital Area #15 Montgomery County #23 Carbon-Lehigh #21 Northeastern Educational #19 Central #10 Northwest Tri-County #5 Central Susquehanna #16 Pittsburgh-Mt. Oliver #2

Riverview #6 Chester County #24

Schuylkill #29 Seneca Highlands #9 Tuscarora #11

Westmoreland #7

## **Colleges / Universities**

State System of Higher Education **Bucks County Community College** Bloomsburg University **Butler County Community College** California University Community College of Allegheny County Cheyney University Community College of Beaver County Clarion University of Pennsylvania Community College of Philadelphia East Stroudsburg University Delaware County Community College Edinboro University Harrisburg Area Community College Indiana University Lehigh Carbon Community College Kutztown University Luzerne County Community College Lock Haven University Montgomery County Community College Mansfield University Northampton County Community College

Millersville University Penn State University

Slippery Rock University Pennsylvania Highlands Community College

West Chester University Reading Area Community College Thaddeus Stevens College of Technology Westmoreland County Community College

#### Other

Berks County Earned Income Tax Bureau Department of Education - Commonwealth of Pennsylvania

Lancaster County Academy Overbrook School for the Blind Pennsylvania School Boards Association

Shippensburg University

Pennsylvania School for the Deaf Western Pennsylvania School for Blind Children

Pennsylvania College of Technology

Western Pennsylvania School for the Deaf

York Adams Academy

## **Charter Schools (C S)**

21st Century Cyber C S Achievement House C S Act Academy Cyber C S Ad Prima C S Agora Cyber C S Casa C S Alliance For Progress C S

Antonia Pantoja C S Architecture and Design Charter High School

Arts Academy C S Aspira Bilingual Cyber C S

Avon Grove C S Baden Academy C S Bear Creek Community C S Belmont C S Boys' Latin of Philadelphia C S Bucks County Montessori C S

Center for Student Learning Charter School at

Pennsbury Central Pennsylvania Digital Learning

Foundation C S

Centre Learning Community C S Chester County Family Academy C S Christopher Columbus C S

Circle of Seasons C S City Charter High School Collegium C S

Commonwealth Connections Academy C S Community Academy of Philadelphia C S

Crispus Attucks Youthbuild C S

Discovery C S Dr. Robert Ketterer C S Eastern University Academy C S Environmental Charter School at Frick Park

Erie Rise Leadership Academy C S

Esperanza Academy C S

Esperanza Cyber C S

Eugenio Maria de Hostos Community Bilingual

C S

Evergreen Community C S

Fell C S

First Philadelphia Charter School for Literacy

Folk Arts - Cultural Treasures C S

Franklin Towne Charter Elementary School

Franklin Towne Charter High School

Frederick Douglas Mastery C S

Freire C S

Gettysburg Montessori C S

Gillingham C S

Global Leadership Academy C S

Global Leadership Academy C S- Huey

Green Woods C S

Hardy Williams Academy C S

Hill House Passport Academy C S

Hope for Hyndman C S

Howard Gardner Multiple Intelligence C S

I-Lead C S

IMHOTEP Institute C S

Independence C S

Infinity C S

Inquiry C S

Insight PA Cyber CS

John B Stetson C S

Keystone Academy C S

Keystone Education Center C S

Khepera C S

Kipp Academy C S

Kipp West Philadelphia Preparatory C S

La Academia: The Partnership C S

Laboratory C S

Lehigh Valley Academy Regional C S

Lehigh Valley Charter School for the

Performing Arts

Lehigh Valley Dual Language C S

Lincoln C S

Lincoln Leadership Academy C S Lincoln Park Performing Arts C S

Lindley Academy CS

Manchester Academic C S

Mariana Bracetti Academy C S

Maritime Academy C S

Mastery Charter High School

Mastery Charter School - Cleveland Elementary

Mastery Charter School - Clymer Elementary

Mastery Charter School - Francis D Pastorius

Elementary

Mastery Charter School - Harrity Elementary

Mastery Charter School - John Wister

Elementary

Mastery Charter School - Mann Elementary

Mastery Charter School - Pickett Campus

Mastery Charter School - Prep Elementary

Mastery Charter School - Shoemaker Campus

Mastery Charter School - Simon Gratz

Mastery Charter School - Smedley Elementary Mastery Charter School - Thomas Campus

Math Civics and Sciences C S

Mathematics, Science & Technology

Community C S

Memphis Street Academy C S - J.P. Jones

Montessori Regional C S

Multi-Cultural Academy C S

New Day C S

New Foundations C S

Nittany Valley C S

Northwood Academy C S

Olney Charter High School

Pan American Academy C S

Penn Hills C S for Entrepreneurship

Pennsylvania Cyber C S

Pennsylvania Distance Learning C S

Pennsylvania Leadership C S

Pennsylvania Virtual C S

People for People C S

Perseus House Charter School of Excellence

Philadelphia Academy C S

Philadelphia Charter School for Arts &

Sciences at H.R. Edmunds

Philadelphia Electrical & Technology Charter

High School

Philadelphia Harambee Institute of Science and

Technology C S

Philadelphia Montessori C S

Philadelphia Performing Arts C S

Premier Arts & Science C S

Preparatory Charter School of Mathematics,

Science, Technology & Careers

Propel Charter School - Braddock Hills

Propel Charter School - East C S

Propel Charter School - Hazelwood

Propel Charter School - Homestead

Propel Charter School - McKeesport

Propel Charter School - Montour Propel Charter School- Northside

Propel Charter School - Pitcairn

Renaissance Academy - Edison C S Richard Allen Preparatory C S

Robert Benjamin Wiley Community C S

Roberto Clemente C S

Russell Byers C S

Sankofa Freedom Academy C S

School Lane C S

Seven Generations C S

Souderton Charter School Collaborative

Spectrum C S

Stone Valley Community C S

Sugar Valley Rural C S

SusQ - Cyber C S

Sylvan Heights Science C S

Tacony Academy C S

Tidioute Community C S

Universal Alcorn C S

Universal Audenried C S

Universal Bluford C S

Universal Creighton C S

Universal Daroff C S

Universal Institute C S

Universal Vare C S

Urban Academy Greater Pittsburgh C S

Urban Pathways 6-12 C S

Urban Pathways K - 5 College C S

Vida C S

West Oak Lane C S

West Philadelphia Achievement Charter

Elementary School

Wissahickon C S

Wonderland C S

York Academy Regional C S

Young Scholars C S

Young Scholars of Central Pennsylvania C S

Young Scholars of Western Pennsylvania C S